FTC#49: Application for referred project under the COVID-19 Recovery (Fast-track Consenting) Act – Stage 2 decisions:

Application 2020-32 - Kōpū Marine Precinct

Date Submitted:	15 April 2021	Tracking: MfE#: 202	21-B-07799	
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Security Level	In-Confidence	MfE Priority:	Urgent	00
		DOC Priority:	Urgent	N

	Action sought: Response by:
To Hon David Parker, Minister for the Environment	Decisions on recommendations TBA
To Hon Dr Ayesha Verrall, Acting Minister of Conservation	Decisions on recommendations TBA

Actions for Minister's Office Staff	Return the signed briefing to MfE and DOC
Number of appendices: 6	 Titles of appendices: 1. Köpū Marine Precinct application documents and additional information received 2. Stage 1 Briefing Note and decisions 3. Statutory framework for making decisions 4. Draft Notice of Decisions letter to Thames-Coromandel District Council, c/- 4Sight Consulting Limited 5. Section 17 Report 6. Comments received from Ministers, Thames Coromandel District Council, Waikato Regional Council and Waka Kotahi New Zealand Transport Agency

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FTC#49: Application for referred projects under the COVID-19 Recovery (Fast-track Consenting) Act – Stage 2 decisions

Key Messages

- This briefing relates to the application received under section 20 of the COVID-19 Recovery (Fast-track Consenting) Act 2020 (FTCA) from Thames-Coromandel District Council for referral of the Kōpū Marine Precinct project (the Project) to an expert consenting panel (a panel). A copy of the application is in Appendix 1.
- This is the second briefing relating to this application. The first (Stage 1) briefing (MfE: 2020-B-07282 and DOC: 21-B-0077) with your initial decisions annotated is in Appendix 2.
- 3. The Project is located within and on:
 - a. road reserve between Quay Street in the south and the presently unformed King Street to the north
 - b. accretion land between this road reserve and the Waihou River
 - c. freehold land (and the coastal water above it) within the Coastal Marine Area² (CMA), that is not part of the common marine & coastal area³
 - d. parts of the Waihou River and riverbed lying in both the CMA and the common marine and coastal area.
- 4. The Project is to develop a marine precinct at the existing Kopu boat ramp, that includes the following facilities: an upgraded commercial slipway, a new commercial wharf and pontoon, a new recreational boat ramp, an unsealed recreational car park area, and an unsealed road (King Street) linking Queen St and Kopu Quay.
- 5. The Project involves the following activities:

i.

- a. clearance of exotic and indigenous vegetation on land and in the CMA
- b. earthworks on land (including within a high-risk erosion area)
- c. disturbance of, and deposition of material on, the foreshore and seabed
- d. disturbance of contaminated soil
- e. deposition of material and works within a modified water course
 - construction of new structures, and removal of old piles on land and in the CMA
 - formation of a new road and parking areas, and associated infrastructure
- h. diversion and discharge of stormwater and contaminants
 - all other works associated with the above activities.
- The Project requires land use consents and coastal permits under the Waikato Regional Plan, and land use consents under the Thames-Coromandel District Plan and the Resource Management (National Environmental Standard for Assessing and Managing Contaminants in Soil to Protect Human Health) Regulations 2011 (NES-CS).

¹ Formed by natural accretion of sediment on the Waihou riverbed

² As defined in section 2 of the Resource Management Act 1991 (RMA)

³ As defined in section 9 of the Marine and Coastal Area (Takutai Moana) Act 2011 (MACAA)

7. We recommend you accept the referral application under section 24 of the FTCA and refer the Project to a panel for fast-tracking. We seek your decision on this recommendation and on our recommendations for requirements of the applicants, directions to a panel and notification of your decisions.

Assessment against Statutory Framework

- 8. The statutory framework for your decision-making is set out in Appendix 3. You must apply this framework when you are deciding whether or not to accept the referral application and when deciding on any further requirements or directions associated with Project referral.
- 9. Before accepting the application, you must consider the application and any further information provided by the applicants (in Appendix 1), the Section 17 Report (in Appendix 5) and comments from Ministers, Thames Coromandel District Council (TCDC), Waikato Regional Council (WRC) and Waka Kotahi New Zealand Transport Agency (Waka Kotahi) (in Appendix 6). Following that, you may accept the application if you are satisfied that it meets the referral criteria in section 18 of the FTCA. We provide our advice on these matters below.
- 10. We have also considered if there are any reasons for declining the Project, including the criteria in section 23(5) of the FTCA, and provide our advice on these matters to assist your decision-making.

Further information provided by the applicant

- 11. In response to a request for information under section 22 of the FTCA, the applicant provided further information on a number of matters. We have taken this information into account in our analysis and advice.
- 12. The applicant has advised that as the site is highly modified and the activity does not involve significant excavation, accidental discovery of archaeological material is possible but not likely. Nonetheless, an Archaeological Authority is being sought from Heritage New Zealand Pouhere Taonga for the Project as a precautionary measure.
- 13. The applicant has confirmed that the \$8.2 million received from the Provincial Growth Fund will cover the complete Project capital expenditure. This is based on the applicant's March 2021 cost estimates which are based on detailed design and recent tender rates for similar types of marine and civil works and allow for a 10% contingency.

Section 17 Report

- 14. The Section 17 Report indicates that there are six iwi authorities, two Treaty settlements and a number of Treaty settlement entities relevant to the Project area.
- 15. No areas covered by a statement of association, statutory acknowledgement, or any other form of cultural or commercial redress would be directly affected by the proposed project. Co-governance arrangements proposed in the Pare Hauraki Collective Redress Deed have yet to be established.

Comments received

- 16. Comments were received from Ministers, TCDC, WRC and Waka Kotahi. The key points of relevance to your decision are summarised in Table A. We have taken this information into account in our analysis and advice.
- 17. s 9(2)(f)(ii), s 9(2)(g)(i)
- 18. TCDC in its regulatory capacity, considered the fast-track process is appropriate, noting that the Project is consistent with the structure plan for the area and will contribute to the success of marine-based industry in Kopu and the Thames-Coromandel District.
- 19. WRC considered that the fast-track process is likely to be appropriate, noting that the marine and aquaculture industries are identified as key regional activators for economic stimulus, and the Project has the potential to provide short- and long-term jobs in an area of declining productivity. WRC also recommended a number of technical assessment reports that should be included in any resource consent application to a panel, including:
 - a. a hydrological impacts assessment,
 - b. assessment of the safety of other users within and around the Project site,
 - c. the effects of climate change, and
 - d. effects on biosecurity.
- 20. WRC recommended that all technical assessment reports should be independently peer reviewed and that the peer reviews are made available to WRC prior to, or at the time of, any request for comment from a panel.
- 21. Waka Kotahi is not opposed to the Project on the basis that it is unlikely to have significant adverse traffic or road safety effects. However, if the Project is referred, Waka Kotahi would like the opportunity to review any assessment of transport effects and to provide feedback on the recommendations.

Section 18 referral criteria

- 22. You may accept the application for referral of the Project if you are satisfied that the Project does not include ineligible activities (section 18(3)) and will help to achieve the purpose of the FTCA (section 18(2)).
- 23. We confirm that the Project does not include ineligible activities, and therefore satisfies the requirements of section 18(3) of the FTCA, as explained in Table A.
- 24. The matters that you may consider when deciding if a project will help achieve the purpose of the FTCA are in section 19 of the FTCA. Our assessment of these matters is summarised in Table A. We confirm that the Project will help to achieve the purpose of the FTCA, and thus satisfy the requirements of section18(2), as it has the potential to:
 - a. generate employment
 - b. provide infrastructure to improve economic outcomes
 - c. have positive effects on social wellbeing
 - d. progress faster than would otherwise be the case under standard Resource Management Act 1991 (RMA) processes.

25. We consider that any adverse effects arising from the Project, together with any proposed mitigation measures, could be appropriately tested by a panel against Part 2 of the RMA and the purpose of the FTCA.

Issues and Risks

26. Even if the Project meets the referral criteria in section 18 of the FTCA, section 23(2) of the FTCA permits you to decline to refer the Project for any other reason.

Section 23 FTCA matters

- 27. Section 23(5) of the FTCA provides further guidance on reasons to decline an application, and a summary of our analysis of these matters is in Table A. Note that you may accept an application even if one or more of those reasons apply.
- 28. There is an existing designation for River Control Purposes (WRC 1) over a large portion of the site and therefore a section 176 approval under the RMA from WRC is required. The applicant has advised that formal agreement with WRC is currently being prepared to be included in a resource consent application submitted to a panel. Taking into account the comment received from WRC in support of the Project, we consider that this is unlikely to affect the ability of the Project to proceed.

Conclusions

- 29. We do not consider there are any significant reasons for you to decline to refer the Project. We consider that you could accept the application under section 24 of the FTCA and that all of the Project could be referred to a panel.
- 30. We consider that if you decide to refer the Project, you should specify under section 24(2)(d) of the FTCA that the applicants must provide the following information, additional to the requirements of clause 9 of Schedule 6 of the FTCA, in a resource consent application submitted to a panel:
 - a. an integrated transport assessment
 - b. a landscape and visual assessment
 - c. a soil investigation report on land contamination
 - d. assessment of the effects on coastal processes and the integrity and performance of the Waikato Regional Council Waihou flood protection scheme, including:
 - . an assessment of hydrological impacts of the structures and the risk of blockage of the flood protection scheme
 - an assessment of safety risks to Hauraki Rail trail users and occupiers and users of adjacent areas
 - an assessment of any future effects resulting from climate change and sea-level rise, including consideration of the Waikato Regional Council Infrastructure Strategy and Sustainable Infrastructure Decision Making Framework. a Biosecurity report
 - g. an ecological assessment, including an assessment of effects on avifauna
 - h. independent peer reviews, by suitably qualified and experienced persons, of the technical assessments referred to in (d) to (g) above.
- 31. The above information is required to inform a panel of the actual and potential effects of the Project.

- 32. If you decide to refer the Project we consider that you should specify under section 24(2)(e) of the FTCA that a panel must invite comments on a resource consent application from:
 - a. Matai Whetū Marae, to inform a panel's assessment of actual and potential effects of the development on the marae, as recommended s 9(2)(f)(ii), s 9(2)(g)(i)
 - b. Waka Kotahi, to inform a panel's assessment of actual and potential effects of the development including on the nearby State Highway 25.
- 33. Our recommendations for your decisions follow.

Next Steps

- 34. You must give notice of your decisions on the referral application, and the reasons for them, to the applicants and the persons, entities and groups listed in section 25 of the FTCA.
- 35. We recommend that if you decide to refer the Project, the notice of decisions should also be copied to Matai Whetū Marae. Waka Kotahi will receive a copy of the notice of decisions as it was invited to comment on the referral application.
- 36. We have attached a letter to the applicant based on these requirements and our recommendations (refer Appendix 4). We will assist your offices to give copies to all relevant parties.
- 37. To refer the Project, you must recommend that a referral order be made by way of an Order in Council (OiC).
- 38. Cabinet has agreed that you can issue drafting instructions to the Parliamentary Counsel Office without the need for a policy decision to be taken by Cabinet in the first instance.⁴

⁴ Following the first OIC, the Minister for the Environment (and Minister of Conservation for projects in the Coastal Marine Area) can issue drafting instructions directly to the Parliamentary Counsel Office. Cabinet has also agreed that a Regulatory Impact Assessment is not required for an OIC relating to projects to be referred to a panel [ENV-20-MIN-0033 and CAB-20-MIN-0353 refer].

Recommendations

- 39. We recommend that you:
 - a. Note that section 23(1) of the COVID-19 Recovery (Fast-track Consenting) Act 2020 (FTCA) requires you to decline this referral application unless you are satisfied that the Project meets the referral criteria in section 18 of the FTCA including that it would help to achieve the FTCA's purpose.
 - b. Note that when assessing whether the Project will help to achieve the purpose of the FTCA, you may consider a number of matters under section 19, including the Project's economic benefits and costs, and effects on social and cultural wellbeing; whether it may result in a public benefit including generating employment and providing infrastructure to improve economic outcomes, and whether it could have significant adverse effects.
 - c. Note that if you are satisfied that all or part of the Project meets the referral criteria in section 18 of the FTCA you may:
 - i. refer all or part of the Project to an expert consenting panel (a panel)
 - ii. refer the initial stages of the Project to a panel while deferring decisions about the Project's remaining stages
 - iii. still decline the referral application for any reason under section 23(2) of the FTCA.
 - d. Note that if you do refer all or part of the Project you may:
 - i. specify restrictions that apply to the Project
 - ii. specify the information that must be submitted to a panel
 - iii. specify the persons or groups from whom a panel must invite comments
 - iv. set specific timeframes for a panel to complete their process.
 - e. **Note** that before deciding to accept a referral application under section 24(1) of the FTCA you must consider:
 - i. the application

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- ii. the report obtained under section 17 of the FTCA
- iii. any comments received
 - . any further information requested and provided within the required timeframe.

Agree that the Project meets the referral criteria in section 18(3) of the FTCA.

Yes/No

- Agree that the Project will help achieve the purpose of the FTCA (and therefore meets the referral criteria in section 18(2) of the FTCA) as it has the potential to:
 - generate employment by providing up to 78 new direct full-time equivalent (FTE) jobs during design and construction and approximately 30 indirect FTE jobs in marine servicing
 - ii. provide infrastructure to improve economic outcomes for the marine farming industry (including productive potential and economy of the Kopū industrial area and the wider marine servicing industry) that was affected by COVID-19 due to difficulties in factory processing and exporting, particularly for the majority of mussel products that are exported overseas

- iii. have positive effects on social wellbeing via the provision of employment, economic benefits and fit-for purpose facilities for commercial and recreational users
- iv. progress faster than would otherwise be the case under standard Resource Management Act 1991 processes.
- h. Agree to refer all of the Project to a panel.
- i. Agree to specify under section 24(2)(d) of the FTCA the following additional information that the applicants must submit with any consent application lodged with the Environmental Protection Authority:
 - i. an integrated transport assessment
 - ii. a landscape and visual assessment
 - iii. a soil investigation report on land contamination
 - iv. an assessment of the effects on coastal processes and the integrity and performance of the Waikato Regional Council Waihou flood protection scheme, including:
 - an assessment of hydrological impacts of the structures and the risk of blockage of the flood protection scheme
 - an assessment of safety risks to Hauraki Rail trail users and occupiers and users of adjacent areas
 - v. an assessment of any future effects resulting from climate change and sealevel rise, including consideration of the Waikato Regional Council Infrastructure Strategy and Sustainable Infrastructure Decision Making Framework
 - vi. a Biosecurity report
 - vii. an ecological assessment, including an assessment of effects on avifauna
 - viii. independent peer reviews, by suitably qualified and experienced persons, of the technical assessments referred to in (iv) to (vii) above.

Yes/No

Yes/No

Yes/No

Agree to specify under section 24(2)(e) of the FTCA that a panel must invite comments from the following additional persons or groups:

- Representatives of Matai Whetū Marae
- Waka Kotahi New Zealand Transport Agency

Yes/No

Agree to provide notice of the decision to refer the Project to the following additional party:

i. Matai Whetū Marae

Yes/No

I. **Agree** to the Ministry for the Environment issuing drafting instructions to the Parliamentary Counsel Office for an Order in Council to refer the Project to a panel in accordance with your decisions recorded herein.

Yes/No

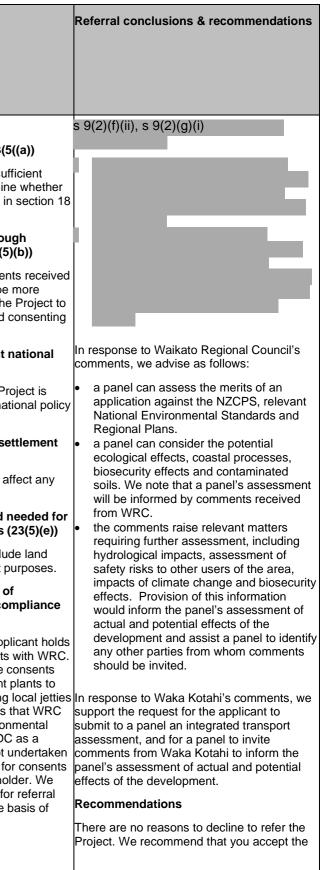
Yes/No

- m. Sign the attached (Appendix 4) notice of decisions to Thames-Coromandel District Council with copies to be provided as noted.
- n. Note that the Ministry for the Environment is required to publish the decision, the reasons, and the Section 17 Report on the Ministry for the Environment's website as required by section 25(3) of the FTCA.

Signatures Geoff Deavoll Madeleine Berry **Responsible Manager – Fast Track Consenting RMA Manager** Department of Conservation **Ministry for the Environment** Date Date: 15 April 2021 Hon David Parker Hon Dr Ayesha Verrall **Acting Minister of Conservation** Minister for the Environment Date Date

Table A: Stage 2 - Project Summary and Section 24 Assessment

Project details	Project description	Does all or part of the		Section 23 assessment – potential reasons for declining	Referral conclusions & recommendations
		Project eligibility for	Section 18(2) - Does the Project help		
			achieve the purpose of the FTCA (as per		
			section 19)?		
Project name	To develop a marine precinct at the existing Kōpū boat		Economic benefits for people or industries affected by COVID-19 (19(a)):		Section 23(5) matters:
Kōpū Marine		as:	The employeets action ato that the Drainet will	s 9(2)(f)(ii), s 9(2)(g)(i)	Insufficient information (23(5
Precinct	following facilities: an	 based on 	The applicants estimate that the Project will provide up to 78 new direct full-time		The applicant has provided suff
Applicants	upgraded commercial		equivalent (FTE) jobs during design and		information for you to determine
Thames-	slipway, a new commercial wharf and pontoon, a new		construction and approximately 30 indirect		the Project meets the criteria in
Coromandel	recreational boat ramp, an		FTE jobs in marine servicing		of the FTCA.
District Council	unsealed recreational car	does not include any	Foonemie ooste for noonle en inductries		More appropriate to go throu
	park area, and an unsealed		Economic costs for people or industries		standard RMA process (23(5)
Location	road (King Street) linking		affected by COVID-19 (19(a)):		In agreement with the commen
The Project is	Queen St and Kopu Quay.	activities on land returned under a	N/a		we do not consider it would be
located within and	The Project includes	Treaty settlement			appropriate for all or part of the
on:	construction of:	 it does not include 	Effect on the social and cultural well-being		proceed through the standard of
 road reserve 	A fived sile where end	activities in a	of current and future generations (19(b)):		process under the RMA.
between Quay	 A fixed-pile wharf and floating pontoon, to 	customary marine	The Project will have positive effects on social		Inconsistent with a relevant r
Street in the	provide for in-water	title area or	wellbeing via the provision of employment,		policy statement (23(5(c))
south and the	servicing and loading and	protected customary	economic benefits and fit-for purpose facilities		
presently	unloading of commercial	Marine and Coastal	for commercial and recreational users.		We do not consider that the Pro
unformed King Street to the	vessels. The wharf will be	Area (Takutai	The Project will separate commercial and		inconsistent with a relevant nat
north	approximately 82 metres	Moana) Act 2011	recreational users and provide fit-for-purpose		statement.
 accretion land 	long, with a 36 metre long	,	facilities to enable safe practices. This will		Inconsistent with a Treaty set
between this	T-shaped head. The floating pontoon will be 20		have positive effects on the wellbeing of		(23(5(d))
road reserve	metres long and accessed		users of the wharf.		The Project does not directly af
and the Waihou	from the wharf head		The applicant has not directly considered the		Treaty settlement redress.
River	An upgraded 12 metre		effects of the Project on cultural wellbeing. It		-
 freehold land 	wide commercial slipway,		is however noted that the applicant has		Involves an activity on land n
(and the	to allow access for		initiated consultation with six iwi identified as		Treaty settlement purposes (
coastal water above it) within	vessels up to a 150 tonne		potentially having an interest in the area	Local authorities	The Project site does not includ
the coastal	· // commondar operating		including Ngāi Maru Runanga who have	Thames-Coromandel District Council (TCDC) considers the	needed for Treaty settlement p
marine area,	area of approximately 7000 square metres		prepared a cultural values assessment for the	fast-track process is appropriate as the Project is consistent	Applicant has near history of
that is not part	• A two-lane boat ramp and		Project (submitted as further information to the referral application).	with the structure plan for the area and will contribute to the	environmental regulatory co
of the common	parking area for			success of marine based industry in Kopū and the wider	(23(5)(f))
marine &	recreational users		Is the Project likely to progress faster by	District. TCDC advises that there are no significant issues,	
coastal area	King Street as a formed		using the FTCA (19(c))?	and no issues in terms of environmental compliance.	WRC has advised that the appl
 parts of the Waihou River 	and paved road, to		The applicant considers that the fast-track	Waikato Regional Council (WRC) considers a fast-track	302 current resource consents These range from large scale c
and riverbed	provide public access to		process is likely to be faster than standard	process is likely to be appropriate, given the community	such as wastewater treatment
lying in both the	the recreational boat ramp		RMA processes given the potential for public	benefits and the general consistency of the project with the	small scale consents including
coastal marine	 and carpark An additional gravel area 		notification and appeal/s under standard	relevant statutory documents, particularly the New Zealand	and wharves. There are times t
area and the	• An additional gravel area at the northern end of the		processes.	Coastal Policy Statement (NZCPS).	has needed to address environ
common	site, that may provide		Will the Project result in a public benefit	WRC advises that the marine and aquaculture industries	compliance matters with TCDC
marine and	additional parking for		(19(d))?	are identified as key regional activators for economic	consent holder. WRC has not u
coastal area.	recreational users as			stimulus, and the Kopu Marine Precinct project has the	a prosecution against TCDC fo where they are the consent hole
	demand increases		Based on the information provided we consider the Project may result in the	potential to provide short- and long-term jobs in an area of	consider that the application for
	A new rock armoured		following public benefits:	declining productivity. WRC advises that it provided a letter	should not be declined on the b
	revetment wall			of support in principle to the proposal in December 2020.	section 23(5)(f) of the FTCA.
	approximately 1 metre high and 2 metres wide		 generating employment (19(d)(i)) 	WRC advised that consideration of the Project in respect to	
	along the existing		 provide infrastructure to improve 	the NCPS, WRC's integrated catchment management (in	
	riverbank (and between		economic outcomes for the marine	relation to the flood protection scheme within the	



Project details F	Project description	Does all or part of the Project meet the referral criteria in section 18?		Section 23 assessment – potential reasons for declining	Referral conclusions & recommendations	Referral conclusions & recommendations
			Section 18(2) - Does the Project help achieve the purpose of the FTCA (as per section 19)?			
fr • • • • • • • • • • • • •	the proposed wharf and boat ramps) to provide structural stability for the parking areas. The Project involves the following activities: • clearance of exotic and indigenous vegetation on land and in the CMA • earthworks on land (including within a high- risk erosion area) • disturbance of, and deposition of material on, the foreshore and seabed • disturbance of contaminated soil • deposition of material and works within a modified water course • construction of new structures, and removal of old piles on land and in the CMA • formation of a new road and parking areas, and associated infrastructure • diversion and discharge o stormwater and contaminants • all other works associated with the above activities. The Project requires land use consents under the Thames- Coromandel District Plan, and use consents under the Waikato Regional Plan, coastal permits under the Waikato Regional Coastal Plan and land use consent under the Resource Management (National Environmental Standard for Assessing and Managing Contaminants in Soil to Protect Human Health) Regulations 2011 (NES-CS).	f	 Potential to have significant adverse environmental effects, including greenhouse gas emissions (19(e)): The Project has the potential for adverse environmental effects, including: ecological effects effects on coastal processes effects on biosecurity visual and landscape effects disturbance of contaminated land archaeological the safety of other uses within and around the Project site impacts on the local and wider roading network from increased traffic 		There is sufficient time for the application to be referred and considered before the FTCA is repealed.	 application under section 24 of the FTCA and refer all of the Project to a panel. We recommend that you do not place any restrictions on the Project, nor impose any specific timeframes for panel consideration. We recommend you make the following directions to the panel: to invite comments from Matai Whetū Marae and Waka Kotahi in addition to those parties specified in clause 17(6) of Schedule 6 of the FTCA. We also recommend you require the applicant to submit the following information (in addition to the information specified in Schedule 6 of the FTCA) with any consent application lodged with the Environmental Protection Authority: an integrated transport assessment a landscape and visual assessment a soil investigation report on land contamination an assessment of the effects on coastal processes and the integrity and performance of the Waikato Regional Council Waihou flood protection scheme, including: an assessment of any future sand the risk of blockage of the flood protection scheme an assessment of any future effects resulting from climate change and sealevel rise, including consideration of the Waikato Regional Courcil Maihou flood protection scheme an assessment of any future effects resulting from climate change and sealevel rise, including consideration of the Waikato Regional Council Infrastructure Decision Making Framework vi. a Biosecurity report vii. an ecological assessment, including an assessment of effects on avifauna viii. independent peer reviews, by suitably qualified and experienced persons, of the technical assessments referred to in (iv) to (vii) above.

Schedule of Appendices

Appendix 1 – Kōpū Marine Precinct – Application form and additional information received

Appendix 2 – 2020-B-07282 - FTC#40 – Application for referred project under the COVID-Recovery FTCA - Stage 1 decision on Kopū Marine Precinct application

Appendix 3 – Statutory framework for making decisions

Appendix 4 – Draft Notice of Decisions letter to Thames-Coromandel District Council, c/-4Sight Consulting Limited

Appendix 5 – Section 17 Report

Appendix 6 – Comments received from Ministers, Thames Coromandel District Council, Waikato Regional Council and Waka Kotahi New Zealand Transport Agency