# **PROCUREMENT PLAN**



Name of Procurement:	Strategy and creative services for Waste campaigns
Prepared by:	Ardya Ingardya
Business Peer review conducted by:	Alicia Collier
	Clayton Foster
	Jenny Marshall
	Danielle Kennedy
Date:	6 March 2023
Budget for this work (NZ\$ excl. GST):	\$ 180,000

ENDORSEMENTS	AND APPROVALS
Endorsed by Procurement Business Partner:	Signature:
Amanda Bateman for Susan Hays, Procurement Advisor	ABota
Date: 14/03/2023	
Approved by Contract Owner (Budget Holder):	Signature:
Miranda Cross, Manager – Date, Evidence & Emissions Reductions Date: 7/03/2023	M.
Approved by Financial Delegation Holder*:	
Shaun Lewis, Director System and Change Implementation	Som
Date: Click or tap to enter a date.	Signature:
Approved by Financial Delegation Holder*:	Signature:
Sam Buckle, Deputy Secretary Resource Efficiency and Water and Land Use Policy	On Tratte
Date: Click or tap to enter a date.	05"
Comments relating to the plan and sign off:	



- The parties signing this section approve the procurement approach detailed below. The signatory process is <u>sequential</u>, please ensure <u>all</u> required signatures are obtained add additional signatory fields as required.
- The table below can assist in the role/s required for sign off at different values.

Total Procureme	ent Va	alue	Ex	GST
(Depart	ment	tal)		

\*Position holding <u>Financial Delegation</u>

Up to and including \$40,000	Manager
Up to and including \$100,000	Director
Up to and including \$250,000	Deputy Secretary
Up to and including \$1,000,000	Chief Operating Officer (COO)
Over \$1,000,000	Secretary for the Environment

PLANNING	
Background	The purpose of this document is to detail the plan to source services in support of the production of behaviour change campaigns from the Waste portfolio, as well as establishing a long-term strategy to support Waste-related communications in the future. The need for these services has occurred due to the mandate that MfE is required to take a more proactive approach to non-regulatory behaviour change. This is a new way of thinking for MfE and requires the external support and expertise necessary for effective and responsible activity.
Description of requirement	<ul> <li>The solution sought is to create a coherent, cohesive and effective messaging and creative strategy across various related, but distinct, topics in the waste and recycling area, and across different audience groups e.g. councils, general public and businesses. Creative assets will be produced to meet immediate demands, while also developing a long-term strategic and creative base for future communication campaigns.</li> <li>There are three key messaging areas that the Waste division regularly communicates on. <ul> <li>Government activities e.g. introduction of new regulations/consultations and announcements</li> <li>Encouraging the general public to adopt positive actions to reduce waste and recycle more.</li> <li>Directing the general public to stop harmful activities e.g. littering/illegal dumping etc.</li> </ul> </li> <li>There are also two specific projects that the Waste division wants to deliver in the short term: <ul> <li>A set of assets to enable councils to roll out organic collections</li> <li>A set of assets and a campaign to standardise the materials collected in kerbside recycling and organic collections</li> </ul> </li> <li>Note all suppliers have been asked to sign an NDA form as decisions about kerbside recycling have not yet been announced.</li> <li>Due to the significant investment being made in this programme of work, and in order to</li> </ul>
	<ul> <li>Due to the significant investment being made in this programme of work, and in order to produce the most highly effective, cost conscious and cohesive activity, it is proposed that we develop a singular approach with a strategic creative agency vendor that serves us both in the short and long term. It's proposed that this vendor would supply us with the following:</li> <li>1. An overarching strategy for communicating to various audiences around the three key messaging areas outlined above. This strategy would also include a plan for the future development of waste communications and make recommendations for measuring and reporting on efficacy of all activity. Key areas of focus within the strategy work will be:</li> <li>The development of an effective messaging and creative strategy which encourages the public to reduce waste and recycle more.</li> <li>The recommendation of communication channels to reach our key target audiences. This would include recommendations of partnering strategies with other agencies or influencers.</li> </ul>

٠	A review of the full online information ecosystem on this topic area, including
	MfE's own channels, and the varied external sites such as council websites, other
	government websites and other non-government organisations. This review
	should guide recommendations for an effective and coherent audience-centric
	online information approach and promote a single source of truth for audience
	communications. This should focus on existing platforms and channels.

• Strategy for measuring and reporting on efficacy of all activity. It is anticipated that the successful supplier will undertake some type of stakeholder engagement eg workshops, focus groups or surveys as well as drawing on existing research that MfE has already undertaken.

2. A plan detailing the required approach, assets and media spend for standardising kerbside recycling. The plan would also include the approach and assets for implementing organic kerbside collections.

3. Asset delivery for kerbside recycling and implementing organic kerbside collections including digital, print, video and other agreed-upon deliverables, for use by both MfE and our partners.

It is anticipated that the successful supplier will conduct focus group testing on the assets developed for councils to use to ensure suitability.

The ideal supplier for this solution must demonstrate the following attributes:

- Able to deliver the key objectives and outputs required in the time provided. This
  includes leadership and coordination of the day-to-day production of each item
  described above.
- We are seeking credible suppliers who have the capability, experience, and expertise to deliver on these public-facing waste campaigns.
- Have a good track record in delivering similar campaigns well equipped in developing high-quality creative strategy and delivering campaign materials to tight timelines.

### Key Outcomes/Deliverables for the supplier are:

Milestone/Deliverable/Outcome	Date
Initiation workshop with MfE staff	As soon as contract commences in late
	April 2023
Final Strategy	30 June 2023
Plan	31 July 2023
Assets completed	31 October 2023

Note: that the pre-election period runs from 18<sup>th</sup> July and 18<sup>th</sup> October and we will work with the preferred supplier to plan deliverables accordingly over that period.

### Broader Outcomes:

Added Value

4. Reducing emissions and waste

MfE seeks to encourage the suppliers it contracts with to contribute positively to their communities by supporting the aspirations and culture of local, Māori, Pasifika and diverse communities. This can include, and is not limited to, giving effect to the Treaty of Waitangi in consideration of delivering the contract.

Market analysis	The following suppliers have been selected to bid for this procurement:					
	Supplier Name	Contact Person	Email address	Proposed		
	9(2)(a)			Contract		
	Justification for selection of suppliers: All have the expertise to provide these service can be sourced via the AoG Supplier Advertising Panel. A premium, mid-range and lo price range agency have been chosen to ensure appropriate cost comparisons and v for money comparisons can be made. Finally, MfE or MfE staff members have worke with these agencies before and they have delivered to a high standard.					
Forecasting/planning	Yes		rvice beyond this procuremo			
Past procurement activity	There is the possibility of subsequent collateral and strategy development Has any procurement activity been undertaken in relation to this need already? No					
Ducauramentatuatagu	The chosen measure	ement strategy is a Re	annast fan Ouete			
Procurement strategy	<ul> <li>The chosen procurement strategy is a Request for Quote.</li> <li>This will involve a one step closed competitive tender.</li> <li>This approach has been taken firstly due to the tight time constraints to complete this work to align with government policy.</li> </ul>					
	Secondly all the companies involved in this tender will need to sign an NDA as the transforming recycling announcements have yet to be announced.					
	Finally, these comp	oanies have all delivere	ed to a high standard on pre	vious projects.		
	The contract oppo	rtunity will be advertis	ed through MfE closed ema	il invitation.		
	<ul> <li>This strategy meets the requirement of Government Procurement Rule 14.9(i) which allows an exemption from open advertising as this is a secondary procurement (ie wild be purchasing under an All of Government contract). Agencies must purchase from AoG contract unless there is a good reason not to.</li> <li>Procurement is satisfied that this competitive process will allow MfE to award the contract to the supplier providing the best public value.</li> <li>This approach to market aligns with the <i>Government Procurement Rules 4e</i> and the Zealand Government's Procurement Principles.</li> </ul>					
MBIE has run open tenders (primary procurement processes) to select suppli various All of Government (AOG) Panels including an AOG Advertising Service MBIE's expectation that Government agencies utilise the AOG panels (and ot comparable panels) wherever practicable via a secondary procurement proce						

Probity	<ul> <li>through a direct source or closed tender. There is a specific valid exemption to the Government Procurement Rules that recognises secondary procurement processes:</li> <li><i>"14.9 Valid exemptions</i></li> <li><i>Valid exemptions from open advertising are:</i></li> <li>14.9i. Secondary procurement: Where an agency has established a panel of suppliers (in accordance with Rule 57) or is purchasing under an All-of-Government contract (Rule 58), Syndicated Contract (Rule 59) or Common Capability Contract (Rule 60), it does not need to openly advertise individual contract opportunities that are to be awarded through that arrangement."</li> <li>Probity in this procurement will be managed by: <ul> <li>ensuring compliance with the Ministry's policies</li> <li>ensuring to tender</li> <li>acting fairly, impartially and with integrity, acting lawfully, and being accountable and transparent</li> <li>ensuring anyone directly involved in the process signs a confidentiality agreement and declares any actual, potential or perceived conflict of interest</li> <li>identifying and effectively managing all potential, perceived or actual conflicts of interest</li> <li>treating all suppliers equally and fairly</li> <li>protecting the supplier's commercially sensitive and confidential information.</li> <li>providing each supplier with a comprehensive debrief at the end of the tender process.</li> </ul> </li> </ul>			
Stakeholders	Detail important internal and external stakeholders:			
	Stakeholder/Group Name	Level of and Reason for Interest		
	Stakeholder/Group Name Partnership and Public Affairs directorate	Level of and Reason for Interest Oversight on creative strategy and execution, ensuring alignment with MfE comms and brand style		
	Partnership and Public Affairs	Oversight on creative strategy and execution, ensuring alignment with MfE comms and brand style Budget holder and SME knowledge on the topic for this campaign		
	Partnership and Public Affairs directorate	Oversight on creative strategy and execution, ensuring alignment with MfE comms and brand style Budget holder and SME knowledge on		
	Partnership and Public Affairs directorate Waste Directorate	Oversight on creative strategy and execution, ensuring alignment with MfE comms and brand style Budget holder and SME knowledge on the topic for this campaign		
	Partnership and Public Affairs directorate Waste Directorate Local councils General public Other waste sector stakeholders e.g.	Oversight on creative strategy and execution, ensuring alignment with MfE comms and brand style Budget holder and SME knowledge on the topic for this campaign Will use campaign materials Target audience for the campaign Will use or be impacted by campaign		
	Partnership and Public Affairs directorate Waste Directorate Local councils General public Other waste sector stakeholders e.g. recyclers, composters	Oversight on creative strategy and execution, ensuring alignment with MfE comms and brand style Budget holder and SME knowledge on the topic for this campaign Will use campaign materials Target audience for the campaign Will use or be impacted by campaign materials		
IT requirements	Partnership and Public Affairs directorate Waste Directorate Local councils General public Other waste sector stakeholders e.g.	Oversight on creative strategy and execution, ensuring alignment with MfE comms and brand style Budget holder and SME knowledge on the topic for this campaign Will use campaign materials Target audience for the campaign Will use or be impacted by campaign materials		

Sensitive Information	The supplier will not require or have access to sensitive, restricted, or secret or top-secret official information.				
Brand & Experience	The procurement will not result in a publication and/or require design work.				
Privacy considerations	There are no privacy	considerations	within this procureme	nt.	
Budget and Financial	This section confirms budget allocation, information access and financial years for the contract.				
	Is budget allocated	for this procure	ment/contract?	Yes	
	If the duration of your contract goes beyond the end of the current financial year and exceeds \$40k in value, you must check this has been budgeted for with the Financial Delegation Holder. By signing the plan, the Financial Delegation Holder confirms this.				
	If the duration of your contract goes across multiple       Yes         financial years, you must discuss with your Finance       Yes         Business Partner       prior to finalising the procurement         plan.       Yes				
Total Value			· · · · · · · · · · · · · · · · · · ·		
	ltem		Cost (indicative)		
	Services/Outcomes	;	\$180,000 (excl. G	ST)	
	Expenses				
	Total maximum budget of procurement\$180,000 (excl. GST)			ST)	
<mark>Cost Codes</mark>					
	Programme Code	Project Code	Natural Account Code	Departmental/ Crown	
	527	20601	3440	Departmental	
Agreement duration	Contract Start Date: Contract End Date: 3				
CONFLICT OF INTEREST					
Internal Process	Have any individuals directly involved in the procurement process declared any real, potential or perceived Conflict of Interest upon commencement of their involvement?				
	If your procurement is a competitive process, anyone involved in the procurement must complete an Internal Conflict of Interest Declaration Form and have this reviewed by				

	Procurement. All involved individuals are required to immediately report any Conflict of Interest that arises at any time during the procurement process (including once participating Suppliers have been identified).			
	For direct source processes, anyone who declares a conflict of interest must complete an Internal Conflict of Interest Declaration Form and have this reviewed by Procurement.			
	For each Conflict of Interest identified, a Conflict Management Plan must be signed by Procurement and the person making the declaration.			
	ls your procurement strategy a direct source?			
	If yes, see below. If no, move onto Risk Assessment.	No		
		ments, we require the proposed Supplier, their nominated actors to complete an External Conflict-of-Interest form prior		
	As of August 2022, this is a mandatory task, and the completed COI form must be submitted for processing with the procurement plan and contract.			
	The contract is subject to the COI form being completed and signed.			
	Confirm you have sent the following COI form to the Supplier and their nominated personnel to complete			
Supplier Declaration	<u>External Conflict of Interest</u> <u>form &amp; Management</u> <u>Plan.docx</u>	No		
	As this is a competitive process the COI forms will be forwarded to the selected supplier once the contract has been awarded.			
	N/A – competitive process so COI will form part of RFQ			
	If the Supplier has declared a conflict, the conflict-of- interest management plan must be completed and passed to the financial delegation holder for consideration and approval, alongside the procurement plan being signed.	Not Applicable		

## RISK ASSESSMENT

Key **procurement risks** related to this plan have been identified and rated using the scale below. Mitigation actions are also detailed in the table.

		THREATS CONSEQUENCE				
		Minor Moderate Major Severe				
	Almost Certain	Medium	High	Extreme	Extreme	
LIKELIHOOD	Likely	Low	High	High	Extreme	
	Possible	Low	Medium	High	High	
	Unlikely	Very Low	Low	Medium	High	
	Rare	Very Low	Low	Medium	Medium	

Risk	Mitigation action	Rating Category
Criticism of the cost of campaign	<ul> <li>Back-pocket messaging about the cost of the campaign, objectives and how it is supporting local government.</li> <li>Clear deliverables and measures of success so that any spend can be accounted for effectively.</li> <li>Be transparent around the spend of public money.</li> </ul>	High
	Clear communication to chosen vendor around the responsibilities inherent in spending public money and the accountability required.	
Councils don't utilise communication materials produced, or create their own materials	Create and provide templated resources that councils can easily tailor with their own brand while retaining national brand consistency. Intel from overseas agencies	Low-Medium

leading to low brand resonance and	using this approach suggests uptake by councils is high.	
consistency across the country.		
	Resources such as best practice guidelines	
	will help to support councils to use	
	materials, and MfE will continue to evaluate	
	how messaging and campaign assets are	
	being rolled out across the country.	
	Deliverables will be accompanied by clear	
	documentation and support in utilising	
	them.	
	If materials are not being used by councils,	
	we will evaluate whether more messaging	
	needs to come from MfE instead to ensure	
	that there is a high ROI.	
Climate Emergency Response Fund	This procurement is being prioritised by PPA	
budget allocated to this work is not	and WRE. Deliverables of this procurement will be phased, to ensure delivery of critical	
spent within this financial year and	components before June 30, 2023.	
is lost.		High
	An IPET has been requested for funds to be	, i i i i i i i i i i i i i i i i i i i
	accrued to 2023/24 financial year (the	
	outcome of which may be known	
	April/May).	
Procurement for this work	Announcements of December cabinet	
progresses prior to confirmation of	decisions on kerbside standardisation regulations are currently proposed for	
announcements on kerbside	March/April 2023.	
standardisation, so cabinet		Medium
decisions remain confidential.	Any tender documentation provided to	
	suppliers as part of this procurement must	
	not specify any information that is not yet	
	public.	
MfE priorities change, i.e., due to	The investment in this strategy work and resource creation remains of value for MfE	
government changes, and the long-	and for delivery partners, regardless of	
term investment in this programme	regulations being delayed or don't	
is delayed (or some outputs are no	eventuate.	
longer required).		Low
	Correct participation in kerbside collections	
	can be supported by the Ministry through	
	supply of this initial guidance and resource	
	deployment without future campaigns if funding is reprioritised.	
The campaigns do not reach desired	Clear targets and ongoing reporting will be	
	Clear targets and ongoing reporting will be	
targets	created as part of this project. Assets will be	Lligh
targets		High

	evolve based on feedback both in the short and long-term.	
Standardised messaging beco mixed and confusing with loca circumstances on what servic to be made available. i.e. Rura Urban	in step with councils and policy team to make sure messaging is accurate.	Low

SOURCE

Timeline

The indicative Timeline for this activity is outlined below:

Action	Indicative date	Responsible
Plan		
Conflict of Interest declarations signed	N/A	Procurement
Procurement plan approved	14/03/2023	Delegation
RFx documents developed/endorsed	14/03/2023	Manager
Tender (if applicable)		
Tender released	prior to 9am 16/03/2023	Procurement
Last date for supplier questions	12pm noon 22/03/2023	Procurement
Last date to answer questions	12pm noon 24/03/2023	Business
Tender closing date	5pm 03/04/2023	Procurement
Evaluation		
Panel confidentiality & conflict of interest declarations signed	04/04/2023	Procurement
Evaluation panel individual scoring due	Am 11/04/2023	Panel
Evaluation Panel Moderation	Pm 11/04/2023	Procurement
Clarifications (if required)	12/04/2023	Procurement
Approval to Appoint Memo signed	13/04/2023	Delegation
Post-evaluation		
Contract Drafting	13/04/2023	Business
Due diligence	13/04/2023	Business
Advise bidders of outcome	14/04/2023	Procurement
Contract negotiation		Business
Legal Review of Contract (allow 5 working days)	20/04/2023	Legal
Debrief unsuccessful suppliers (if required)	21/04/2023	Business
Contract Signed	21/04/2023	Business
Anticipated Contract start date	26/04/2023	Business
All documents submitted for Processing		Business

Evaluation methodology	The evaluation model that will be used is weighted attributes .			
	Price will be a weighted criterion.			
Evaluation team (Minimum of 3)	A cross-functional team will be in recommending the preferred su		ponses and	
	Evaluation Chair	Procurement Business	Partner	
	Team Member	Job Title		
	Alicia Collier	Manager, Digital and Ir	nsights	
	Jenny Marshall	Senior Advisor, WRE Be	-	
	Clayton Foster	Manager, Brand and Ex	-	
	Tim Hustler	Senior Communication		
	Stephanie Hill	Principal Analyst		
Evaluation Criteria	Preconditions			
		following pre-conditions before	its response will be	
	Each supplier must meet all the following pre-conditions before its response will be considered for evaluation on its merits.			
	# Pre-condition			
	1. Supplier must read and understand the New Zealand Government			
	Supplier Code of Conduct, and ensure their nominated subcontractors are			
	aware of the Code.			
	Having met all of the precondition using the following evaluation created by the following evaluation created by the second structure of the second st		evaluated on their me	
	Criteria		Weighting	
	Proposed solution/Technical Merit		40%	
	Respondent shows a good understanding of the brief, and the proposed solution fulfils MfE's key objectives of an overarching strategy, plan and production of communication materials for waste campaigns (which includes some engagement and interaction with key stakeholders and/or the general public).			
	Capability of the Respondent to deliver 10%		10%	
		record in delivering similar cam quality creative strategy and de		

Capacity of the Respondent to deliver	15%
Respondent is confident they can deliver the key objectives required in the time provided.	and outputs
Broader Outcomes	
Respondent can demonstrate it contributes positively to the broader outcomes identified in the Requirements section.	10%
Price	
Respondent can deliver in the budget available for the project.	25%
Respondent offers extra services that will boost the outcome of proposed solution as additional value for money	
Total weightings	100%

Scoring Table

Description	Definition	Rating	
Excellent	Exceeds the criterion Respondent demonstrates exceptional ability, understanding, experience and skills. The Proposal identifies factors that will offer potential added value, with supporting evidence.	9-10	
Good	Fulfils the criterion Respondent demonstrates above average ability, understanding, experience and skills. The Proposal identifies minor additional benefits, with supporting evidence.	7-8	
Acceptable	Meets the criterion Respondent demonstrates the ability to meet the criteria, with supporting evidence.	5-6	
Minor reservations	Partially meets the criterion Satisfies only a minimum of the criteria but not all. Reservations about the Respondent to adequately meet the criteria. Little supporting evidence.	3-4	
Serious reservations	Limited demonstration to meet the criterion Extremely limited or no supporting evidence to meet the criteria. Minimum effort made to meet the criteria.		

	Unacceptable	Does not com	ot meet the criterion ot comply or meet the criteria at all. ient information to demonstrate the		
Due Diligence	The following verification matrix may be used as part of the evaluation and due dilige process. The table shows how elements of the criteria may be verified by the panel.				
	Criteria				
	Evaluation and	due diligence	Fit for	Ability to	Value for
	options		purpose	deliver	money
	Written offer/to	ender			
	documents		✓	✓	✓
	Buyer clarificati	ons of offer	<mark>√</mark>	<ul> <li>✓</li> </ul>	✓
	Reference chec	ks	<ul> <li>✓</li> </ul>	✓	✓
	Interview		<mark>√</mark>	✓	
	Presentation		<mark>✓</mark>	✓	
	Site visit		<mark>✓</mark>	<ul> <li>✓</li> </ul>	✓
	Product testing		<mark>✓</mark>		
	Audited accounts			<ul> <li>✓</li> </ul>	
	Credit check			<ul> <li>✓</li> </ul>	
	Companies' off	Companies' office check		✓	
	Accepts propos	ed contact		✓	
	conditions				
	Police/security check			✓	
Negotiation Considerations	<ul> <li>Additional Process</li> <li>If the Respondent is a contracted Supplier, the Ministry may         <ul> <li>consider their own experience of service delivery, including in relation to meet contractual obligations, ease of communication and relationship management</li> <li>Consider any other matter that is highlighted through the evaluation process.</li> </ul> </li> <li>The above processes and due diligence may be used to adjust the weighted outcome up down, and due diligence criteria may be used to disqualify a Respondent.</li> <li>Exclusion of a Supplier for due diligence requires the written approval of the Financia Delegation Holder.</li> <li>Considering negotiations is a strategy to aid in public value and/or additional values/benefits in a procurement outcome.</li> </ul>				
	Negotiations will be planned post-evaluation if required, to address any shortfalls or areas needing agreement in the preferred supplier's response prior to contracting.				
MANAGE					
Form of Agreement	The proposed for Advertising Service	-	(subject to risk a	nd Legal review	if applicable) is

	The Decision Matrix has indicated this Agreement will require Legal Review.
Contract Management	
	<ul> <li>The contract manager for this procurement will be Jenny Marshall and Ardya Ingardya</li> <li>The Contract will be managed by: <ul> <li>close management and monitoring of deliverables</li> <li>deliverable-linked payments</li> <li>regular meetings</li> <li>supplier reporting (progress reports, issue register)</li> <li>contract or relationship management framework deployed (for long-term or relational contracts only)</li> </ul> </li> </ul>

