

**From:** [Meg Larken](#)  
**To:** [Ben Ogilvie \[EXTERNAL\] \(PARLIAMENT\)](#)  
**Cc:** [Amanda Baldwin](#); [Sophien Brockbank](#); [Ministerials](#)  
**Subject:** [Sensitivity classification](#) BRF-1789 Te Awamutu Waste to Energy proposal  
**Date:** Tuesday, 21 June 2022 5:36:21 pm  
**Attachments:** [image002.png](#)  
[image003.png](#)  
[image004.png](#)  
[image005.png](#)  
[image006.png](#)  
[BRF-1789 Aide Memoire.docx](#)

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Kia ora Ben,

Briefing note attached. I haven't done hard copies since the office building is out of action this week while we are moving to Willis Street.

Regards,

**Meg Larken**

*Senior Policy Analyst | Kaitātari Kaupapa Here Matua  
Waste and Resource Efficiency*

Ministry for the Environment | Manatū Mō Te Taiao  
022 012 0136 | [meg.larken@mfe.govt.nz](mailto:meg.larken@mfe.govt.nz) | [mfe.govt.nz](https://mfe.govt.nz)



Ministry for the  
**Environment**  
Manatū Mō Te Taiao



**From:** [Shane McGhie](#)  
**To:** [wayne.allan@WaipaDC.govt.nz](mailto:wayne.allan@WaipaDC.govt.nz)  
**Subject:** Call in Request - Global Contracting Solutions Limited  
**Date:** Tuesday, 16 January 2024 8:46:44 am  
**Attachments:** [image001.png](#)  
[image002.png](#)  
[image003.png](#)  
[image004.png](#)  
[image005.png](#)

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Kia ora Wayne

Thank you for taking my call yesterday. As discussed, I have been tasked with drafting a briefing to the Minister for the Environment, Minister Simmonds, regarding the request to call in the resource consent application submitted to Waikato Regional Council, by Global Contracting Solutions Limited for discharges to air and water, and the deposit of clean fill, for the construction and operation of a waste to energy plant in Racecourse Road, Te Awamutu.

Given that your Council will be considering if they will also ask for the land use consent applications to be called in at the meeting of the Strategic Planning and Policy Committee Meeting on 7 February 2024, the intention is to hold the briefing until that decision is made, so that the briefing can be as comprehensive as possible.

To ensure that the Minister has all of the information to make her decision, I would appreciate it if you could advise me of the decision of your Council as soon as possible. It would also be helpful to know if the decision of the Strategic Planning and Policy Committee is required to be “ratified” by full Council, noting that the next Council meeting after 7 February is 27 February 2024.

I look forward to working with you to ensure that the Minister has all of the information necessary for her to make the decision, as even if your Council does not decide to request a call in, the fact that WRC have made a request will likely affect how your Council processes the applications under its jurisdiction.

Ngā mihi

Shane

**Shane McGhie** ([he/him](#))

*Senior Analyst | Kaitātari Matua*

*Resource Management System Business Unit | Pūnaha Whakahaere Rawa*

*Environmental Management and Adaption |*

Ministry for the Environment | Manatū Mō Te Taiao

027 250 3216 [shane.mcghie@mfe.govt.nz](mailto:shane.mcghie@mfe.govt.nz) | [environment.govt.nz](https://environment.govt.nz)

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**From:** [Matthew Barbati-Ross](#)  
**To:** [hugh.keane@waikatoregion.govt.nz](mailto:hugh.keane@waikatoregion.govt.nz)  
**Cc:** [Shane McGhie](#)  
**Subject:** Call-in request - Global Contracting Solutions Limited  
**Date:** Tuesday, 16 January 2024 9:48:14 am  
**Attachments:** [image002.png](#)  
[image003.png](#)  
[image004.png](#)  
[image005.png](#)  
[image006.png](#)

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Kia ora Hugh

This email is to acknowledge receipt and thank you for your letter to Minister Simmonds requesting that she make a direction calling in the resource consent applications lodged with the Waikato Regional Council by Global Contracting Solutions Limited for a proposed energy from waste plant in the Waipa District. We anticipate providing advice to the Minister in mid-February, noting that we understand Waipa DC is considering this matter at their meeting on 7 February 2024.

Kā mihi, Matthew

**Matthew Barbati-Ross ([he/him](#))**  
*Manager | Kaiwhakahaere*  
*RM Systems Team*

Ministry for the Environment | Manatū Mō Te Taiao  
022 010 2147 | [matthew.barbati-ross@mfe.govt.nz](mailto:matthew.barbati-ross@mfe.govt.nz) | [mfe.govt.nz](https://mfe.govt.nz)

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Ministry for the  
**Environment**  
Manatū Mō Te Taiao



**From:** [Carmel Rowlands](#)  
**To:** [Stephen Goodman](#); [Kate Ryan](#); [Jemima Jamieson](#); [Jamie Higgison](#)  
**Subject:** Call-in Request, Te Awamutu  
**Date:** Thursday, 23 June 2022 10:38:52 am  
**Attachments:** [Suspect Sender Request to call in Resource Consent Application under Sec 142 of the Act.msg](#)

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Hi Stephen, Kate, Jemima and Jamie

Meg Larken from our Waste team has contacted me about a request from Zero Waste Network to the Minister for the Environment to ask the EPA to call-in a land use consent application for the incineration of waste in Waipa District.

The consent raises issues of impacts on air quality and human health, however also impacts of discharges of GHGs which they note could be up to 150kt CO<sub>2</sub> -e per year. Meg hasn't been able to confirm this level of emissions from the application but is asking for our advice on whether the expected GHG emissions would provide sufficient grounds to call-in the application.

Meg has been asked to write a 1 page briefing to be signed out by Tuesday.

Is it possible for us to comment on whether the GHG emissions component would warrant EPA consideration? As a comparison, the national direction in development on industrial process heat will require boilers emitting above 500 tonnes of CO<sub>2</sub> – e per year to apply for resource consent and reduce emissions via a GHG Emissions Plan. This is a significantly lower volume of emissions than from this type of incineration plant if the 150 kt per year is accurate.

We have no regulation in place to specifically require reductions in GHGs from waste to energy plants, after November when the RMA statutory bars will be removed, councils will need to consider these impacts and decide whether to introduce regulatory measures as we have no national direction in place. This type of call-in application could become quite precedent setting on what is deemed to be significant. As ZWN note in their letter, there is likely to be an increasing number of these plants seeking consent.

Happy to coordinate a joint response from our team on this if required, we'll need to get back to Meg by the end of today if possible,

Thanks for your help and knowledge,

Cheers,

Carmel.

---

**From:** Meg Larken <Meg.Larken@mfe.govt.nz>  
**Sent:** Thursday, 23 June 2022 9:57 am  
**To:** Carmel Rowlands <Carmel.Rowlands@mfe.govt.nz>  
**Subject:** FW: WtE Call-in Request, Te Awamutu

Here is the ZWN letter.



Meg

---

**From:** Amanda Baldwin <[Amanda.Baldwin@mfe.govt.nz](mailto:Amanda.Baldwin@mfe.govt.nz)>  
**Sent:** Thursday, 16 June 2022 7:27 am  
**To:** Meg Larken <[Meg.Larken@mfe.govt.nz](mailto:Meg.Larken@mfe.govt.nz)>  
**Cc:** W&RErequest <[W&RErequest@mfe.govt.nz](mailto:W&RErequest@mfe.govt.nz)>; Sophien Brockbank <[Sophien.Brockbank@mfe.govt.nz](mailto:Sophien.Brockbank@mfe.govt.nz)>  
**Subject:** FW: WtE Call-in Request, Te Awamutu

Hi Meg,

Are you able to pick this up? Should be able to be based largely on earlier advice from Nicola on the Waimate w2e proposal.

Manda

---

**From:** Ben Ogilvie <[Ben.Ogilvie@parliament.govt.nz](mailto:Ben.Ogilvie@parliament.govt.nz)>  
**Sent:** Wednesday, 15 June 2022 1:21 pm  
**To:** Amanda Baldwin <[Amanda.Baldwin@mfe.govt.nz](mailto:Amanda.Baldwin@mfe.govt.nz)>  
**Cc:** Sam Buckle <[Sam.Buckle@mfe.govt.nz](mailto:Sam.Buckle@mfe.govt.nz)>; Shaun Lewis <[Shaun.Lewis@mfe.govt.nz](mailto:Shaun.Lewis@mfe.govt.nz)>; Arron Cox [EXTERNAL] (PARLIAMENT) <[arron.cox@parliament.govt.nz](mailto:arron.cox@parliament.govt.nz)>; W&RErequest <[W&RErequest@mfe.govt.nz](mailto:W&RErequest@mfe.govt.nz)>; Environment <[EnvironmentPS@parliament.govt.nz](mailto:EnvironmentPS@parliament.govt.nz)>  
**Subject:** WtE Call-in Request, Te Awamutu

Kia ora Amanda,

The attached request to call-in a resource consent application for a waste-to-energy plant has come through from the Zero Waste Network, and rather than initially handling it as ministerial correspondence, could we please have a piece of advice on this.

All the advice needs to do is note:

- That the Minister has received a similar request (Bioplant)
- Any differences between this project and that one which may alter our thinking
- Whether we consequently recommend he treat this one any differently

I don't consider this to need more than a one-pager. Would it be possible to provide the advice by COP Monday?

Ngā mihi nui,

**Ben Ogilvie** ([he/him](#)) | **Private Secretary (Environment)**  
**Waste and Resource Efficiency**  
Office of Hon David Parker  
6.4 Executive Wing | Parliament Buildings | Wellington  
Mobile: 022 517 0086

---

# Hon Penny Simmonds

Minister for Disability Issues  
Minister for the Environment  
Minister for Tertiary Education and Skills  
Associate Minister for Social Development and Employment



PS-COR0151/CORM-1995

Date

s 9(2)(a)

Dear s 9(2)(a)

Thank you for your email of 20 December 2023 to the Minister for Rural Communities, Hon Mark Patterson about the proposed waste-to-energy facility in Te Awamutu. I am replying to you as this issue falls within my portfolio responsibilities as the Minister for the Environment.

I have received requests from Waikato Regional Council and Waipā District Council to call in resource consent applications by Global Contracting Solutions Limited relating to the proposed waste-to-energy facility in Te Awamutu.

As Minister for the Environment, if I consider the proposal to be of national significance under the Resource Management Act 1991, I have the ability to “call in” the decision, that is, make a direction to refer the resource consent decision-making to a Board of Inquiry or the Environment Court. I have asked for advice on this from the Ministry for the Environment. If I decide to call this matter in, my direction will be made publicly available.

Yours sincerely,

E-sig

Hon Penny Simmonds  
**Minister for the Environment**

**From:** [Ben Ogilvie \[EXTERNAL\] \(PARLIAMENT\)](#)  
**To:** [Amanda Baldwin](#); [Nicola White](#); [Roderick Boys](#)  
**Cc:** [Environment](#)  
**Subject:** Due 5:30pm: WtE media query - please check and comment on proposed response  
**Date:** Thursday, 16 June 2022 4:41:15 pm  
**Attachments:** [image001.png](#)  
**Importance:** High

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Kia ora team, for your urgent comment please. If you find a way to make this smaller, that would be greatly appreciated.

See media query below, and draft response follows:

The Minister has received Zero Waste Network's letter regarding the project in Te Awamutu. It would be inappropriate to comment on that specific project until he has made a decision to either call-in the project or not.

It is important to note that 'waste-to-energy' (WTE) is an umbrella term for a wide range of different technologies which extract different forms of energy from different forms of waste; some combinations of waste, energy, or technology, are more desirable than others. The Ministry for the Environment provides guidance on different kinds of WTE and principles to consider on their website: <https://environment.govt.nz/assets/Publications/Files/waste-to-energy-guide-for-new-zealand.pdf>

In response to your questions:

- Firstly, I understand Zero Waste Network sent a similar letter over Bioplant Manawatu's proposed waste-to-energy project. Has anything come of this?

The Minister has declined to call-in Bioplant NZ's Manawatu project as he considered that the notified consent process being followed by Horizons Regional Council should enable the environmental impacts to be properly assessed in accordance with the Act. There would be little benefit in using the call-in process, because the current provisions in the Act would have to be applied in a similar way [identical text to what the Minister signed off in his letter, recommend leaving this intact].

He has written to both the Zero Waste Network and Bioplant NZ alerting them to his decision.

- Does the minister consider it necessary to intervene on waste to energy applications?

Although the Minister for the Environment is responsible for the Resource Management Act 1991 (RMA), regional and city councils are responsible for its implementation. The RMA does provide opportunities to intervene in consenting by calling-in matters of national significance, however the RMA sets specific criteria which the Minister must have regard to when considering whether a proposal is of national significance. Not every WTE project will meet those criteria, nor will calling-in a project always be beneficial.

- How does waste to energy fit in with existing waste work from Government, particularly when decisions have not yet been made on whether WTE should be allowed in NZ?

As above, MfE provides guidance on different forms of waste-to-energy proposals. The recent consultation on a new Waste Strategy and Legislation specifically sought comment on the place of waste-to-energy in our future system.

- NWN says a moratorium on WTE projects until 2027 would enable the full implementation of the ministry's waste strategy. Is this something the Minister is considering?

That is not currently being considered. A 'one size fits all' approach to WTE would not be appropriate given the range of different technologies involved.

---

**From:** s 9(2)(a)  
**Date:** Thursday, 16 Jun 2022, 11:31 AM  
**To:** Vernon Small <[Vernon.Small@parliament.govt.nz](mailto:Vernon.Small@parliament.govt.nz)>  
**Subject:** Waste to energy media query for Energy News

Kia ora Vernon,

s 9(2)(a), I'm a journalist with s 9(2)(a)

I'm just following up on a recent media statement from Zero Waste Network asking Minister Parker to intervene in Global Contracting Solutions' resource consent application for a waste-to-energy project in Te Awamutu [https://docs.google.com/document/d/1tHIP5Zo\\_XFrgcq-ib1ccoXNDKps9\\_fAvM53yZ6H1-1M/edit](https://docs.google.com/document/d/1tHIP5Zo_XFrgcq-ib1ccoXNDKps9_fAvM53yZ6H1-1M/edit)

I understand the Minister will have only got said letter a day or so ago, but thought I'd see whether he is able to comment, even if more broadly:

- Firstly, I understand Zero Waste Network sent a similar letter over Bioplant Manawatu's proposed waste-to-energy project. Has anything come of this?
- Does the minister consider it necessary to intervene on waste to energy applications?
- How does waste to energy fit in with existing waste work from Government, particularly when decisions have not yet been made on whether WTE should be allowed in NZ?
- NWN says a moratorium on WTE projects until 2027 would enable the full implementation of the ministry's waste strategy. Is this something the Minister is considering?

Many thanks,

s 9(2)(a)

s 9(2)(a)

*IMPORTANT: The contents of this message are in no way the opinion of or endorsed by s 9(2)(a)*

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**From:** Rachel Murray on behalf of Wayne Allan  
**To:** Shane McGhie  
**Subject:** External Sender: Call in Request - Global Contracting Solutions Limited  
**Date:** Tuesday, 16 January 2024 2:07:43 pm  
**Attachments:** [image001.png](#)  
[image002.png](#)  
[image003.png](#)  
[image004.png](#)  
[image005.png](#)

**MFE CYBER SECURITY WARNING**

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Kia ora Shane,

Thank you for your email.

I can confirm that any decision made by our Strategic Planning and Policy Committee regarding the call in request does not need to then be ratified by full Council. The decision made will therefore be shared with you at our earliest convenience. It is our intention to do a media release about the decision also.

Waipā are happy to assist you in this process with whatever you may require. Don't hesitate to reach out.

Ngā mihi,  
Wayne

**Wayne Allan** Group Manager District Growth & Regulatory Services **WAIPA DISTRICT COUNCIL**  
[wayne.allan@waipadc.govt.nz](mailto:wayne.allan@waipadc.govt.nz) | [www.waipadc.govt.nz](http://www.waipadc.govt.nz)  
DDI: 07 8720031 | MOB: 027 587 2003

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**From:** Shane McGhie <[Shane.McGhie@mfe.govt.nz](mailto:Shane.McGhie@mfe.govt.nz)>  
**Sent:** Tuesday, 16 January 2024 8:46 am  
**To:** Wayne Allan <[wayne.allan@WaipaDC.govt.nz](mailto:wayne.allan@WaipaDC.govt.nz)>  
**Subject:** External Sender: Call in Request - Global Contracting Solutions Limited

**CYBER SECURITY WARNING:** This email is from an external source - be careful of attachments and links. Please follow the Cybersecurity Policy and report suspicious emails to [Servicedesk](#)

Kia ora Wayne

Thank you for taking my call yesterday. As discussed, I have been tasked with drafting a briefing to the Minister for the Environment, Minister Simmonds, regarding the request to call in the resource consent application submitted to Waikato Regional Council, by Global Contracting Solutions Limited for discharges to air and water, and the deposit of clean fill, for the construction and operation of a waste to energy plant in Racecourse Road, Te Awamutu.

Given that your Council will be considering if they will also ask for the land use consent applications to be called in at the meeting of the Strategic Planning and Policy Committee Meeting on 7 February 2024, the intention is to hold the briefing until that decision is made, so that the briefing can be as comprehensive as possible.

To ensure that the Minister has all of the information to make her decision, I would appreciate it if you could advise me of the decision of your Council as soon as possible. It would also be helpful to know if the decision of the Strategic Planning and Policy Committee is required to be "ratified" by full Council, noting that the next Council meeting after 7 February is 27 February 2024.

I look forward to working with you to ensure that the Minister has all of the information necessary for her to make the decision, as even if your Council does not decide to request a call in, the fact that WRC have made a request will likely affect how your Council processes the applications under its jurisdiction.

Ngā mihi

Shane

**Shane McGhie (he/him)**  
*Senior Analyst | Kaitātari Matua*  
*Resource Management System Business Unit | Pūnaha Whakahaere Rawa*  
*Environmental Management and Adaption |*  
Ministry for the Environment | Manatū Mō Te Taiao  
027 250 3216 [shane.mcghie@mfe.govt.nz](mailto:shane.mcghie@mfe.govt.nz) | [environment.govt.nz](http://environment.govt.nz)  
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**From:** [Ella van Gool](#)  
**To:** [William Novak](#)  
**Subject:** Sensitivity classification JFW: Waste to energy plant, Te Awamutu - is this a high temperature incinerator?  
**Date:** Wednesday, 27 September 2023 11:25:13 am  
**Attachments:** [image005.png](#)  
[Application and AEE - September 2023.pdf](#)

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FYI

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**From:** Sally Gilbert <sally.gilbert@health.govt.nz>  
**Sent:** Wednesday, September 27, 2023 11:18 AM  
**To:** Roderick Boys <Roderick.Boys@mfe.govt.nz>  
**Cc:** Harry Livesey <Harry.Livesey@mfe.govt.nz>; Stephanie Hill <Stephanie.Hill@mfe.govt.nz>; Jenny Marshall <Jenny.Marshall@mfe.govt.nz>; Ella van Gool <Ella.vanGool@mfe.govt.nz>; Drew.Bingham@mfe.govt.nz; Katherine Lay <Katherine.Lay@mfe.govt.nz>; Samantha.Lay.Yee@mfe.govt.nz; Tim Hopley <Tim.Hopley@health.govt.nz>  
**Subject:** Waste to energy plant, Te Awamutu - is this a high temperature incinerator?

Kia ora Roderick

You may recall we contacted you last year about whether a proposed pyrolysis plant was a high temperature incinerator and therefore banned under Regulation 12 of the National Environmental Standard for Air Quality.

Our public health team in the Waikato is now dealing with a proposal for a waste to energy plant, that is described generating power through combustion of refuse derived fuel. The fuel is produced by shredding, sorting, and dehydrating solid waste, typically consisting of combustible components of municipal solid waste and other waste. The fuel is then combusted at 850°C or greater, to heat water and convert it to steam, and the pressure from the steam is used to drive turbine blades.

In their application they have stated that they have obtained legal advice confirming that Regulation 12 would not apply, because it is their intention to burn mainly non-hazardous waste, and because it is not designed and operated to principally burn hazardous waste (see pages 87 and 88 of the AEE attached).

However, we note that the proposal is “*to burn mainly non-hazardous waste*” which implies there **will** be some hazardous waste incinerated.

Is this proposal permitted under Regulation 12 of the National Environmental Standard for Air Quality?

Ngā mihi nui - Sally

Sally Gilbert ([she/her](#))  
Manager, Environmental and Border Health  
**Health Protection - National Public Health Service**  
**Te Whatu Ora – Health New Zealand**  
**Waea pūkoro:** +64 21 369 764 | **īmēra:** [sally.gilbert@health.govt.nz](mailto:sally.gilbert@health.govt.nz)

**From:** [Alison McLaughlin](#)  
**To:** [Matthew Barbati-Ross](#)  
**Subject:** FW: Sensitivity classification JFW: BRF-1789 Te Awamutu Waste to Energy proposal  
**Date:** Wednesday, 22 June 2022 12:11:44 pm  
**Attachments:** [image002.png](#)  
[image003.png](#)  
[image004.png](#)  
[image005.png](#)  
[image006.png](#)  
[BRF-1789 Aide Memoire.docx](#)

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Draft response for Meg for review:

Kia ora Meg,

Thank you for forwarding the attached draft Aide Memoire. The Minister's office asked for a sentence or two to be added about what the next steps would be if the Minister did want to pursue call in of the proposal. I would suggest adding a paragraph at the end to the effect of:

"Further advice we could prepare for you on this matter could include a preliminary assessment of the appropriateness of your seeking advice from the EPA under s144A of the RMA on whether or not the matter is a proposal of national significance. The EPA's assessment and recommendations would be the first step in your decision on whether or not to call it in."

I'd also recommend changing the second recommendation because it is generally the EPA that makes a recommendation on whether to call the matter in or not. Suggested amended wording would be something like:

"**Advise** if further detailed advice on this application is required, with including a recommendation on whether or not to progress to seeking advice from the EPA on the likelihood of the matter being a proposal of national significance ~~resource consent call-in, is required~~"

---

**From:** Meg Larken <Meg.Larken@mfe.govt.nz>  
**Sent:** Wednesday, 22 June 2022 10:44 am  
**To:** Alison McLaughlin <Alison.McLaughlin@mfe.govt.nz>  
**Subject:** Sensitivity classification FW: BRF-1789 Te Awamutu Waste to Energy proposal

Hi Alison,

FYI, attached is the actual BN that was sent to Ben in the Minister's office yesterday, but he hasn't given it to Minister yet, wants bit more advice on the call in process as we discussed.

Meg

---

**From:** Meg Larken  
**Sent:** Tuesday, 21 June 2022 5:36 pm  
**To:** Ben Ogilvie [EXTERNAL] (PARLIAMENT) <[ben.ogilvie@parliament.govt.nz](mailto:ben.ogilvie@parliament.govt.nz)>  
**Cc:** Amanda Baldwin <[Amanda.Baldwin@mfe.govt.nz](mailto:Amanda.Baldwin@mfe.govt.nz)>; Sophien Brockbank <[Sophien.Brockbank@mfe.govt.nz](mailto:Sophien.Brockbank@mfe.govt.nz)>; Ministerials <[ministerials@mfe.govt.nz](mailto:ministerials@mfe.govt.nz)>

**Subject:** BRF-1789 Te Awamutu Waste to Energy proposal

Kia ora Ben,

Briefing note attached. I haven't done hard copies since the office building is out of action this week while we are moving to Willis Street.

Regards,

**Meg Larken**

*Senior Policy Analyst | Kaitātari Kaupapa Here Matua  
Waste and Resource Efficiency*

Ministry for the Environment | Manatū Mō Te Taiao  
022 012 0136 | [meg.larken@mfe.govt.nz](mailto:meg.larken@mfe.govt.nz) | [mfe.govt.nz](http://mfe.govt.nz)



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**A flourishing environment  
for every generation.**  
He taiao tōnui mō ngā  
reanga katoa.



**From:** [Shane McGhie](#)  
**To:** [Matthew Barabji-Ross](#); [David Falconer](#); [Richard Souness](#); [Monique Esplin](#)  
**Subject:** [Sensitivity classif](#) FW: Call in Request - Global Contracting Solutions Limited  
**Date:** Wednesday, 7 February 2024 12:04:37 pm  
**Attachments:** [image001.png](#)  
[image002.png](#)  
[image003.png](#)  
[image004.png](#)  
[image005.png](#)  
[Council asks Minister to call in proposal.pdf](#)  
[Waipa District Council Resource Consent Call In Request Feb 24.pdf](#)

This letter and press release just received.

**Shane McGhie** ([he/him](#))

Senior Analyst | Kaitātari Matua  
RM Implementation | Whakatinanatanga Whakahaere Rawa  
Resource Management System | Pūnaha Whakahaere Rawa

Ministry for the Environment | Manatū Mō Te Taiao

027 250 3216 [shane.mcghie@mfe.govt.nz](mailto:shane.mcghie@mfe.govt.nz) | [environment.govt.nz](http://environment.govt.nz)

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**From:** Wendy Robinson <[Wendy.Robinson@waipadc.govt.nz](mailto:Wendy.Robinson@waipadc.govt.nz)>  
**Sent:** Wednesday, February 7, 2024 11:52 AM  
**To:** Shane McGhie <[Shane.McGhie@mfe.govt.nz](mailto:Shane.McGhie@mfe.govt.nz)>  
**Cc:** Wayne Allan <[Wayne.Allan@waipadc.govt.nz](mailto:Wayne.Allan@waipadc.govt.nz)>; Rachel Murray <[Rachel.Murray@waipadc.govt.nz](mailto:Rachel.Murray@waipadc.govt.nz)>  
**Subject:** RE: Call in Request - Global Contracting Solutions Limited

**MFE CYBER SECURITY WARNING**

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Kia ora Shane,

Further to your discussions with Wayne, please find attached the formal letter that has just been sent to the Minister following approval from the Waipā elected members. I attach also the media release pertaining to this for your information.

Please let us know if you have any questions or would like clarification.

Ngā mihi,  
Wendy

.....  
*Wendy Robinson* Manager District Plan and Growth WAIPA DISTRICT COUNCIL  
[wendy.robinson@waipadc.govt.nz](mailto:wendy.robinson@waipadc.govt.nz) | [www.waipadc.govt.nz](http://www.waipadc.govt.nz)  
DDI: 07 872 0050 MOBILE: 027 396 2763

**From:** Shane McGhie <[Shane.McGhie@mfe.govt.nz](mailto:Shane.McGhie@mfe.govt.nz)>  
**Sent:** Tuesday, 16 January 2024 8:46 am  
**To:** Wayne Allan <[wayne.allan@WaipaDC.govt.nz](mailto:wayne.allan@WaipaDC.govt.nz)>  
**Subject:** External Sender: Call in Request - Global Contracting Solutions Limited

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Kia ora Wayne

Thank you for taking my call yesterday. As discussed, I have been tasked with drafting a briefing to the Minister for the Environment, Minister Simmonds, regarding the request to call in the resource consent application submitted to Waikato Regional Council, by Global Contracting Solutions Limited for discharges to air and water, and the deposit of clean fill, for the construction and operation of a waste to energy plant in Racecourse Road, Te Awamutu.

Given that your Council will be considering if they will also ask for the land use consent applications to be called in at the meeting of the Strategic Planning and Policy Committee Meeting on 7 February 2024, the intention is to hold the briefing until that decision is made, so that the briefing can be as comprehensive as possible.

To ensure that the Minister has all of the information to make her decision, I would appreciate it if you could advise me of the decision of your Council as soon as possible. It would also be helpful to know if the decision of the Strategic Planning and Policy Committee is required to be “ratified” by full Council, noting that the next Council meeting after 7 February is 27 February 2024.

I look forward to working with you to ensure that the Minister has all of the information necessary for her to make the decision, as even if your Council does not decide to request a call in, the fact that WRC have made a request will likely affect how your Council processes the applications under its jurisdiction.

Ngā mihi

Shane

**Shane McGhie** ([he/him](#))  
*Senior Analyst | Kaitātari Matua*  
*Resource Management System Business Unit | Pūnaha Whakahaere Rawa*  
*Environmental Management and Adaption |*  
Ministry for the Environment | Manatū M6 Te Taiao  
027 250 3216 [shane.mcghie@mfe.govt.nz](mailto:shane.mcghie@mfe.govt.nz) | [environment.govt.nz](http://environment.govt.nz)  
*Ministry staff work flexibly by default. For me, this means working Monday to Thursday 8am – 4pm.*



=====  
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s 9(2)(f)(iv)

**From:** [Rachael O'Donnell](#)  
**To:** [Owen West](#)  
**Cc:** [Jonathan Caldwell](#)  
**Subject:** FW: National Public Health Service Submission  
**Date:** Friday, 17 November 2023 11:53:19 am  
**Attachments:** [image001.png](#)  
[Submission to Global Contracting Solutions Limited - National Public Health Service - Waikato - Te Whatu Ora \(Health New Zealand\).pdf](#)

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**MFE CYBER SECURITY WARNING**

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Hi Owen

I hope that this email finds you well. I am the consent processing officer looking after the Global Contracting Solutions, Waste to Energy Plant application proposed for Te Awamutu. The site proposes to combust waste including municipal waste plus waste that will likely be hazardous.

We are working our way through the 827 submissions received and I am investigating further a submission received from Te Whatu Ora. Point 4 in the attached submission document discusses if Reg 12 of the NES AQ is applicable to this application.

While the WTE plant will operate at above 850 degrees Celsius we initially thought that Reg 12 wouldn't apply as the principal purpose is using the waste as a fuel for the purpose of generating electricity. The attached submission (Point 4) talks about the stated intention of the regulations being to reduce dioxins to air and if the proposal will increase emissions of dioxins this is inconsistent with the intent of the regulations.

Another point worth mentioning is that the WTE emission technology will control dioxin emissions to be low so perhaps the "incinerators" considered in the NES are different in that they were expected to release higher amounts of dioxins?

Te Whatu Ora have asked in their submission that we seek clarification from MfE on whether this application complies with Regulation 12 or not. Would it be possible to get clarification do you think?

Kind regards

4. Regulation 12 of the Resource Management (National Environmental Standards for Air Quality):
- a) The National Public Health Service – Waikato notes that Regulation 12 of the *Resource Management (National Environmental Standards for Air Quality) Regulations* prohibits the operation of a high temperature hazardous waste incinerator, which is defined as an incinerator that is designed and operated principally for burning hazardous waste at a temperature greater than 850°C.
  - b) The National Public Health Service – Waikato notes the stated temperature of the proposal is “850°C or more” which is high temperature incineration. I also note that municipal solid waste includes wastes defined as hazardous under Annex I and III of the Basel Convention. The National Public Health Service – Waikato concludes that the proposal *includes* high temperature incineration of hazardous wastes.
  - c) The applicant’s legal interpretation is that Regulation 12 does not apply because the incinerator is not *principally* for burning hazardous waste. However, the stated intention of the regulations was to **reduce** discharges to air of dioxins and other toxics (including volatile organic compounds and polycyclic aromatic hydrocarbons) to fulfil New Zealand’s National Implementation Plan required under the Stockholm Convention on Persistent Organic Pollutants (MfE, 2011).<sup>8</sup> This is why Regulation 12 was accompanied by six other regulations prohibiting the uncontrolled combustion of waste (Regulation 6), tyres (Regulation 7), bitumen (Regulation 8), coated wire (Regulation 9), oil (Regulation 10) and a ban on incinerators at schools and healthcare institutions (Regulation 11).
  - d) It is therefore, also true that any proposal that will increase national emissions of dioxins, and this proposal is significant relevant to the existing national inventory, is inconsistent with the intent of the regulations (MfE, 2022).<sup>9</sup>
  - e) The National Public Health Service – Waikato recommends that Council seek advice from the Ministry for the Environment on whether this application complies with Regulation 12.

**Rachael O'Donnell** | SENIOR CONSENTS OFFICER | Resource Consents - Team 3, Resource Use  
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**From:** [Danielle Kennedy](#)  
**To:** [Jenny Marshall](#)  
**Subject:** FW: NBR\_Government rejects calls for a stay on burning waste for energy  
**Date:** Thursday, 17 November 2022 2:47:59 pm  
**Attachments:** [NBR\\_Government rejects calls for a stay on burning waste for energy.docx](#)

---

FYI

Ngā mihi

**Danielle Kennedy** [\(she/her\)](#)  
*Senior Project Manager | Kaiwhakahere Kaupapa Matua  
Emission Reduction Plan - Waste & F-gases  
Waste and Resource Efficiency*

Ministry for the Environment | Manatū Mō Te Taiao  
027 304 6254 | [danielle.kennedy@mfe.govt.nz](mailto:danielle.kennedy@mfe.govt.nz) | [mfe.govt.nz](https://mfe.govt.nz)

*Ministry staff work flexibly by default, my availability is:*

Mon	Tue	Wed	Thu	Fri
WFH	APO	x	APO	WFH

APO = work in the office x = non work day WFH = work from home

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**From:** Katie Buller <[Katie.Buller@aucklandcouncil.govt.nz](mailto:Katie.Buller@aucklandcouncil.govt.nz)>  
**Sent:** Wednesday, 9 November 2022 11:28 am  
**To:** Danielle Kennedy <[Danielle.Kennedy@mfe.govt.nz](mailto:Danielle.Kennedy@mfe.govt.nz)>  
**Subject:** FW: NBR\_Government rejects calls for a stay on burning waste for energy

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# Government rejects calls for a stay on burning waste for energy

ANALYSIS: Three proposed waste-to-energy thermal plants want to become NZ's first.

Rome mayor Roberto Gualtieri is forging ahead with plans to build a waste-to-energy plant capable of handling 600,000 tonnes of refuse a year despite local concern the technology no longer fits Europe's carbon neutral future.

The mayor has been entrusted by the Italian government with regional waste management and thinks allowing Rome to burn will alleviate the city's perennial trash problems.

Europe has been at the forefront of global moves to pour many millions of dollars into these waste-to-energy (WTE) incinerators over the decades but the EU has stopped funding new builds and the Rome furore has sparked renewed debate on their future.

The same debate is heating up in New Zealand, which has been slow to arrive to the WTE party.

There's a wide range of WTE technologies extracting energy from various waste materials (see table below). They range from large-scale incineration, which is the most common globally, to small-scale anaerobic digestion.

New Zealand already has several facilities turning waste material into energy – for example, [EcoGas this month opened](#) the first large-scale biogas to pipeline plant processing organic waste from businesses and kerbside food scrap collections into clean energy heat.

The country doesn't yet have any thermal conversion, which ranges from incineration to more advanced methods such as pyrolysis. That could be about to change with



three proposals seeking resource consent.



Some 84% of Rome residents surveyed want the new waste-to-energy plant to proceed.

Proponents argue the technology can play a key role in the transition to a circular economy provided the waste hierarchy (more on that later) is used as a guiding principle and choices don't prevent reuse and recycling. The EU has a target of reducing the landfilling of waste to 10% by 2035 and in Germany, the Netherlands, Sweden, and Austria this has already been achieved with about 60% of waste recycled or reused and the remainder treated in WTE plants.

On the other hand, a report on zero waste systems by the green activist group GAIA says incineration is a major source of greenhouse gas emissions – each tonne of plastic burned results in the release of 1.43 tonnes of CO<sub>2</sub>, even after energy recovery. It argues insufficient energy is recovered to offset the carbon footprint of these WTE technologies.

The WasteMINZ Behaviour Change Sector Group has called on central government for a moratorium on any large WTE facility processing municipal waste in New Zealand (which all three proposals would do) until concerns over their emissions and whether they disincentivise waste minimisation efforts are addressed. It wants independent research done on whether they fit into New Zealand's low carbon and circular economy future.

That got a flat 'no' from Environment Minister David Parker, who says WTE technologies were identified as a "key strategic issue" in last year's consultation



proposals for a new long-term waste strategy. The final strategy is due out before year's end.

Parker says some combinations of waste, energy, or technology are more desirable than others, without specifying which ones.

"One-size doesn't fit all," he says.

### **Waste not, want not**

As Shoeshine sees it, we simply produce too much waste. New Zealand last year generated 17.49 million tonnes of waste, with an estimated 12.59 million tonnes being sent to landfill. Biomass and organic materials breaking down in landfills creates greenhouse gas emissions and many councils have landfills with less than 10 years of projected life left.

That's why WTE is viewed by some as an attractive solution, particularly given the hike in landfill charges over the next few years.

The Government's waste strategy and legislation consultation document says these new technologies may provide a better alternative to landfill, but also points out risks: potential environmental impacts such as ash or pollution; the type of energy it may displace (renewable); and sustainability of feedstock supply.

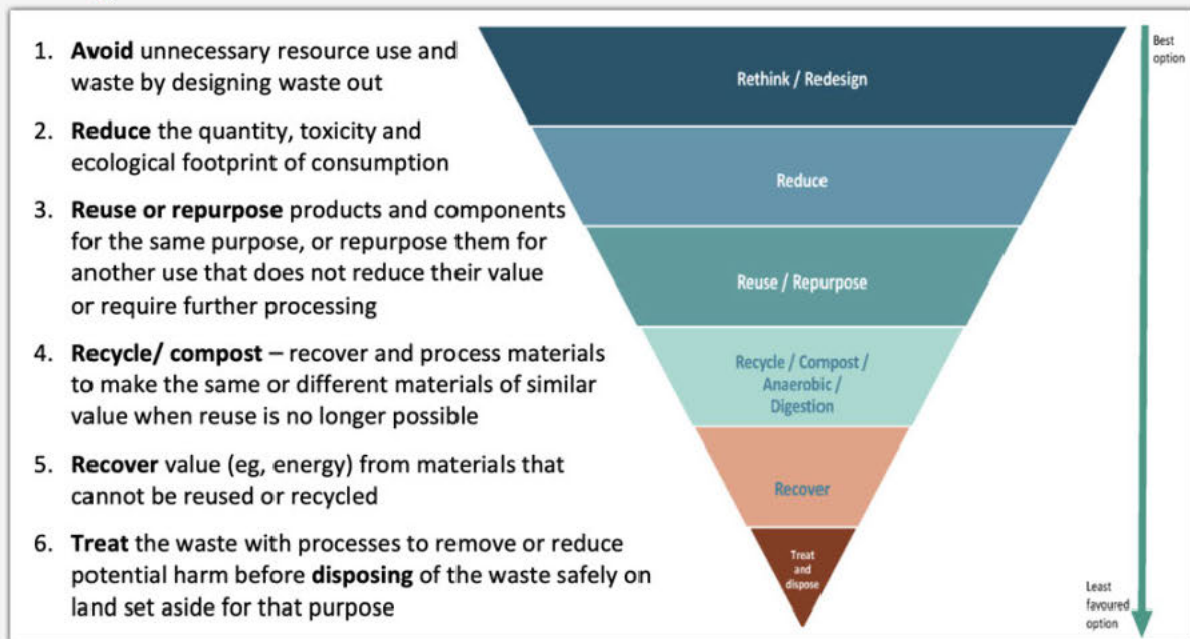
On the latter point, Shoeshine notes both Sweden and Denmark have stopped landfilling and now incinerate so much waste they have to import rubbish from neighbouring countries to feed their WTE plants.

Ministry for the Environment (MfE) guidelines say the key thing to consider is whether deploying WTE technologies supports or undermines the waste hierarchy and circular economy.

A quick explainer on the greenie jargon – the Government committed in 2018 to a circular economy, where the same resources are used over and over again through their life cycle rather than the traditional linear model where a resource is extracted, used, and thrown away.

The waste management hierarchy (see graphic) spells that out for waste – with avoiding unnecessary resource use at the top while recovering value from material that can't be reused or recycled (where WTE fits) sits near the bottom, just above

sending stuff to landfill.



### The three proposals

Shoeshine has already had a dig around one of the three WTE thermal proposals—a proposed pyrolysis plant in the Manawatū that appears to be the most advanced through the resource consent process.

If consented, it will process up to 40 tonnes a day of municipal solid waste (MSW) and produce synthetic diesel and char that can be sold, along with converting the waste heat into electricity.

A notified hearing into Bioplant Manawatū New Zealand's application to the Horizons Regional Council for resource consent to discharge gases into the air was adjourned while more information was provided. Bioplant has been given until December 16 to further consult with local mana whenua on a cultural impact assessment report.

The Zero Waste Network, which opposes incineration, submitted last week that the application should be considered in full rather than in a “piecemeal fashion”.

It says the application has already been siloed with Bioplant granted land use consent by Manawatū District Council without coordination with the air discharge consent process.

Under the latest timetable, HRC officers will provide feedback on the mana whenua consultation and any submissions on February 15, 2023, and the panel will then

consider whether to reconvene the hearing.



Artist's impression of the proposed Manawātū pyrolysis plant.

As Shoeshine has previously noted, a lot rides on this one consent. The Bioplant group of companies and its partner Global Green International Investments Pte have multi-million-dollar plans to have a minimum of 10 plants in New Zealand, Australia, and the Pacific in less than six years.

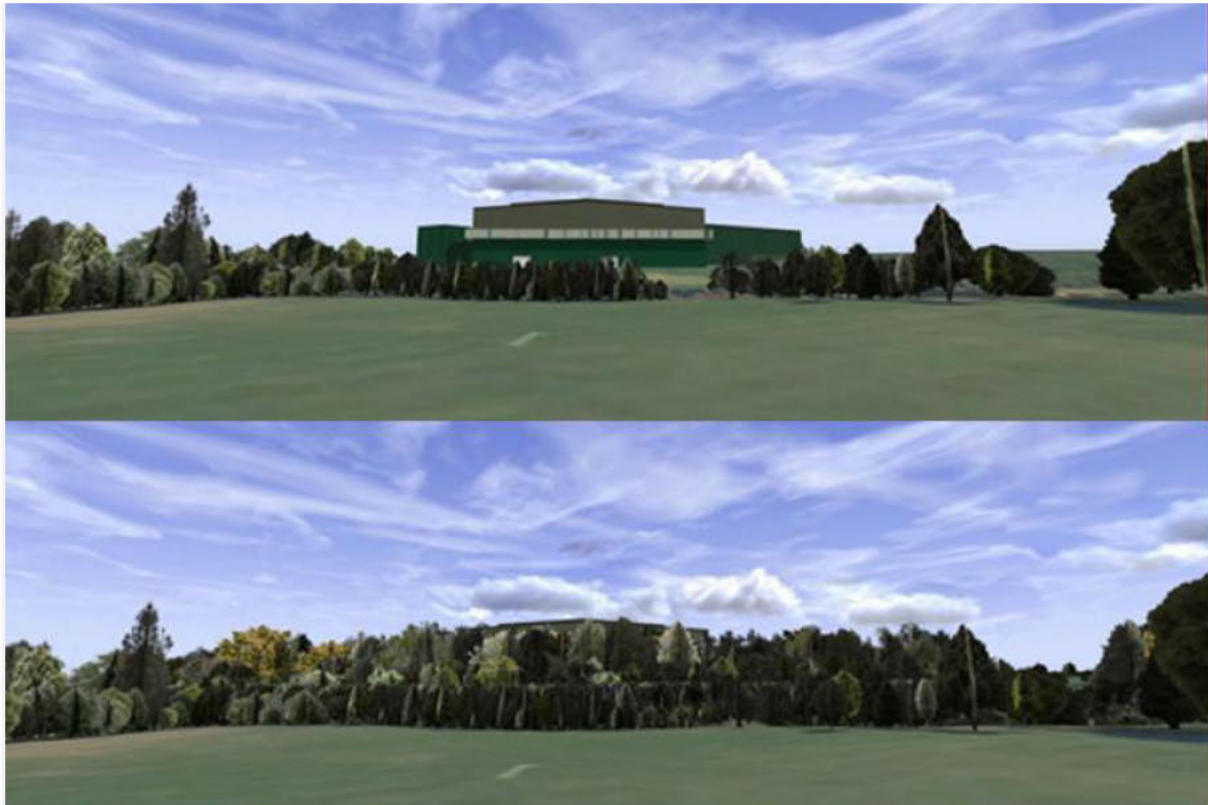
### **Global Metal Solutions**

There should be no more than three such plants in the country, says Craig Tuhoro, managing director of metals recycler Global Metal Solutions, which is behind the planned \$250 million Paewira WTE incinerator in Te Awamutu.

While GMS subsidiary Global Contracting Solutions (GCS) has the technology rights to build a second plant in New Zealand, Tuhoro thinks there will only be enough waste to sustain a maximum of three incinerators.

“There’s limited room; too many of them and we’d just be burning things for the sake of burning things. We don’t believe in that – we believe in recycling and sustainability.”





The planned waste-to-energy plant at Te Awamutu.

GCS applied for non-notified resource consents from the Waipa District Council and the Waikato Regional Council to build a plant that would burn a mix of municipal solid waste, plastics, end-of-life tyres, flock (the combustible materials left over from a vehicle once the recyclables have been stripped out) and, potentially, waste remediated from old landfills. It would burn about 456 tonnes of waste per day, while outputs include 15 megawatts of power annually that would go back into the grid and 27,900 tonnes of recycling.

Both councils have decided to allow the public to have their say through notified hearings (dates still to be set).

Tuhoro tells Shoeshine the decision is “political” after he’s spent months providing both councils with facts from “the best planners in the country”. He researched many technologies while visiting plants in Europe and says the one selected has been developed and applied over many decades and complies with stringent emissions rules.

“The RMA process can be held a little bit hostage by politics,” he says. “But we have too much invested to pull out now.”

As the costs mount, Tuhoro says he has offshore funders lined up who are waiting on consent before committing any money and he’s considering offering the New Zealand public the opportunity to invest in the plant.



### Proposal #3

The third proposal involves South Island Resource Recovery Limited (SIRRL) building a \$350m waste-to-energy plant in Waimate to convert 365,000 tonnes of municipal waste annually into renewable electricity. It has had its consent applications returned by the Waimate District Council and Environment Canterbury, saying insufficient information was provided.



South Island Resource Recovery Ltd director Paul Taylor.

SIRRL is a joint venture between Renew Energy, China Tianying Incorporated and Spanish company Urbaniser. Renew Energy was behind a failed bid to build a similar \$300m plant in Buller on the West Coast that China Tianying was also backing. The project hit a speed bump in 2018 when a promised \$350,000 Provincial Growth Fund grant was withdrawn after it was revealed Renew Energy's former chief executive Gerard Gallagher was under investigation by the Serious Fraud Office. Though Gallagher was removed from the company, the project fell over anyway due to public opposition.

Environment Canterbury said SIRRL's planned plant was the first of its kind and scale in New Zealand and needed more detailed information for a project of that size and complexity to proceed.

"There is fundamental information missing, meaning the application is incomplete," said planning manager Aurora Grant.

SIRRL director Paul Taylor tells Shoeshine requests for further information are normal once a resource consent application is accepted for processing.

“In this instance, Ecan and WDC have requested some of this information be provided prior to the application being accepted due to the complexity.”

SIRRL has now delayed holding public information sessions prior to Christmas to try to allay local concerns, until after the resource consent applications are accepted. The proposed site for the plant is also subject to Overseas Investment Office approval.

In response to the moratorium call, Taylor says the only other option for this type of waste other than WTE technology is still to bury it in landfills. He says as part of SIRRL’s process, metals that find their way into the waste stream will be recycled and the fly ash, which will be treated through a new plasma process, can also be used for roading aggregate or concrete manufacturing rather than having to be landfilled.

“There is a scenario down the track where a good majority of this waste will be recycled back into the economy. We believe we’re very much part of the circular economy,” he says.

### **Feeding the beast**

WTE proponents claim opposition is largely coming from the country’s two big landfill operators, EnviroNZ and Waste Management.

WasteMINZ’s position paper calling for a moratorium includes comment from Waste Management that it has done years of research into the potential role of WTE in New Zealand, (including visiting countries where it is in use), and concluded it was “uneconomic, requiring at least four times the capital and operational cost of modern landfills for the equivalent waste volume.

“To make it worth the initial considerable set up costs, a guaranteed specific volume of continual waste (often including potentially recyclable materials) is needed for the efficient operation of the plant to make it financially sustainable.”

It also wants the waste disposal levy that is applied to waste to landfill extended to any WTE plants that are set up to level the playing field.

A 2019 BERL report commissioned by MfE says any future large-scale WTE facility will need to work with the two large waste operators to source the waste volumes required throughout their 20 to 30-year lifespan.

The two large operators are unlikely to support a move to WTE, given the investments they have made or will be making into new or expanded landfills, the



report says.

Types of waste to energy technology		Definition
Thermal	Co-processing	Uses feedstock derived from waste to replace natural mineral resources and/or fossil fuels (coal, fuel oil, natural gas) in industrial processes. Most common uses are in the cement industry and in thermal power plants.
	Gasification	Heats waste at high temperature, in a limited amount of oxygen, to produce combustible gas and an ash residue known as char waste.
	Incineration	Burns the combustible materials within waste by heating to the necessary ignition temperature with oxygen. The heat generated is captured in a boiler to raise steam for a steam turbine. These plants typically produce exhaust gases (including greenhouse gases) and fly ash, which must be removed in flue gas treatment, as well as bottom ash.
	Pyrolysis	Heats waste to a moderate-high temperature, without oxygen, to create a partial combustion process. Depending on the temperature reached, it can produce a mixture of gaseous, liquid and solid residues.

SIRRL's Taylor tells Shoeshine it's unsurprising landfill operators are pushing back on what is "very much a disruptive technology".

He's confident, though, there will be plenty of feedstock even if New Zealand gets to a scenario where it recycles up to 70% of its waste and his company would consider another plant in the North Island.

The BERL report says there are steps the Government can take to reduce the risk of these new technologies disrupting a circular economy. These include MfE and other relevant agencies setting standards based on international best practice and tight controls over the feedstock waste the plants use.

There will need to be careful selection of the right technologies to ensure the lowest possible greenhouse gas and toxic substance emissions, the report says.

It also makes a call for improved waste sector data to enable better decision-making, including by backers of the WTE plants.

"They are significant investments that take a number of years to progress from concept to completion and accurate forecasting of future waste volumes would minimise any under or over-supply of waste disposal

facilities.”

Types of waste to energy technology		Definition
Non-thermal	Anaerobic digestion	A controlled decomposition process where organic matter decomposes under the influence of microorganisms, in the absence of oxygen.
	Hydrolysis	Uses water to split the chemical bonds of plant-based materials containing cellulose to create a chemical decomposition process.
	Landfill gas capture	Gas is collected through vertical and horizontal piping buried in a landfill and then processed and treated for use.



**From:** [Maggie Vickers \[EXTERNAL\] \(Parliament\)](#)  
**To:** [Matthew Barbat-Ross; Ministerials](#)  
**Cc:** [Nicholas Smith \[EXTERNAL\] \(PARLIAMENT\)](#)  
**Subject:** FW: Request For Call In of Resource Consent Application Under Section 142(2) of the RMA - Global Contracting Solutions - Waste to Energy Plant  
**Date:** Monday, 8 January 2024 4:38:04 pm  
**Attachments:** [Letter to the Minister for the Environment S142 Request to Call In APP143988.pdf](#)

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Hi Matthew,  
Happy New Year, hope you've had a lovely break.

I'm playing catch up on the manic final week of the year.... and running a bit blind on processes.

I see that Shane was copied in on the original email, so you've possibly got something in progress on this.

Typically I would seek a response to the correspondence via [@Ministerials](#) – but this feels like it needs a proper briefing to get the Minister the full background. [@Nicholas Smith](#) may have commissioned one before he went on leave on Dec 20<sup>th</sup> (he's not back til next week, so please let me know if it's already been commissioned).

Please can you get a briefing and a response to the correspondence underway.

[@Ministerials](#) – please provide a CORM# when loaded.

I'm available by MfE Teams if you want to discuss.

Cheers  
Mags



### Maggie Vickers

**Private Secretary Environment** | Office of Hon Penny Simmonds  
Minister for Disability Issues | Environment | Tertiary Education & Skills  
Associate Minister for Social Development & Employment

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Email: [maggie.vickers@parliament.govt.nz](mailto:maggie.vickers@parliament.govt.nz) Website: [www.Beehive.govt.nz](http://www.Beehive.govt.nz)  
Private Bag 18041, Parliament Buildings, Wellington 6160, New Zealand

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**From:** Alex Dykes <[Alex.Dykes@parliament.govt.nz](mailto:Alex.Dykes@parliament.govt.nz)>  
**Sent:** Monday, 18 December 2023 3:58 PM  
**To:** Maggie Vickers <[Maggie.Vickers@parliament.govt.nz](mailto:Maggie.Vickers@parliament.govt.nz)>; Nicholas Smith <[Nicholas.Smith@parliament.govt.nz](mailto:Nicholas.Smith@parliament.govt.nz)>  
**Subject:** Fw: Request For Call In of Resource Consent Application Under Section 142(2) of the RMA - Global Contracting Solutions - Waste to Energy Plant

Minister has requested a briefing on the below/attached.

Let me know if you have any questions.

A



### Alex Dykes

**Ministerial Advisor** | Office of Hon Penny Simmonds  
Minister for Minister for Disability Issues | Environment | Tertiary Education & Skills  
Associate Minister for Social Development & Employment  
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Private Bag 18041, Parliament Buildings, Wellington 6160, New Zealand

*Authorised by Hon Penny Simmonds, Parliament Buildings, Wellington*

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**From:** Hugh Keane <[Hugh.Keane@waikatoregion.govt.nz](mailto:Hugh.Keane@waikatoregion.govt.nz)>  
**Sent:** Friday, December 15, 2023 11:10:40 AM  
**To:** Penny Simmonds <[Penny.Simmonds@parliament.govt.nz](mailto:Penny.Simmonds@parliament.govt.nz)>  
**Cc:** [Shane.McGhie@mfe.govt.nz](mailto:Shane.McGhie@mfe.govt.nz) <[Shane.McGhie@mfe.govt.nz](mailto:Shane.McGhie@mfe.govt.nz)>  
**Subject:** Request For Call In of Resource Consent Application Under Section 142(2) of the RMA - Global Contracting Solutions - Waste to Energy Plant

Tena koe

Please find the attached letter that requests a Call In of Resource Consent Application Under Section 142(2) of the RMA - Global Contracting Solutions - Waste to Energy Plant .

The Minister's office can contact me should the Minister require more information on this request.

Ngaa mihi

Hugh

**Hugh Keane** | TEAM LEADER - CONSENTS | Resource Consents - Team 1, Resource Use

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**From:** [Matthew Barbati-Ross](#)  
**To:** [Lisa Johnston \[EXTERNAL\] \(Parliament\)](#)  
**Cc:** [Jo Gascoigne](#); [Environment](#)  
**Subject:** FW: <sup>Sensitivity classification</sup> JFW: Request For Call In of Resource Consent Application Under Section 142(2) of the RMA - Global Contracting Solutions - Waste to Energy Plant  
**Date:** Tuesday, 19 December 2023 10:05:10 am  
**Attachments:** [image009.png](#)  
[image010.png](#)  
[image011.png](#)  
[image012.png](#)  
[image013.png](#)  
[Letter to the Minister for the Environment S142 Request to Call In APP143988.pdf](#)

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Kia ora Lisa

The Minister for the Environment has received a call-in request from Waikato Regional Council. The consent application relates to a waste to energy plant in Te Awamutu. They advise that Waipā District Council is considering requesting a call-in at their February meeting. Providing advice with an understanding of the Waipā position would be beneficial. We'll put something in the next weekly update, and aim for advice in mid/late Feb. Let me know if something is needed sooner.

FYI - BRF1805 covered the initial consent application in June 2022.

Kā mihi, Matthew

**Matthew Barbati-Ross ([he/him](#))**  
*Manager | Kaiwhakahaere*  
*RM Systems Team*

Ministry for the Environment | Manatū Mō Te Taiao  
022 010 2147 | [matthew.barbati-ross@mfe.govt.nz](mailto:matthew.barbati-ross@mfe.govt.nz) | [mfe.govt.nz](https://mfe.govt.nz)

*Ministry staff work flexibly by default. For me, this means I work from Te Pātaka-o-Rākaihautū/Banks Peninsula.*



---

**From:** Hugh Keane <[Hugh.Keane@waikatoregion.govt.nz](mailto:Hugh.Keane@waikatoregion.govt.nz)>  
**Sent:** Friday, December 15, 2023 11:11 AM  
**To:** [penny.simmonds@parliament.govt.nz](mailto:penny.simmonds@parliament.govt.nz)  
**Cc:** Shane McGhie <[Shane.McGhie@mfe.govt.nz](mailto:Shane.McGhie@mfe.govt.nz)>  
**Subject:** Request For Call In of Resource Consent Application Under Section 142(2) of the RMA - Global Contracting Solutions - Waste to Energy Plant

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Tena koe

Please find the attached letter that requests a Call In of Resource Consent Application Under Section 142(2) of the RMA - Global Contracting Solutions - Waste to Energy Plant .

The Minister's office can contact me should the Minister require more information on this request.

Ngaa mihi

Hugh

**Hugh Keane** | TEAM LEADER - CONSENTS | Resource Consents - Team 1, Resource Use

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**From:** [Shane McGhie](#)  
**To:** [Matthew Barbati-Ross](#); [David Falconer](#)  
**Subject:** Sensitivity classification JFW: Request For Call In of Resource Consent Application Under Section 142(2) of the RMA - Global Contracting Solutions - Waste to Energy Plant  
**Date:** Monday, 18 December 2023 9:28:15 am  
**Attachments:** [image001.png](#)  
[image002.png](#)  
[image003.png](#)  
[image004.png](#)  
[image005.png](#)  
[Letter to the Minister for the Environment S142 Request to Call In APP143988.pdf](#)

---

Mōrena Matthew and David

This email received on Friday. I guess I was copied in because I spoke with them most recently.

Ngā mihi

Shane

**Shane McGhie** ([he/him](#))

*Senior Analyst | Kaitātari Matua*

*Resource Management System Business Unit | Pūnaha Whakahaere Rawa*

*Environmental Management and Adaption |*

Ministry for the Environment | Manatū Mō Te Taiao

027 250 3216 [shane.mcghie@mfe.govt.nz](mailto:shane.mcghie@mfe.govt.nz) | [environment.govt.nz](https://environment.govt.nz)

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---

**From:** Hugh Keane <[Hugh.Keane@waikatoregion.govt.nz](mailto:Hugh.Keane@waikatoregion.govt.nz)>

**Sent:** Friday, December 15, 2023 11:11 AM

**To:** [penny.simmonds@parliament.govt.nz](mailto:penny.simmonds@parliament.govt.nz)

**Cc:** Shane McGhie <[Shane.McGhie@mfe.govt.nz](mailto:Shane.McGhie@mfe.govt.nz)>

**Subject:** Request For Call In of Resource Consent Application Under Section 142(2) of the RMA -

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Tena koe

Please find the attached letter that requests a Call In of Resource Consent Application Under Section 142(2) of the RMA - Global Contracting Solutions - Waste to Energy Plant .

The Minister's office can contact me should the Minister require more information on this request.

Ngaa mihi

Hugh

**Hugh Keane** | TEAM LEADER - CONSENTS | Resource Consents - Team 1, Resource Use

WAIKATO REGIONAL COUNCIL | Te Kaunihera ā Rohe o Waikato

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**From:** [Shane McGhie](#)  
**To:** [Matthew Barbati-Ross](#); [Jo Gascoigne](#); [Andrea Szujó](#)  
**Subject:** FW: W2E Te Awamutu plant response E NEWS  
**Date:** Thursday, 1 February 2024 5:26:55 pm  
**Attachments:** [image001.png](#)  
[image002.png](#)  
[image003.png](#)  
[image004.png](#)  
[image005.png](#)  
[image006.png](#)  
[image008.png](#)  
[image009.png](#)  
[Te Awamutu W2E Plant Call in Request Enews response .docx](#)

---

FYI

**Shane McGhie** ([he/him](#))

*Senior Analyst | Kaitātari Matua*

*RM Implementation | Whakatinanatanga Whakahaere Rawa*

*Resource Management System | Pūnaha Whakahaere Rawa*

Ministry for the Environment | Manatū Mō Te Taiao

027 250 3216 [shane.mcghie@mfe.govt.nz](mailto:shane.mcghie@mfe.govt.nz) | [environment.govt.nz](https://environment.govt.nz)

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**From:** Sam Stevens <[Sam.Stevens@mfe.govt.nz](mailto:Sam.Stevens@mfe.govt.nz)>

**Sent:** Thursday, February 1, 2024 5:21 PM

**To:** Nicholas Smith [EXTERNAL] (PARLIAMENT) <[Nicholas.Smith@parliament.govt.nz](mailto:Nicholas.Smith@parliament.govt.nz)>

**Subject:** W2E Te Awamutu plant response E NEWS

Kia ora Nicholas,

Please find attached the requested response for Energy News re the proposed Te Awamutu W2E plant.

Kind regards,

**Sam Stevens**

*Communications Advisor | Kaitohutohu Whakapāpātanga*

*Ngā Whakapāpā | Communications and Engagement Team*

*Ministry for the Environment | Manatū Mō Te Taiao*

## Draft response to Media Request – Te Awamutu Waste to Energy Plant call in Request

**Context:** Energy News editor Adelia Hallett has requested information and a response about a proposed waste to energy consent application in Te Awamutu. [Energy News | New Zealand Energy Sector.](#)

The applicant, Global Contracting Solutions Limited, wants to build a plant in Te Awamutu to incinerate 150,000 tonnes of rubbish annually. This would generate steam for electricity. The fuel, plant, and rubbish would be trucked in from outside the district.

In December, the Waikato Regional Council – that handles resource consent for discharges to air and water in the Waikato region– wrote to Environment Minister Penny Simmonds asking her to ‘call in’ an application for the waste-to-energy plant.

### RESPONSE

Q 1: the Minister's response to that request.

I (Minister Simmonds) have received, and I am considering, the request from the Waikato Regional Council.

The matter relates to a proposed waste to energy facility in Te Awamutu which would use approximately 456 tonnes per day of refuse derived fuel (RDF) to produce electricity for the local and national grid. The facility would produce approximately 131 GWh energy per year.

MfE officials are preparing advice for me on the request and the statutory considerations under the RMA.

At this stage, I do not wish to comment further until I have considered that advice.

Q2: clarification of the Government's position on the **2022 changes to the RMA that allowed councils to take greenhouse gas emissions into account.**

Officials at the Ministry for the Environment are providing me with advice on this matter in the context of the request for call-in by Waikato Regional Council. At this stage, I do not wish to comment further until I have considered that advice.

The Government has, however outlined a phased approach to resource management system reform.

The first phase saw the repeal of the Natural and Built Environment Act (NBA) and Spatial Planning Act (SPA) (completed in December 2023).

By March 2024, during ‘phase two’ work, the Government has said it plans to introduce a permanent ‘one-stop-shop’ fast-track consenting regime. It also plans to make targeted amendments to the RMA and develop or amend existing RMA national direction by late 2024.



The final phase of work will include assessment of options for wider resource management system reform. This reform will be based on the enjoyment of property rights, and the need to ensure good environmental outcomes.

*Background information for the Minister's office*

The 2020 RMA amendments required local authorities evaluating resource consents to consider an activity's effects on climate change if it discharged greenhouse gases (GHG) – previously they had been precluded from doing so under the RMA. Because Te Awamutu Waste to Energy facility consent applications were lodged before the 2020 RMA amendments came into effect, councils are unable to consider the effects on climate change in their decision making.

MfE's latest guidance for local government on considering of greenhouse gas emissions, in relation to the Resource Management Act 1991, can be found here: [RMA guidance note for local government on the national adaptation plan and emissions reduction plan | Ministry for the Environment](#)

A request for call in was received in 2022 from Zero Waste Network. The application was not called in at that time.

If the Minister calls in an application lodged before the 2020 RMA amendments came into effect and refers it to a Board of Inquiry or the Environment Court, the effects on climate change can be considered. MfE advice will cover statutory considerations under the RMA and procedural matters.

<https://environment.govt.nz/news/rma-guidance-note-for-local-government-on-the-national-adaptation-plan-and-emissions-reduction-plan/>

$s_{g(2)(h)}$









**From:** [Matthew Barbati-Ross](#)  
**To:** [Paul Beverley \[EXTERNAL\] \(Buddle Findlay\)](#); [Sam Ritchie](#)  
**Cc:** [Shane McGhie](#)  
**Subject:** Sensitivity classification FW: Waikato-Tainui River Settlement: RMA Application for Call In [BUD-LIVE.FID1046576]  
**Date:** Tuesday, 20 February 2024 4:49:01 pm  
**Attachments:** [image001.png](#)  
[image159464.png](#)  
[image680180.png](#)  
[image003.png](#)  
[image004.png](#)  
[image005.png](#)  
[image006.png](#)  
[image007.png](#)  
**Importance:** High

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Kia ora Paul

Our advice is due this Thursday. I am flexible with my diary other than unable to meet before 930am.

Kā mihi, Matthew

**Matthew Barbati-Ross (he/him)**

*Manager / Kaiwhakahaere*

*Resource Management Systems Team / Tima Pūnaha Whakahaere Rawa*

*Resource Management System Business Unit / Te Rōpū Pūnaha Whakahaere Rawa*

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022 010 2147 | [matthew.barbati-ross@mfe.govt.nz](mailto:matthew.barbati-ross@mfe.govt.nz) | [mfe.govt.nz](https://mfe.govt.nz)

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**From:** Donna Flavell <Donna.Flavell@tainui.co.nz>

**Sent:** Tuesday, February 20, 2024 4:24 PM

**To:** Paul Beverley [EXTERNAL] (Buddle Findlay) <paul.beverley@buddlefindlay.com>

**Cc:** Taipu Paki <Taipu.Paki@tainui.co.nz>; Jamie Ferguson [EXTERNAL] (KAHUILEGAL) <jamie@kahuilegal.co.nz>; Matthew Barbati-Ross <Matthew.Barbati-Ross@mfe.govt.nz>; Sam Ritchie <Sam.Ritchie@mfe.govt.nz>; Manaaki Nepia [EXTERNAL] (TAINUI) <manaaki.nepia@tainui.co.nz>

**Subject:** RE: Waikato-Tainui River Settlement: RMA Application for Call In [BUD-LIVE.FID1046576]

**Importance:** High

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Kia ora Paul

I think a hui will be a lot quicker, so we are just checking on our team availability. In the meantime, can you fire through some options for the next few days that work for you please.

I also think Maniapoto should be involved in this call, because the area overlaps with our respective boundaries.

We are happy to co-ordinate once we finalise the date and time for hui. When do you need to get something up to Ministers please?

Ngaa mihi

Donna



**Donna Flavell** | Tumu Whakarae – Chief Executive Officer

**Mobile:** + 64 21 432 175 | **Tel:** +64 7 838-0988

**Email:** [Donna.Flavell@tainui.co.nz](mailto:Donna.Flavell@tainui.co.nz) | **Web:** [www.waikatotainui.com](http://www.waikatotainui.com)

**Address:** PO Box 648, 4 Bryce Street, Hamilton, 3204, Hamilton

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Please contact Waikato-Tainui for more information.

**From:** Paul Beverley <[paul.beverley@buddlefindlay.com](mailto:paul.beverley@buddlefindlay.com)>

**Sent:** Tuesday, February 20, 2024 3:39 PM

**To:** Donna Flavell <[Donna.Flavell@tainui.co.nz](mailto:Donna.Flavell@tainui.co.nz)>

**Cc:** Taipu Paki <[Taipu.Paki@tainui.co.nz](mailto:Taipu.Paki@tainui.co.nz)>; Jamie <[Jamie@kahuilegal.co.nz](mailto:Jamie@kahuilegal.co.nz)>; Matthew Barbati-Ross <[Matthew.Barbati-Ross@mfe.govt.nz](mailto:Matthew.Barbati-Ross@mfe.govt.nz)>; Sam Ritchie <[Sam.Ritchie@mfe.govt.nz](mailto:Sam.Ritchie@mfe.govt.nz)>

**Subject:** Waikato-Tainui River Settlement: RMA Application for Call In [BUD-LIVE.FID1046576]

Tēnā koe Donna

You may be aware that there has been an application made to the Minister for the Environment to call in resource consent applications by Global Contracting Solutions Limited. These applications were made to Waikato Regional Council and Waipā District Council and relate to a waste-to energy plant in Racecourse Road, Te Awamutu.


I understand that the Minister will be considering that application and the Ministry is doing an initial

briefing, which will include informing the Minister of the Waikato River arrangements and commitments.

I have copied in Matthew from MFE who is the manager responsible for this process, if you have any initial views that you would like to convey. We could set up a zoom with Matthew if that is easier.

Ngā mihi

Paul

	<p><b>Paul Beverley</b> <b>Partner</b> Aon Centre, 1 Willis Street, PO Box 2694, Wellington 6140 DDI • +64 4 462 0406 M • +64 21 276 9322 <a href="mailto:paul.beverley@buddlefindlay.com">paul.beverley@buddlefindlay.com</a></p>
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**From:** [Roderick Boys](#)  
**To:** [Matthew Barbati-Ross](#); [David Falconer](#); [Richard Souness](#); [Shane McGhie](#); [Scott Gulliver](#)  
**Cc:** [Miranda Cross](#); [Francesca Williams](#)  
**Subject:** Sensitivity classification JFW: Waste to energy plant, Te Awamutu - is this a high temperature incinerator?  
**Date:** Wednesday, 27 September 2023 2:25:20 pm  
**Attachments:** [image005.png](#)  
[Application and AEE - September 2023.pdf](#)

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Hi folks,

Who is best placed to field this question on the interpretation of the NES Air Quality and provide a response please? If we can?

A matter of degrees perhaps, is there any precedent here do any of you know?

Thanks,

Rod

---

**From:** Sally Gilbert <sally.gilbert@health.govt.nz>  
**Sent:** Wednesday, September 27, 2023 11:18 AM  
**To:** Roderick Boys <Roderick.Boys@mfe.govt.nz>  
**Cc:** Harry Livesey <Harry.Livesey@mfe.govt.nz>; Stephanie Hill <Stephanie.Hill@mfe.govt.nz>; Jenny Marshall <Jenny.Marshall@mfe.govt.nz>; Ella van Gool <Ella.vanGool@mfe.govt.nz>; Drew.Bingham@mfe.govt.nz; Katherine Lay <Katherine.Lay@mfe.govt.nz>; Samantha.Lay.Yee@mfe.govt.nz; Tim Hopley <Tim.Hopley@health.govt.nz>  
**Subject:** Waste to energy plant, Te Awamutu - is this a high temperature incinerator?

Kia ora Roderick

You may recall we contacted you last year about whether a proposed pyrolysis plant was a high temperature incinerator and therefore banned under Regulation 12 of the National Environmental Standard for Air Quality.

Our public health team in the Waikato is now dealing with a proposal for a waste to energy plant, that is described generating power through combustion of refuse derived fuel. The fuel is produced by shredding, sorting, and dehydrating solid waste, typically consisting of combustible components of municipal solid waste and other waste. The fuel is then combusted at 850°C or greater, to heat water and convert it to steam, and the pressure from the steam is used to drive turbine blades.

In their application they have stated that they have obtained legal advice confirming that Regulation 12 would not apply, because it is their intention to burn mainly non-hazardous waste, and because it is not designed and operated to principally burn hazardous waste (see pages 87 and 88 of the AEE attached).

However, we note that the proposal is “to burn mainly non-hazardous waste” which implies there **will** be some hazardous waste incinerated.

Is this proposal permitted under Regulation 12 of the National Environmental Standard for Air Quality?

Ngā mihi nui - Sally

Sally Gilbert ([she/her](#))  
Manager, Environmental and Border Health  
**Health Protection - National Public Health Service**  
**Te Whatu Ora – Health New Zealand**  
Waea pūkoro: +64 21 369 764 | imēra: [sally.gilbert@health.govt.nz](mailto:sally.gilbert@health.govt.nz)



**Te Whatu Ora – Health New Zealand**  
TeWhatuOra.govt.nz

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**From:** [Sophien Brockbank](#)  
**To:** [Ben Ogilvie \[EXTERNAL\] \(PARLIAMENT\)](#)  
**Cc:** [W&REquest](#); [Amanda Baldwin](#)  
**Subject:** FW: WtE Call-in Request, Te Awamutu  
**Date:** Monday, 20 June 2022 4:16:26 pm  
**Attachments:** [Suspect Sender Request to call in Resource Consent Application under Sec 142 of the Act.msg](#)

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Kia ora Ben

I am acting in Amandas manager role this week while she is covering for Glenn. Please find below our advice on the attached Zero Waste Network request.

Your office has requested advice about a letter to Hon David Parker from Zero Waste Network (ZWN) requesting he intervene in a waste to energy proposal in Te Awamutu.

ZWN are requesting that the Minister intervenes, under Section 142 of the Resource Management Act 1991, to the consent application of Global Contracting Solutions Limited to the Waipā District Council to build a waste-to-energy incinerator in Te Awamutu.

This is a similar request to that made by ZWN in relation to the Fielding Bioplant proposal for a pyrolysis plant. Our advice to you at that time was that there would be little benefit to intervening under the RMA because the RMA would still have to be applied in a similar way. The exception to this would be greenhouse gas emissions, which could not be considered by a regional council but could be considered by a Board of Inquiry or Environment Court. But in regard to GHG emission, our advice was that this appeared to be well-managed. Subsequently you replied to ZWN that there would be little benefit to using the call in process.

Although the intervention request is similar, the Te Awamutu proposal has several points of difference:

- The base technology - Global Contracting Solutions Limited are proposing the use of incineration technology, not pyrolysis like the Fielding Bioplant.
- Scale/volume - The volume of feedstock proposed to be processed by the Te Awamutu facility is 166,525 tonnes per year - much higher than the Fielding facility which was for 40 tonnes per day (or about up to 15,000 tonnes per year). This means the greenhouse gas emissions may be of much greater significance, but the Waikato Regional Council would be unable to consider this in their consent decision.
- Type of feedstock - We understand that they are also proposing a feed stock which would include mixed solid waste, plastics, tyres and floc from metal shredding and separation processes.

In light of this, there may be grounds to call-in the proposal; with a key factor being the emissions aspect as per previous advice. We would need to look at this in more detail alongside the application documents.

We can provide more detailed advice on this should it be needed.

Ngā mihi nui,  
Sophien

**Sophien Brockbank (she/her)**

**Senior Policy Analyst | Kaitātari Kaupapa Here Matua**  
**Waste and Resource Efficiency**

**Ministry for the Environment | Manatū Mō Te Taiao**

0223242976 | [sophien.brockbank@mfe.govt.nz](mailto:sophien.brockbank@mfe.govt.nz) | [www.mfe.govt.nz](http://www.mfe.govt.nz)

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**From:** Ben Ogilvie <[Ben.Ogilvie@parliament.govt.nz](mailto:Ben.Ogilvie@parliament.govt.nz)>

**Sent:** Wednesday, 15 June 2022 1:21 pm

**To:** Amanda Baldwin <[Amanda.Baldwin@mfe.govt.nz](mailto:Amanda.Baldwin@mfe.govt.nz)>

**Cc:** Sam Buckle <[Sam.Buckle@mfe.govt.nz](mailto:Sam.Buckle@mfe.govt.nz)>; Shaun Lewis <[Shaun.Lewis@mfe.govt.nz](mailto:Shaun.Lewis@mfe.govt.nz)>; Arron Cox [EXTERNAL] (PARLIAMENT) <[arron.cox@parliament.govt.nz](mailto:arron.cox@parliament.govt.nz)>; W&RErequest <[W&RErequest@mfe.govt.nz](mailto:W&RErequest@mfe.govt.nz)>; Environment <[EnvironmentPS@parliament.govt.nz](mailto:EnvironmentPS@parliament.govt.nz)>

**Subject:** WtE Call-in Request, Te Awamutu

Kia ora Amanda,

The attached request to call-in a resource consent application for a waste-to-energy plant has come through from the Zero Waste Network, and rather than initially handling it as ministerial correspondence, could we please have a piece of advice on this.

All the advice needs to do is note:

- That the Minister has received a similar request (Bioplant)
- Any differences between this project and that one which may alter our thinking
- Whether we consequently recommend he treat this one any differently

I don't consider this to need more than a one-pager. Would it be possible to provide the advice by COP Monday?

Ngā mihi nui,

**Ben Ogilvie** ([he/him](#)) | **Private Secretary (Environment)**

**Waste and Resource Efficiency**

Office of Hon David Parker

6.4 Executive Wing | Parliament Buildings | Wellington

Mobile: 022 517 0086

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**From:** [Matthew Barbati-Ross](#)  
**To:** [Wayne.Allan@waipadc.govt.nz](mailto:Wayne.Allan@waipadc.govt.nz)  
**Cc:** [Rachel.Murray@waipadc.govt.nz](mailto:Rachel.Murray@waipadc.govt.nz); [Shane McGhie](#)  
**Subject:** Global Contracting Solutions Limited  
**Date:** Thursday, 8 February 2024 3:33:41 pm  
**Attachments:** [image002.png](#)  
[image003.png](#)  
[image004.png](#)  
[image005.png](#)  
[image006.png](#)

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Kia ora Wayne

This email is to acknowledge receipt and thank you for your letter to Minister Simmonds requesting that she make a direction calling in the resource consent applications lodged with the Waipā District Council by Global Contracting Solutions Limited for a proposed energy from waste plant in the Waipa District. We anticipate providing advice to the Minister in mid-February.

Kā mihi, Matthew

**Matthew Barbati-Ross ([he/him](#))**

*Manager | Kaiwhakahaere*

*Resource Management Systems Team | Tīma Pūnaha Whakahaere Rawa*

*Resource Management System Business Unit | Te Rōpū Pūnaha Whakahaere Rawa*

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022 010 2147 | [matthew.barbati-ross@mfe.govt.nz](mailto:matthew.barbati-ross@mfe.govt.nz) | [mfe.govt.nz](https://mfe.govt.nz)

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**From:** [Hugh Keane](#)  
**To:** [Shane McGhie](#)  
**Subject:** Global Contracting Solutions Te Awamutu Waste to Energy consent application - Request for call in to the Minister for the Environment  
**Date:** Thursday, 8 February 2024 3:14:17 pm  
**Attachments:** [APP137799 - Wastewater Hearing Decision - 18 April.pdf](#)  
[APP137799-s42A Report Hearings-Te Awamutu Site.pdf](#)

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Kia ora Shane

It was nice to chat with you this morning regarding the WRC request for a call in to the Minister for the Environment for the Global Contracting Solutions application.

I can confirm that the Global Contracting Solutions project area is within Lower Waikato - Area A of the Vision & Strategy legislation for the Waikato River catchment, and therefore the JMA with Waikato-Tainui applies.

Under s29 of the Waikato Tainui Raupatu Claims (Waikato River) Settlement Act 2010, the procedures for call-in mirror those that apply to applications heard by the Council i.e. **equal numbers of WRA appointees as Crown EPA appointees (s29 reproduced below).**

I mentioned to you that we have had of couple of recent resource consent hearings in the vicinity of the project site and I attached the following information on a recent consent hearing for Fonterra's Te Awamutu dairy factory (adjacent to the project site), that discharges to the Mangapiko Stream, should you wish to refer to them:

- 1 The Section 42A planner report, and
- 2 The Hearing Decision.

I also have attached a link to a Waikato River Authority's Vision & Strategy for the Waikato River document which includes a map a showing that Te Awamutu and the Mangapiko Stream is in Lower Waikato - Area A.

<https://waikatoriver.org.nz/wp-content/uploads/2019/03/Vision-and-Strategy-Reprint-2019web.pdf>

I can also confirm that Global Contracting Solutions are a registered company and according to the companies register Mr Craig Vernon Tuhoro is the Director. Craig Tuhoro and Global Metal Trustee Limited are shareholders.

The application states GCS to be a maori majority business, the principals of the company are of Ngati Apakura descent.

If I can be of further assistance in this matter please contact me.

Ngaa mihi

Hugh

**Hugh Keane** | TEAM LEADER - CONSENTS | Resource Consents - Team 1, Resource Use

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**From:** [Kim Stretton](#)  
**To:** [Conrad Lendrum](#)  
**Cc:** [Roderick Boys](#); [David Falconer](#); [Scott Gulliver](#); [Lisa Eve](#); [Valerie Bianchi](#); [Annika Hamilton](#); [Cayley McLean](#)  
**Subject:** In confidence - Draft Eunomia report  
**Date:** Tuesday, 20 June 2023 10:03:39 am  
**Attachments:** [DRAFT Final - WaikatoRC - EfW Technology Implications Research Report v0.5 16.6.23 CLEAN.docx](#)  
[Review of Waste to Energy Report.pdf](#)

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Kia ora Conrad

Please find attached the latest draft, and te ao Maori perspectives appendix, of the Waste to Energy report by Eunomia.

Please note, we are sharing this in confidence to those included on this email. We highlight that it has not been reviewed or signed off by council. The report is still in draft form, and we are sharing it to help inform discussions at the WTE/policy online session tomorrow. We will share the final report with you once it has been completed.

Thank you for being involved in the session tomorrow.

Nga mihi  
Kim

**Kim Stretton** | WASTE PREVENTION COORDINATOR | Business and Education Services, Resource Use  
WAIKATO REGIONAL COUNCIL | Te Kaunihera ā Rohe o Waikato  
P: +6479497583  
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Private Bag 3038, Waikato Mail Centre, Hamilton, 3240

\*\*\*\*\*

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## Rebecca Archibald

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**From:** Jillian Kennemore <Jillian.Kennemore@epa.govt.nz>  
**Sent:** Monday, 27 November 2023 11:34 am  
**To:** Shane McGhie  
**Subject:** Interesting podcast on Te Awamutu waste to energy proposal

Shane – fyi - this was the podcast I stumbled upon Reality Check Radio through our media service – I have a feeling that Reality Check Radio is associated with anti vax conspiracy theorists (!) but Dr Connett seemed reasonable  
[DR PAUL CONNETT: Professor Emeritus Of Environmental Chemistry And Toxicology: On The Proposed Waste-To-Energy Plant In Te Awamutu And Why Incineration Is Bad For The Community - Reality Check Radio](#)

Ngā mihi

Jillian

**From:** [Chelsea Cooper](#)  
**To:** [Maggie Vickers \[EXTERNAL\] \(Parliament\)](#)  
**Subject:** Ministry's proposed response CORM-1995/PS-COR0151: Incinerator in Te Awamutu  
**Date:** Monday, 19 February 2024 12:47:54 pm  
**Attachments:** [CORM-1995 Elizabeth Roberts.docx](#)

---

Kia ora Maggie,

Please find attached Ministry's proposed response for the below correspondence.

Warmest regards,  
Chelsea

---

**From:** Maggie Vickers <[Maggie.Vickers@parliament.govt.nz](mailto:Maggie.Vickers@parliament.govt.nz)>  
**Sent:** Wednesday, January 31, 2024 8:25 AM  
**To:** Ministerials <[ministerials@mfe.govt.nz](mailto:ministerials@mfe.govt.nz)>  
**Subject:** PS-COR0151: Incinerator in Te Awamutu

Hi team,  
Please can we have a response from Min Simmonds - 15 working days.  
Please provide CORM# when loaded.  
Cheers  
Mags



**Maggie Vickers**

**Private Secretary Environment**

Office of Hon Chris Bishop - Minister Responsible for RMA Reform  
Office of Hon Penny Simmond – Minister for the Environment

M: 027 208 0542

Email: [maggie.vickers@parliament.govt.nz](mailto:maggie.vickers@parliament.govt.nz) Website: [www.Beehive.govt.nz](http://www.Beehive.govt.nz)

Private Bag 18041, Parliament Buildings, Wellington 6160, New Zealand

---

**From:** Penny Simmonds (MIN) <[P.Simmonds@ministers.govt.nz](mailto:P.Simmonds@ministers.govt.nz)>  
**Sent:** Monday, January 29, 2024 4:41 PM  
**To:** Maggie Vickers <[Maggie.Vickers@parliament.govt.nz](mailto:Maggie.Vickers@parliament.govt.nz)>  
**Subject:** FW: Incinerator in Te Awamutu

Hi Maggie,

Please see transfer request below.

Kind regards,



**Iain Forsyth**

**Private Secretary (Administration) | Office of Hon Penny Simmonds**  
Minister for Disability Issues | Environment | Tertiary Education and Skills  
Associate Minister for Social Development and Employment

P: 04 817 6815

Private Bag 18041, Parliament Buildings, Wellington 6160, New Zealand

*Authorised by Hon Penny Simmonds, Parliament Buildings, Wellington*

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**From:** Mark Patterson <[Mark.Patterson@parliament.govt.nz](mailto:Mark.Patterson@parliament.govt.nz)>  
**Sent:** Monday, January 29, 2024 3:15 PM  
**To:** Penny Simmonds (MIN) <[P.Simmonds@ministers.govt.nz](mailto:P.Simmonds@ministers.govt.nz)>  
**Subject:** FW: Incinerator in Te Awamutu

Afternoon – can I please transfer?

**Hayley Salmon**

Senior Private Secretary | Office of Hon Mark Patterson  
Minister for Rural Communities | Associate Minister of Agriculture

DDI: 04 817 8334 | M: 021 819 259  
Private Bag 18041, Parliament Buildings, Wellington, 6160, New Zealand

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---

**From:** Lan Chen <[Lan.Chen@parliament.govt.nz](mailto:Lan.Chen@parliament.govt.nz)>  
**Sent:** Monday, January 29, 2024 12:30 PM  
**To:** Mark Patterson <[Mark.Patterson@parliament.govt.nz](mailto:Mark.Patterson@parliament.govt.nz)>  
**Subject:** RE: Incinerator in Te Awamutu

Hi Hayley,

Best to transfer to this thew Minister for the Environment for response.

**Lan Chen** (she/her) | **Private Secretary (Rural Communities & Agriculture) | Office of Mark Patterson**  
Waea pūkoro: 022 014 3866 | Email [Lan.Chen@parliament.govt.nz](mailto:Lan.Chen@parliament.govt.nz)

---

**From:** Mark Patterson <[Mark.Patterson@parliament.govt.nz](mailto:Mark.Patterson@parliament.govt.nz)>  
**Sent:** Tuesday, January 23, 2024 11:35 AM  
**To:** Lan Chen <[Lan.Chen@parliament.govt.nz](mailto:Lan.Chen@parliament.govt.nz)>  
**Subject:** FW: Incinerator in Te Awamutu

For logging and response please, unsure if this sits with Patterson but let me know

H

**Hayley Salmon**

Senior Private Secretary | Office of Hon Mark Patterson  
Minister for Rural Communities | Associate Minister of Agriculture

DDI: 04 817 8334 | M: 021 819 259  
Private Bag 18041, Parliament Buildings, Wellington, 6160, New Zealand

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**From:** s 9(2)(a)  
**Sent:** Wednesday, December 20, 2023 10:29 AM  
**To:** Mark Patterson <[Mark.Patterson@parliament.govt.nz](mailto:Mark.Patterson@parliament.govt.nz)>  
**Subject:** Incinerator in Te Awamutu

Kia ora, Minister,

I am writing to let you know that I am against the proposed incinerator in Te Awamutu. It would exude toxic nanoparticles into the air and water (it's impossible to filter them out) that would drastically compromise the health of Te Awamutu's residents for generations to come. I am also concerned that it would jeopardise the commercial viability of stock, milk and crops in the area due to contamination. It would ruin our local and international brand.

What is your opinion? I hope that you will protect Waipa from becoming a toxic ghetto. I am very interested in your response.

Yours Sincerely,

s 9(2)(a)

---



From: [Shane McGhie](#)  
To: [Tara Hohaia](#)  
Cc: [Dhaneshree Ndebele](#)  
Subject: FW: ~~Sensitivity classifi~~Questions regarding BRF-4100  
Date: Friday, 9 February 2024 8:47:05 am  
Attachments: [image007.png](#)  
[image008.png](#)  
[image009.png](#)  
[image010.png](#)  
[image011.png](#)  
[image015.png](#)  
[image016.png](#)  
[image017.png](#)  
[image020.png](#)  
[Global Contracting Solutions Te Awamutu Waste to Energy consent application - Request for call in to the Minister for the Environment-enl](#)  
[Healt Submission Te Awamutu Waste to Energy.docx](#)

Kia ora Tara

Further to my previous email, attached is a note page of the two submissions received. Thank you for your help with this. I am out for the morning but will come on line to answer any questions you have around lunch time.  
Ngā mihi

Shane

**Shane McGhie** (he/him)  
Senior Analyst | Kaitiaki Matua  
RM Implementation | Whakatinanātanga Whakahaere Rawa  
Resource Management System | Pūnaha Whakahaere Rawa  
  
Ministry for the Environment | Manatū Māori Te Taiao  
027 250 3216 [shane.mcghie@mfe.govt.nz](mailto:shane.mcghie@mfe.govt.nz) | [environment.govt.nz](http://environment.govt.nz)  
Ministry staff work flexibly by default. For me, this means working Monday to Thursday 8am – 4pm.



From: Shane McGhie  
Sent: Thursday, February 8, 2024 4:36 PM  
To: Tara Hohaia <Tara.Hohaia@mfe.govt.nz>  
Cc: Dhaneshree Ndebele <Dhaneshree.Ndebele@mfe.govt.nz>  
Subject: RE: ~~Sensitivity classifi~~Questions regarding BRF-4100

Kia ora Tara

The address of the proposed Plant is 401 Racecourse Road in Te Awamutu. The link to the application documents is [Global Contracting Solutions Limited Waste to Energy plant | Waikato Regional Council](#). The submissions were received from Para Kore Marae and Te Kopua Marae, with the application including an email from Apakura Runanga saying they saw no issue with providing support going forward (snip of email attached). The submissions are included is a series of pdfs that are hard to locate but I will endeavours to locate them for you. I have been in discussions with the consents manager from WRC and his latest email is below.

Thank you for your help. I appreciate it.

Tomorrow is a non-workday for me, however, I will come on line to have any discussion you need. Please advise a time, so that I can plan this.

Ngā mihi

Shane

Apakura Consultation 28-6-2021


Bill Harris <BillHarris@gppta.org.nz>  
To: Craig Tuohoro <Ngahua.Herangi>  
Cc: Amanda <Tom.Roa@tom.roa@waikato.ac.nz>  
Click here to download pictures. To help protect your privacy, Outlook prevented automatic download of some pictures in this message.

[EXTERNAL] :  
Kia Ora Craig it was great to catch up yesterday and hear about the latest developments for Global Metal Solutions and especially as they relate to an alternative property close to the Te Awamutu Race course. I want to record as Chairperson for the Apakura Runanga that we see no problems in offering our support to your proposal going forward. Please feel free to keep us updated.


From: Craig Tuohoro <Craig@metalsolutions.co.nz>  
Sent: Monday, 28 June 2021 9:35 AM  
To: Ngahua Herangi <Ngahua@contractingsolutions.co.nz>; Bill Harris <BillHarris@gppta.org.nz>  
Cc: Amanda <agrande@metalsolutions.co.nz>  
Subject: RE: NITOW invite 10am 16 Aug

Please lets do this as soon as possible this way we maybe able to avoid nitoh , as they already passed it to bill in our last meeting this would be helpful to expedite things asap.


Thanks and kind regards,




**Craig Tuohoro**  
Managing Director  
P +64 7 846 2547  
W [www.gmsgroup.nz](http://www.gmsgroup.nz)  
A 203 Ellis Street, Franklin, Hamilton



**Telarc**  
Selling  
020 9001



**Telarc**  
Selling  
020 9001



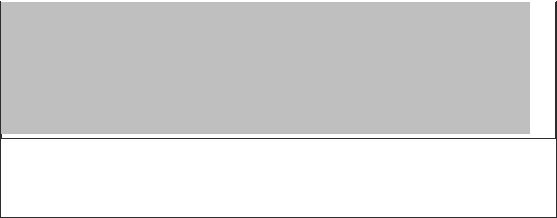
**Telarc**  
Selling  
020 9001

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From: Ngahua Herangi <Ngahua@contractingsolutions.co.nz>  
Sent: Saturday, 26 June 2021 3:53 PM  
To: Bill Harris <BillHarris@gppta.org.nz>

**Shane McGhie** (he/him)  
Senior Analyst | Kaitiaki Matua  
RM Implementation | Whakatinanātanga Whakahaere Rawa  
Resource Management System | Pūnaha Whakahaere Rawa  
  
Ministry for the Environment | Manatū Māori Te Taiao  
027 250 3216 [shane.mcghie@mfe.govt.nz](mailto:shane.mcghie@mfe.govt.nz) | [environment.govt.nz](http://environment.govt.nz)  
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**From:** Tara Hohaia <[Tara.Hohaia@mfe.govt.nz](mailto:Tara.Hohaia@mfe.govt.nz)>  
**Sent:** Thursday, February 8, 2024 4:04 PM  
**To:** Shane McGhie <[Shane.McGhie@mfe.govt.nz](mailto:Shane.McGhie@mfe.govt.nz)>  
**Cc:** Dhaneshree Ndebele <[Dhaneshree.Ndebele@mfe.govt.nz](mailto:Dhaneshree.Ndebele@mfe.govt.nz)>  
**Subject:** Sensitivity classifiQuestions regarding BRF-4100

Kia ora Shane,

Dani and I have just had an initial chat about how we can support the Te Tiriti analysis for BRF-4100. There are a couple of things we hope you can help us with to get the ball rolling:

1. Where exactly is the proposed waste to energy plant situated? It says in the BN that it is in Te Awamutu, but an exact location would help us to determine which iwi/hap<sup>u</sup>/Marae may be impacted and therefore which settlements we need to be looking at.
2. The BN refers to submissions made by Apakura Runanga, Para Kore Marae and Te Kopua Marae. Are these the only submissions made by iwi/hap<sup>u</sup>/marae and can we have a copy of these submissions?

We will touch base at some point tomorrow to let you know how we are progressing and if we have any more questions.

Ng<sup>ā</sup> mihi,

**Tara Hohaia** (she/her)  
Senior Analyst | Kait<sup>u</sup>ari Matua  
RM reform | Te Ao M<sup>ā</sup>ori policy team

Ministry for the Environment | Manat<sup>u</sup> M<sup>ā</sup> Te Taiao  
[tara.hohaia@mfe.govt.nz](mailto:tara.hohaia@mfe.govt.nz) | [environment.govt.nz](https://environment.govt.nz)



**From:** [Matthew Barbati-Ross](#)  
**To:** [Maggie Vickers \[EXTERNAL\] \(Parliament\)](#)  
**Cc:** [Ministerials](#); [Shane McGhie](#)  
**Subject:** Sensitivity classification RE: Waste to energy incinerator - Racecourse road Te Awamutu  
**Date:** Friday, 9 February 2024 1:38:18 pm  
**Attachments:** [image004.png](#)  
[image005.png](#)  
[image006.png](#)  
[image007.png](#)  
[image008.png](#)

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Thanks Maggie – noted. We can reference correspondence like this in the substantive briefing.

Kā mihi, Matthew

**Matthew Barbati-Ross (he/him)**

*Manager | Kaiwhakahaere  
Resource Management Systems Team | Tima Pūnaha Whakahaere Rawa  
Resource Management System Business Unit | Te Rōpū Pūnaha Whakahaere  
Rawa*

Ministry for the Environment | Manatū Mō Te Taiao  
022 010 2147 | [matthew.barbati-ross@mfe.govt.nz](mailto:matthew.barbati-ross@mfe.govt.nz) | [mfe.govt.nz](http://mfe.govt.nz)

*Ministry staff work flexibly by default. For me, this means I work from Te Pātaka-o-Rākaihautū/Banks Peninsula.*



---

**From:** Maggie Vickers <[Maggie.Vickers@parliament.govt.nz](mailto:Maggie.Vickers@parliament.govt.nz)>  
**Sent:** Friday, February 9, 2024 1:33 PM  
**To:** Matthew Barbati-Ross <[Matthew.Barbati-Ross@mfe.govt.nz](mailto:Matthew.Barbati-Ross@mfe.govt.nz)>  
**Cc:** Ministerials <[ministerials@mfe.govt.nz](mailto:ministerials@mfe.govt.nz)>  
**Subject:** FW: Waste to energy incinerator - Racecourse road Te Awamutu

Probably no response required again – but just letting you know that the Minister is being copied in on this conversation.  
Please advise if I need to do anything.

Cheers  
Mags



**Maggie Vickers**

**Private Secretary Environment**

Office of Hon Chris Bishop - Minister Responsible for RMA Reform  
Office of Hon Penny Simmond – Minister for the Environment

M: 027 208 0542

Email: [maggie.vickers@parliament.govt.nz](mailto:maggie.vickers@parliament.govt.nz) Website: [www.Beehive.govt.nz](http://www.Beehive.govt.nz)  
Private Bag 18041, Parliament Buildings, Wellington 6160, New Zealand

---

**From:** Penny Simmonds (MIN) <[P.Simmonds@ministers.govt.nz](mailto:P.Simmonds@ministers.govt.nz)>  
**Sent:** Monday, February 5, 2024 3:12 PM  
**To:** Maggie Vickers <[Maggie.Vickers@parliament.govt.nz](mailto:Maggie.Vickers@parliament.govt.nz)>  
**Subject:** FW: Waste to energy incinerator - Racecourse road Te Awamutu

Hi Maggie,

Another email relating to the proposal to build a waste to energy incinerator in Te Awamutu.

Kind regards,



**Iain Forsyth**

Private Secretary (Administration) | Office of Hon Penny Simmonds  
Minister for Disability Issues | Environment | Tertiary Education and Skills  
Associate Minister for Social Development and Employment

P: 04 817 6815  
Private Bag 18041, Parliament Buildings, Wellington 6160, New Zealand

*Authorised by Hon Penny Simmonds, Parliament Buildings, Wellington*

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**From:** Penny Simmonds <[Penny.Simmonds@parliament.govt.nz](mailto:Penny.Simmonds@parliament.govt.nz)>

**Sent:** Friday, February 2, 2024 6:32 PM

**To:** Alex Dykes <[Alex.Dykes@parliament.govt.nz](mailto:Alex.Dykes@parliament.govt.nz)>; Trish Wanden <[Trish.Wanden@parliament.govt.nz](mailto:Trish.Wanden@parliament.govt.nz)>

**Subject:** Fwd: Waste to energy incinerator - Racecourse road Te Awamutu

And this one thanks

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---

**From:** Quentin Budd <[Quentin.Budd@waipadc.govt.nz](mailto:Quentin.Budd@waipadc.govt.nz)>

**Sent:** Friday, February 2, 2024 3:17:57 PM

**To:** § 9(2)(a)

**Cc:** Susan O'Regan <[Susan.O'Regan@waipadc.govt.nz](mailto:Susan.O'Regan@waipadc.govt.nz)>; Liz Stolwyk <[Liz.Stolwyk@waipadc.govt.nz](mailto:Liz.Stolwyk@waipadc.govt.nz)>; Roger Gordon <[Roger.Gordon@waipadc.govt.nz](mailto:Roger.Gordon@waipadc.govt.nz)>; Mike Montgomerie <[Mike.Montgomerie@waipadc.govt.nz](mailto:Mike.Montgomerie@waipadc.govt.nz)>; Philip Coles <[Philip.Coles@waipadc.govt.nz](mailto:Philip.Coles@waipadc.govt.nz)>; Mike Pettit <[Mike.Pettit@waipadc.govt.nz](mailto:Mike.Pettit@waipadc.govt.nz)>; Lou Brown <[Lou.Brown@waipadc.govt.nz](mailto:Lou.Brown@waipadc.govt.nz)>; Andrew Brown <[Andrew.Brown@waipadc.govt.nz](mailto:Andrew.Brown@waipadc.govt.nz)>; Marcus Gower <[Marcus.Gower@waipadc.govt.nz](mailto:Marcus.Gower@waipadc.govt.nz)>; Clare St Pierre <[Clare.StPierre@waipadc.govt.nz](mailto:Clare.StPierre@waipadc.govt.nz)>; Bruce Thomas <[Bruce.Thomas@waipadc.govt.nz](mailto:Bruce.Thomas@waipadc.govt.nz)>; Dale-Maree Morgan <[Dale-Maree.Morgan@waipadc.govt.nz](mailto:Dale-Maree.Morgan@waipadc.govt.nz)>; Cc: <[kmr@karenrutherford.com](mailto:kmr@karenrutherford.com)>; Garry Dyet <[Garry.Dyet@waipadc.govt.nz](mailto:Garry.Dyet@waipadc.govt.nz)>; Jo Davies-Colley <[Jo.Davies-Colley@waipadc.govt.nz](mailto:Jo.Davies-Colley@waipadc.govt.nz)>; Elise Badger <[Elise.Badger@waipadc.govt.nz](mailto:Elise.Badger@waipadc.govt.nz)>; Angela Holt <[Angela.Holt@waipadc.govt.nz](mailto:Angela.Holt@waipadc.govt.nz)>; Kane Titchener <[Kane.Titchener@waipadc.govt.nz](mailto:Kane.Titchener@waipadc.govt.nz)>; Penny Simmonds <[Penny.Simmonds@parliament.govt.nz](mailto:Penny.Simmonds@parliament.govt.nz)>; Kuriger Teawamutu <[Kuriger.Teawamutu@parliament.govt.nz](mailto:Kuriger.Teawamutu@parliament.govt.nz)>; Hon James Shaw <[James.Shaw@parliament.govt.nz](mailto:James.Shaw@parliament.govt.nz)>; Hon Marama Davidson <[Marama.Davidson@parliament.govt.nz](mailto:Marama.Davidson@parliament.govt.nz)>; Angela Roberts <[Angela.Roberts@parliament.govt.nz](mailto:Angela.Roberts@parliament.govt.nz)>; Roy Pilott <[editor@goodlocal.nz](mailto:editor@goodlocal.nz)>; Dean Taylor <[dean.taylor@nzme.co.nz](mailto:dean.taylor@nzme.co.nz)>; Wayne Allan <[Wayne.Allan@waipadc.govt.nz](mailto:Wayne.Allan@waipadc.govt.nz)>; Wendy Robinson <[Wendy.Robinson@waipadc.govt.nz](mailto:Wendy.Robinson@waipadc.govt.nz)>

**Subject:** FW: Waste to energy incinerator - Racecourse road Te Awamutu

Kia ora § 9(2)(a)

Thank you for your email.

Waipā District Council are working closely with Waikato Regional Council (WRC) for the processing of the consents for this development. Council staff met with WRC before they sent their request to call in their application to understand their reasoning for doing so and any implications that may have on Waipā. WRC were able to make their request as a staff level decision, while here at Waipā, it is a decision for elected members to make. Council staff will be seeking a decision for a similar request to the Minister for the Environment at the Strategic Planning and Policy Committee meeting on the 7<sup>th</sup> of February. The report seeking approval forms the public agenda and can be found [here](#). The meeting is open to the public and will also be livestreamed via the same link and you are very welcome to watch.

The staff report notes the value of there being one hearing process and recommends Waipā District Council also ask the Minister to call in this resource consent. Given the huge community interest in the proposal, it is important the decision-making process is clear, consistent and as easy as possible for the community to navigate. Obviously, this report is a staff level recommendation, at this point, and does not pre-determine any decision by the Committee.

In case you are not aware, Council has some information, including a set of Frequently Asked Questions [here](#) on our website.

Kind Regards,

---

**Quentin Budd** Consents Team Leader **WAIPA DISTRICT COUNCIL**

From: s 9(2)(a)

Sent: Thursday, February 1, 2024 4:45 PM

To: Susan O'Regan <Susan.O'Regan@waipadc.govt.nz>; Liz Stolwyk <Liz.Stolwyk@waipadc.govt.nz>; Roger Gordon <Roger.Gordon@waipadc.govt.nz>; Mike Montgomerie <Mike.Montgomerie@waipadc.govt.nz>; Philip Coles <Philip.Coles@waipadc.govt.nz>; Mike Pettit <Mike.Pettit@waipadc.govt.nz>; Lou Brown <Lou.Brown@waipadc.govt.nz>; Andrew Brown <Andrew.Brown@waipadc.govt.nz>; Marcus Gower <Marcus.Gower@waipadc.govt.nz>; Clare St Pierre <Clare.StPierre@waipadc.govt.nz>; Bruce Thomas <Bruce.Thomas@waipadc.govt.nz>; Dale-Maree Morgan <dale-maree.morgan@waipadc.govt.nz>  
Cc: kmr@karenrutherford.com; Garry Dyet <Garry.Dyet@waipadc.govt.nz>; Jo Davies-Colley <Jo.Davies-Colley@waipadc.govt.nz>; Elise Badger <Elise.Badger@waipadc.govt.nz>; Angela Holt <Angela.Holt@waipadc.govt.nz>; Kane Titchener <Kane.Titchener@waipadc.govt.nz>; penny.simmonds@parliament.govt.nz; kuriger.teawamutu@parliament.govt.nz; James.Shaw@parliament.govt.nz; Marama.Davidson@parliament.govt.nz; Angela Roberts <angela.roberts@parliament.govt.nz>; DutyPlanner <dutyplanner@waipadc.govt.nz>; Roy Pilott <editor@goodlocal.nz>; Dean Taylor <dean.taylor@nzme.co.nz>

Subject: External Sender: Waste to energy incinerator - Racecourse road Te Awamutu

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Kia ora Susan and team

I would like to urge Councillors to request the Environment Minister "calls in" the resource consent application for the incinerator.

I think the grounds for this are well outlined in Fonterra's submission and a good number of the other submissions opposing what I would consider to be a nonsensical proposal that shows blatant disregard for our community, our environment, our physical and economic wellbeing and that of future generations.

From conversations and interactions I have had through this process and during Ahu Ake I am genuinely concerned that there is fear amongst Councillors, Council staff, Community Board Members, some community groups, members of the public and business community that they are worried about "upsetting" council or the applicants of the resource consent to their personal or business interests detriment.

I think it's a shame if the people we elected and those employed to act in the best interests of the district appear to work in fear of such repercussions - to me that highlights a wider cultural issue at play and an organisation that is out of touch with the community I thought it was supposed to serve.

I hope that Councillors and the Minister see this in a similar way to Louise Farrelly who I think sums up community sentiment very nicely in her submission when she says "Rolling a turd in glitter doesn't change the fact it's a turd".

Look forward to Council's confirmation that they agree to ask for this to be "called in" and I look forward to the Minister's decision to decline this application before it does any more social and or economic damage to our community.

s 9(2)(a)

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=====

Te Kaunihera ā Rohe o Waipā



s 9(2)(f)(iv)





**From:** [Wendy Robinson](#)  
**To:** [Shane McGhie](#)  
**Cc:** [Wayne Allan](#); [Rachel Murray](#)  
**Subject:** RE: Call in Request - Global Contracting Solutions Limited  
**Date:** Wednesday, 7 February 2024 11:52:02 am  
**Attachments:** [image001.png](#)  
[image002.png](#)  
[image003.png](#)  
[image004.png](#)  
[image005.png](#)  
[Council asks Minister to call in proposal.pdf](#)  
[Waipa District Council Resource Consent Call In Request Feb 24.pdf](#)

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Kia ora Shane,

Further to your discussions with Wayne, please find attached the formal letter that has just been sent to the Minister following approval from the Waipā elected members. I attach also the media release pertaining to this for your information.

Please let us know if you have any questions or would like clarification.

Ngā mihi,  
Wendy

-----  
*Wendy Robinson* Manager District Plan and Growth **WAIPA DISTRICT COUNCIL**  
[wendy.robinson@waipadc.govt.nz](mailto:wendy.robinson@waipadc.govt.nz) | [www.waipadc.govt.nz](http://www.waipadc.govt.nz)  
DDI: 07 872 0050 MOBILE: 027 396 2763

**From:** Shane McGhie <[Shane.McGhie@mfe.govt.nz](mailto:Shane.McGhie@mfe.govt.nz)>  
**Sent:** Tuesday, 16 January 2024 8:46 am  
**To:** Wayne Allan <[wayne.allan@WaipaDC.govt.nz](mailto:wayne.allan@WaipaDC.govt.nz)>  
**Subject:** External Sender: Call in Request - Global Contracting Solutions Limited

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Kia ora Wayne

Thank you for taking my call yesterday. As discussed, I have been tasked with drafting a briefing to the Minister for the Environment, Minister Simmonds, regarding the request to call in the resource consent application submitted to Waikato Regional Council, by Global Contracting Solutions Limited for discharges to air and water, and the deposit of clean fill, for the construction and operation of a waste to energy plant in Racecourse Road, Te Awamutu.

Given that your Council will be considering if they will also ask for the land use consent applications to be called in at the meeting of the Strategic Planning and Policy Committee Meeting on 7 February 2024, the intention is to hold the briefing until that decision is made, so that the briefing can be as comprehensive as possible.

To ensure that the Minister has all of the information to make her decision, I would appreciate it if you could advise me of the decision of your Council as soon as possible. It would also be helpful to know if the decision of the Strategic Planning and Policy Committee is required to be “ratified” by full Council, noting that the next Council meeting after 7 February is 27 February 2024.

I look forward to working with you to ensure that the Minister has all of the information necessary for her to make the decision, as even if your Council does not decide to request a call in, the fact that WRC have made a request will likely affect how your Council processes the applications under its jurisdiction.

Ngā mihi

Shane

**Shane McGhie** ([he/him](#))  
*Senior Analyst | Kaitātari Matua*  
*Resource Management System Business Unit | Pūnaha Whakahaere Rawa*  
*Environmental Management and Adaption |*  
Ministry for the Environment | Manatū Mō Te Taiao  
027 250 3216 [shane.mcghie@mfe.govt.nz](mailto:shane.mcghie@mfe.govt.nz) | [environment.govt.nz](http://environment.govt.nz)  
*Ministry staff work flexibly by default. For me, this means working Monday to Thursday 8am – 4pm.*



**From:** [Nicola White](#)  
**To:** [Ben Ogilvie \[EXTERNAL\] \(PARLIAMENT\)](#); [Amanda Baldwin](#); [Roderick Boys](#)  
**Cc:** [Environment](#)  
**Subject:** RE: Due 5:30pm: WtE media query - please check and comment on proposed response  
**Date:** Thursday, 16 June 2022 5:28:39 pm  
**Attachments:** [image001.png](#)

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Hi Ben

We suggest just a few tweaks, as below.

Hope that's helpful – feel free to call

Nicola

The Minister has received Zero Waste Network's letter regarding the project in Te Awamutu. It would be inappropriate to comment on that specific project until he has made a decision **on whether to either call-in the project or not.**

It is important to note that 'waste-to-energy' (WTE) is an umbrella term for a wide range of different technologies which extract different forms of energy from different forms of waste; some combinations of waste, energy, or technology, are more desirable than others. The Ministry for the Environment provides guidance on different kinds of WTE and principles to consider on their website: <https://environment.govt.nz/assets/Publications/Files/waste-to-energy-guide-for-new-zealand.pdf>. **For your information, there are several facilities operating in New Zealand that turn waste material into energy, for particular purposes. What is novel about the proposals of concern to ZWN is the use of general municipal solid waste as a feedstock.**

In response to your questions:

- Firstly, I understand Zero Waste Network sent a similar letter over Bioplant Manawatu's proposed waste-to-energy project. Has anything come of this?

The Minister has declined to call-in Bioplant NZ's Manawatu project as **he considered that the notified consent process being followed by Horizons Regional Council should enable the environmental impacts to be properly assessed in accordance with the Act. There would be little benefit in using the call-in process, because the current provisions in the Act would have to be applied in a similar way [identical text to what the Minister signed off in his letter, recommend leaving this intact].**

He has written to both the Zero Waste Network and Bioplant NZ alerting them to his decision.

- Does the minister consider it necessary to intervene on waste to energy applications?

Although the Minister for the Environment is responsible for the Resource Management Act 1991 (RMA), regional and city councils are responsible for its implementation. The RMA does provide opportunities to intervene in consenting by calling-in matters of national significance, however the RMA sets specific criteria which the Minister must have regard to when considering whether a proposal is of national significance. Not every WTE project will meet those criteria, nor will calling-in a project always be beneficial.

- How does waste to energy fit in with existing waste work from Government, particularly when decisions have not yet been made on whether WTE should be allowed in NZ?

As above, MfE provides guidance **to help assess the merits of any particular WTE proposal. Last year's consultation proposals for a new long term waste strategy noted that WTE technology as a**

key strategic issue. A final waste strategy is due for release later this year. ~~on different forms of waste-to-energy proposals. The recent consultation on a new Waste Strategy and Legislation specifically sought comment on the place of waste-to-energy in our future system.~~ **NB: paper didn't ask a specific question on it – just mentioned it as a key strategic issue.**

- NWN says a moratorium on WTE projects until 2027 would enable the full implementation of the ministry's waste strategy. Is this something the Minister is considering?

That is not currently being considered. A 'one size fits all' approach to WTE would not be appropriate given the range of different technologies involved.

---

**From:** Ben Ogilvie <Ben.Ogilvie@parliament.govt.nz>

**Sent:** Thursday, 16 June 2022 4:41 pm

**To:** Amanda Baldwin <Amanda.Baldwin@mfe.govt.nz>; Nicola White <Nicola.White@mfe.govt.nz>; Roderick Boys <Roderick.Boys@mfe.govt.nz>

**Cc:** Environment <EnvironmentPS@parliament.govt.nz>

**Subject:** Due 5:30pm: WtE media query - please check and comment on proposed response

**Importance:** High

Kia ora team, for your urgent comment please. If you find a way to make this smaller, that would be greatly appreciated.

See media query below, and draft response follows:

The Minister has received Zero Waste Network's letter regarding the project in Te Awamutu. It would be inappropriate to comment on that specific project until he has made a decision to either call-in the project or not.

It is important to note that 'waste-to-energy' (WTE) is an umbrella term for a wide range of different technologies which extract different forms of energy from different forms of waste; some combinations of waste, energy, or technology, are more desirable than others. The Ministry for the Environment provides guidance on different kinds of WTE and principles to consider on their website: <https://environment.govt.nz/assets/Publications/Files/waste-to-energy-guide-for-new-zealand.pdf>

In response to your questions:

- Firstly, I understand Zero Waste Network sent a similar letter over Bioplant Manawatu's proposed waste-to-energy project. Has anything come of this?

The Minister has declined to call-in Bioplant NZ's Manawatu project as **he considered that the notified consent process being followed by Horizons Regional Council should enable the environmental impacts to be properly assessed in accordance with the Act. There would be little benefit in using the call-in process, because the current provisions in the Act would have to be applied in a similar way [identical text to what the Minister signed off in his letter, recommend leaving this intact].**

He has written to both the Zero Waste Network and Bioplant NZ alerting them to his decision.

Does the minister consider it necessary to intervene on waste to energy applications? Although the Minister for the Environment is responsible for the Resource Management Act 1991 (RMA), regional and city councils are responsible for its implementation. The RMA does provide opportunities to intervene in consenting by calling-in matters of national significance, however the RMA sets specific criteria which the Minister must have regard to when considering whether a proposal is of national significance. Not every WTE project will meet those criteria, nor will calling-in a project always be beneficial.

- How does waste to energy fit in with existing waste work from Government, particularly when decisions have not yet been made on whether WTE should be allowed in NZ?

As above, MfE provides guidance on different forms of waste-to-energy proposals. The recent consultation on a new Waste Strategy and Legislation specifically sought comment on the place of waste-to-energy in our future system.

- NWN says a moratorium on WTE projects until 2027 would enable the full implementation of the ministry's waste strategy. Is this something the Minister is considering?

That is not currently being considered. A 'one size fits all' approach to WTE would not be appropriate given the range of different technologies involved.

---

**From:** s 9(2)(a)  
**Date:** Thursday, 16 Jun 2022, 11:31 AM  
**To:** Vernon Small <[Vernon.Small@parliament.govt.nz](mailto:Vernon.Small@parliament.govt.nz)>  
**Subject:** Waste to energy media query for Energy News

Kia ora Vernon,

s 9(2)(a), I'm a journalist with Energy News.

I'm just following up on a recent media statement from Zero Waste Network asking Minister Parker to intervene in Global Contracting Solutions' resource consent application for a waste-to-energy project in Te Awamutu [https://docs.google.com/document/d/1tHIP5Zo\\_XFrgcq-jb1ccoXNDKps9\\_fAvM53yZ6H1-1M/edit](https://docs.google.com/document/d/1tHIP5Zo_XFrgcq-jb1ccoXNDKps9_fAvM53yZ6H1-1M/edit)

I understand the Minister will have only got said letter a day or so ago, but thought I'd see whether he is able to comment, even if more broadly:

- Firstly, I understand Zero Waste Network sent a similar letter over Bioplant Manawatu's proposed waste-to-energy project. Has anything come of this?
- Does the minister consider it necessary to intervene on waste to energy applications?
- How does waste to energy fit in with existing waste work from Government, particularly when decisions have not yet been made on whether WTE should be allowed in NZ?
- NWN says a moratorium on WTE projects until 2027 would enable the full implementation of the ministry's waste strategy. Is this something the Minister is considering?

Many thanks,

s 9(2)(a)

**From:** [Owen West](#)  
**To:** [Rachael O'Donnell](#)  
**Cc:** [Jonathan Caldwell](#)  
**Subject:** Re: National Public Health Service Submission  
**Date:** Monday, 27 November 2023 12:49:41 pm  
**Attachments:** [image001.png](#)  
[Outlook-mzjx0ffv.png](#)  
[Outlook-by3nig04.png](#)  
[Outlook-2ba3d1pb.png](#)  
[Outlook-g1wttzea.png](#)  
[Outlook-km0xkehx.png](#)

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Kia ora Rachael,

Thank you for reaching out. While I don't have an answer for you just yet, I wanted to let you know that I'm looking into it and also checking in with relevant colleagues here at MfE.

I hope to get back to you later this week or early next.

Ngā mihi,  
Owen

**Owen West** ([he/him](#))

Senior Analyst | Kaitātari Matua

Delivery and Oversight | Ngā Tukunga me ngā Kaimātaki

Ministry for the Environment | Manatū Mō Te Taiao

027 331 4850 | [owen.west@mfe.govt.nz](mailto:owen.west@mfe.govt.nz) | [environment.govt.nz](https://environment.govt.nz)

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**From:** Rachael O'Donnell <[Rachael.O'Donnell@waikatoregion.govt.nz](mailto:Rachael.O'Donnell@waikatoregion.govt.nz)>

**Sent:** Friday, 17 November 2023 11:53 am

**To:** Owen West <[Owen.West@mfe.govt.nz](mailto:Owen.West@mfe.govt.nz)>

**Cc:** Jonathan Caldwell <[Jonathan.Caldwell@waikatoregion.govt.nz](mailto:Jonathan.Caldwell@waikatoregion.govt.nz)>

**Subject:** FW: National Public Health Service Submission

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Hi Owen

I hope that this email finds you well. I am the consent processing officer looking after the Global Contracting Solutions, Waste to Energy Plant application proposed for Te Awamutu. The site proposes to combust waste including municipal waste plus waste that will likely be hazardous.

We are working our way through the 827 submissions received and I am investigating further a submission received from Te Whatu Ora. Point 4 in the attached submission document discusses if Reg 12 of the NES AQ is applicable to this application.



While the WTE plant will operate at above 850 degrees Celsius we initially thought that Reg 12 wouldn't apply as the principal purpose is using the waste as a fuel for the purpose of generating electricity. The attached submission (Point 4) talks about the stated intention of the regulations being to reduce dioxins to air and if the proposal will increase emissions of dioxins this is inconsistent with the intent of the regulations.

Another point worth mentioning is that the WTE emission technology will control dioxin emissions to be low so perhaps the "incinerators" considered in the NES are different in that they were expected to release higher amounts of dioxins?

Te Whatu Ora have asked in their submission that we seek clarification from MfE on whether this application complies with Regulation 12 or not. Would it be possible to get clarification do you think?

Kind regards

4. Regulation 12 of the Resource Management (National Environmental Standards for Air Quality):
- a) The National Public Health Service – Waikato notes that Regulation 12 of the *Resource Management (National Environmental Standards for Air Quality) Regulations* prohibits the operation of a high temperature hazardous waste incinerator, which is defined as an incinerator that is designed and operated principally for burning hazardous waste at a temperature greater than 850°C.
  - b) The National Public Health Service – Waikato notes the stated temperature of the proposal is “850°C or more” which is high temperature incineration. I also note that municipal solid waste includes wastes defined as hazardous under Annex I and III of the Basel Convention. The National Public Health Service – Waikato concludes that the proposal *includes* high temperature incineration of hazardous wastes.
  - c) The applicant’s legal interpretation is that Regulation 12 does not apply because the incinerator is not *principally* for burning hazardous waste. However, the stated intention of the regulations was to **reduce** discharges to air of dioxins and other toxics (including volatile organic compounds and polycyclic aromatic hydrocarbons) to fulfil New Zealand’s National Implementation Plan required under the Stockholm Convention on Persistent Organic Pollutants (MfE, 2011).<sup>8</sup> This is why Regulation 12 was accompanied by six other regulations prohibiting the uncontrolled combustion of waste (Regulation 6), tyres (Regulation 7), bitumen (Regulation 8), coated wire (Regulation 9), oil (Regulation 10) and a ban on incinerators at schools and healthcare institutions (Regulation 11).
  - d) It is therefore, also true that any proposal that will increase national emissions of dioxins, and this proposal is significant relevant to the existing national inventory, is inconsistent with the intent of the regulations (MfE, 2022).<sup>9</sup>
  - e) The National Public Health Service – Waikato recommends that Council seek advice from the Ministry for the Environment on whether this application complies with Regulation 12.

**Rachael O'Donnell** | SENIOR CONSENTS OFFICER | Resource Consents - Team 3, Resource Use  
WAIKATO REGIONAL COUNCIL | Te Kaunihera ā Rohe o Waikato  
P: +6478590808  
M: +6421585349  
F: facebook.com/waikatoregion  
Private Bag 3038, Waikato Mail Centre, Hamilton, 3240

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\*\*\*\*\*

**From:** [Matthew Barbati-Ross](#)  
**To:** [Ministerials](#); [Jacob McClintock](#)  
**Cc:** [Shane McGhie](#)  
**Subject:** Sensitivity classification E: PS-COR0176: Please CALL IN LU/0323/21 - Te Awamutu Waste Incinerator proposal by Global Contracting Solutions  
**Date:** Friday, 9 February 2024 1:37:00 pm  
**Attachments:** [image004.png](#)  
[image005.png](#)  
[image006.png](#)  
[image007.png](#)  
[image008.png](#)

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Kia ora [@Ministerials](#), please allocate this to me for CORM response with Jacob as SME (with support from Shane for context).

[@Jacob McClintock](#) suggest this is drafted now as a response which acknowledges request for call in from Waikato and Waipā, and that the Minister can call in a matter up to 5 days before a hearing, advice is coming from officials, not commenting at this stage.

We can get this sent back Monday?

Kā mihi, Matthew

**Matthew Barbati-Ross (he/him)**

*Manager | Kaiwhakahaere*

*Resource Management Systems Team | Tima Pūnaha Whakahaere Rawa*

*Resource Management System Business Unit | Te Rōpū Pūnaha Whakahaere Rawa*

Ministry for the Environment | Manatū Mō Te Taiao

022 010 2147 | [matthew.barbati-ross@mfe.govt.nz](mailto:matthew.barbati-ross@mfe.govt.nz) | [mfe.govt.nz](https://mfe.govt.nz)

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**From:** Maggie Vickers <[Maggie.Vickers@parliament.govt.nz](mailto:Maggie.Vickers@parliament.govt.nz)>

**Sent:** Friday, February 9, 2024 12:51 PM

**To:** Ministerials <[ministerials@mfe.govt.nz](mailto:ministerials@mfe.govt.nz)>; Matthew Barbati-Ross <[Matthew.Barbati-Ross@mfe.govt.nz](mailto:Matthew.Barbati-Ross@mfe.govt.nz)>

**Subject:** PS-COR0176: Please CALL IN LU/0323/21 - Te Awamutu Waste Incinerator proposal by Global Contracting Solutions

Hi team,

Please can we have a response from Min Simmonds - 15 working days.

Please provide CORM# when loaded.

Copying [@Matthew Barbati-Ross](#) cos you're all over these.

Cheers

Mags



**Maggie Vickers**

**Private Secretary Environment**

Office of Hon Chris Bishop - Minister Responsible for RMA Reform

Office of Hon Penny Simmond – Minister for the Environment

M: 027 208 0542

Email: [maggie.vickers@parliament.govt.nz](mailto:maggie.vickers@parliament.govt.nz) Website: [www.Beehive.govt.nz](http://www.Beehive.govt.nz)

Private Bag 18041, Parliament Buildings, Wellington 6160, New Zealand

**From:** Penny Simmonds (MIN) <[P.Simmonds@ministers.govt.nz](mailto:P.Simmonds@ministers.govt.nz)>  
**Sent:** Monday, February 5, 2024 12:08 PM  
**To:** Maggie Vickers <[Maggie.Vickers@parliament.govt.nz](mailto:Maggie.Vickers@parliament.govt.nz)>  
**Subject:** FW: Please CALL IN LU/0323/21 - Te Awamutu Waste Incinerator proposal by Global Contracting Solutions

Kind regards,



**Iain Forsyth**

**Private Secretary (Administration) | Office of Hon Penny Simmonds**  
Minister for Disability Issues | Environment | Tertiary Education and Skills  
Associate Minister for Social Development and Employment

P: 04 817 6815  
Private Bag 18041, Parliament Buildings, Wellington 6160, New Zealand

*Authorised by Hon Penny Simmonds, Parliament Buildings, Wellington*

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**From:** Trish Wanden <[Trish.Wanden@parliament.govt.nz](mailto:Trish.Wanden@parliament.govt.nz)>  
**Sent:** Friday, February 2, 2024 1:48 PM  
**To:** Penny Simmonds (MIN) <[P.Simmonds@ministers.govt.nz](mailto:P.Simmonds@ministers.govt.nz)>  
**Subject:** FW: Please CALL IN LU/0323/21 - Te Awamutu Waste Incinerator proposal by Global Contracting Solutions

Advise and draft response please.

**From:** § 9(2)(a)  
**Sent:** Friday, February 2, 2024 1:23:08 PM  
**To:** [dutyplanner@waipadc.govt.nz](mailto:dutyplanner@waipadc.govt.nz) <[dutyplanner@waipadc.govt.nz](mailto:dutyplanner@waipadc.govt.nz)>; [Garry.Dyet@waipadc.govt.nz](mailto:Garry.Dyet@waipadc.govt.nz) <[Garry.Dyet@waipadc.govt.nz](mailto:Garry.Dyet@waipadc.govt.nz)>; [Jo.Davies-Colley@waipadc.govt.nz](mailto:Jo.Davies-Colley@waipadc.govt.nz) <[Jo.Davies-Colley@waipadc.govt.nz](mailto:Jo.Davies-Colley@waipadc.govt.nz)>; [Elise.Badger@waipadc.govt.nz](mailto:Elise.Badger@waipadc.govt.nz) <[Elise.Badger@waipadc.govt.nz](mailto:Elise.Badger@waipadc.govt.nz)>; [Angela.Holt@waipadc.govt.nz](mailto:Angela.Holt@waipadc.govt.nz) <[Angela.Holt@waipadc.govt.nz](mailto:Angela.Holt@waipadc.govt.nz)>; Penny Simmonds <[Penny.Simmonds@parliament.govt.nz](mailto:Penny.Simmonds@parliament.govt.nz)>; Kuriger Teawamutu <[Kuriger.Teawamutu@parliament.govt.nz](mailto:Kuriger.Teawamutu@parliament.govt.nz)>; Hon James Shaw <[James.Shaw@parliament.govt.nz](mailto:James.Shaw@parliament.govt.nz)>; Hon Marama Davidson <[Marama.Davidson@parliament.govt.nz](mailto:Marama.Davidson@parliament.govt.nz)>; Angela Roberts <[Angela.Roberts@parliament.govt.nz](mailto:Angela.Roberts@parliament.govt.nz)>  
**Subject:** Please CALL IN LU/0323/21 - Te Awamutu Waste Incinerator proposal by Global Contracting Solutions

Hello all.

I am writing to ask that Waipa District Council follows Waikato Regional Council's decision and writes to the Environment Minister, to request that this application for Resource Consent is called in for consideration at national level under Section 142(3) of the Resource Management Act, due to its national and international impact on climate change and the potential damage to our local health and local and national economy.

I am aware that there are other similar Resource Consent applications for Waste Incinerators across New Zealand (Waimate; Fielding) and it seems imperative that the country takes a consistent stance on whether it is a good idea to have Waste Incinerators in our country **at all**, before decision-makers get down to the details of whether the right thing is being planned in the right way in the right place

**Fonterra - New Zealand's largest company by revenue is concerned about a number of issues** including the potential damage to our international reputation and export earnings - surely even without the risks to human health, animal welfare and environmental damage this is enough to decline this proposal and all similar ones

At a time when we are seeing record high temperatures and extreme weather events, we owe it to our children and future generations to take a stand now and oppose such nonsensical proposals

I hope that Waipa District Council can continue to work in line with Waikato Regional Council in its stance and do what the majority of residents want and decline this proposal before it does any further social and economic damage.

Look forward to your response,

s 9(2)(a)

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$s_{g(2)(h)}$

















**From:** [Jillian Kennemore](#)  
**To:** [Shane McGhie](#)  
**Subject:** RE: Te Awamutu Waste to Energy Plant  
**Date:** Thursday, 22 February 2024 9:03:31 am  
**Attachments:** [image001.png](#)  
[image002.png](#)  
[image003.png](#)  
[image004.png](#)  
[image005.png](#)  
[image007.png](#)  
[RE\\_Waimate WtE .eml](#)

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Jillian

---

**From:** Shane McGhie <Shane.McGhie@mfe.govt.nz>  
**Sent:** Thursday, February 22, 2024 8:57 AM  
**To:** Jillian Kennemore <Jillian.Kennemore@epa.govt.nz>  
**Subject:** RE: Te Awamutu Waste to Energy Plant

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Could I have an update on where Waimate is. The GM has asked for an update in Te Awamutu briefing.

Ngā mihi

**Shane McGhie** ([he/him](#))  
*Senior Analyst | Kaitātari Matua*  
*RM Implementation | Whakatinanatanga Whakahaere Rawa*  
*Resource Management System | Pūnaha Whakahaere Rawa*

Ministry for the Environment | Manatū Mō Te Taiao

027 250 3216 [shane.mcghie@mfe.govt.nz](mailto:shane.mcghie@mfe.govt.nz) | [environment.govt.nz](https://environment.govt.nz)

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**Sent:** Thursday, February 22, 2024 8:22 AM  
**To:** Shane McGhie <[Shane.McGhie@mfe.govt.nz](mailto:Shane.McGhie@mfe.govt.nz)>  
**Subject:** RE: Te Awamutu Waste to Energy Plant

Thanks Shane

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**Sent:** Wednesday, February 21, 2024 5:01 PM

**To:** Shane McGhie <[Shane.McGhie@mfe.govt.nz](mailto:Shane.McGhie@mfe.govt.nz)>

**Subject:** RE: Te Awamutu Waste to Energy Plant

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*Environmental Management and Adaption |*

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[Waste to energy plan reaches minister's desk - Fuseworks \(fuseworksmedia.com\)](https://fuseworksmedia.com)

Regards

**Jillian Kennemore** ([she/her](#))

Project Leader, Land and Oceans Applications

Climate, Land and Oceans

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Project Leader, Land and Oceans Applications

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**From:** [Donna Flavell \[EXTERNAL\] \(TAINUI\)](#)  
**To:** [Paul Beverley \[EXTERNAL\] \(Buddle Findlay\)](#)  
**Cc:** [Taipu Paki](#); [Jamie Ferguson \[EXTERNAL\] \(KAHUILEGAL\)](#); [Matthew Barbati-Ross](#); [Sam Ritchie](#); [Manaaki Nepia \[EXTERNAL\] \(TAINUI\)](#); [Maia Wikaira \[EXTERNAL\] \(WHAIALEGAL\)](#); [Samuel Mikaere](#)  
**Subject:** RE: Waikato-Tainui River Settlement: RMA Application for Call In [BUD-LIVE.FID1046576]  
**Date:** Tuesday, 20 February 2024 7:51:03 pm  
**Attachments:** [image001.png](#)  
[image005.png](#)  
[image006.png](#)  
[image741362.png](#)  
[image654439.png](#)

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Awesome thanks Paul.



**Donna Flavell** | Tumu Whakarae – Chief Executive Officer

**Mobile:** + 64 21 432 175 | **Tel:** +64 7 838-0988

**Email:** [Donna.Flavell@tainui.co.nz](mailto:Donna.Flavell@tainui.co.nz) | **Web:** [www.waikatotainui.com](http://www.waikatotainui.com)

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**From:** Paul Beverley <[paul.beverley@buddlefindlay.com](mailto:paul.beverley@buddlefindlay.com)>

**Sent:** Tuesday, February 20, 2024 7:48 PM

**To:** Donna Flavell <[Donna.Flavell@tainui.co.nz](mailto:Donna.Flavell@tainui.co.nz)>

**Cc:** Taipu Paki <[Taipu.Paki@tainui.co.nz](mailto:Taipu.Paki@tainui.co.nz)>; Jamie <[Jamie@kahuilegal.co.nz](mailto:Jamie@kahuilegal.co.nz)>; Matthew Barbati-Ross <[Matthew.Barbati-Ross@mfe.govt.nz](mailto:Matthew.Barbati-Ross@mfe.govt.nz)>; Sam Ritchie <[Sam.Ritchie@mfe.govt.nz](mailto:Sam.Ritchie@mfe.govt.nz)>; Manaaki Nepia <[manaaki.nepia@tainui.co.nz](mailto:manaaki.nepia@tainui.co.nz)>; Maia Wikaira <[maia@whaialegal.co.nz](mailto:maia@whaialegal.co.nz)>; Samuel Mikaere <[sam@tnn.co.nz](mailto:sam@tnn.co.nz)>

**Subject:** RE: Waikato-Tainui River Settlement: RMA Application for Call In [BUD-LIVE.FID1046576]

Kia ora anō Donna, otirā koutou katoa

I have just looked on the council websites and found these links (including in relation to the applications from the councils to call the applications in):

[Global Contracting Solutions Limited – Waste to Energy plant | Waikato Regional Council](#)  
[Waste incineration plant proposal, 401 Racecourse Road, Te Awamutu - Waipa District Council](#)


[waipadc.govt.nz](http://waipadc.govt.nz)

I will ask Matthew if he has any further/updated information to provide.

Meeting invite to follow

Nga mihi

Paul



**Paul Beverley**  
**Partner**  
Aon Centre, 1 Willis Street, PO Box 2694, Wellington 6140  
DDI • +64 4 462 0406 M • +64 21 276 9322  
[paul.beverley@buddlefindlay.com](mailto:paul.beverley@buddlefindlay.com)

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**Sent:** Tuesday, February 20, 2024 7:08 PM

**To:** Paul Beverley <[paul.beverley@buddlefindlay.com](mailto:paul.beverley@buddlefindlay.com)>

**Cc:** Taipu Paki <[Taipu.Paki@tainui.co.nz](mailto:Taipu.Paki@tainui.co.nz)>; Jamie <[Jamie@kahuilegal.co.nz](mailto:Jamie@kahuilegal.co.nz)>; Matthew Barbati-Ross <[Matthew.Barbati-Ross@mfe.govt.nz](mailto:Matthew.Barbati-Ross@mfe.govt.nz)>; Sam Ritchie <[Sam.Ritchie@mfe.govt.nz](mailto:Sam.Ritchie@mfe.govt.nz)>; Manaaki Nepia <[manaaki.nepia@tainui.co.nz](mailto:manaaki.nepia@tainui.co.nz)>; Maia Wikaira <[maia@whaialegal.co.nz](mailto:maia@whaialegal.co.nz)>; Samuel Mikaere <[sam@tnn.co.nz](mailto:sam@tnn.co.nz)>

**Subject:** RE: Waikato-Tainui River Settlement: RMA Application for Call In [BUD-LIVE.FID1046576]

Kia ora Paul

Our team are available between **1.15pm-2pm** tomorrow if that works for you all. If possible, can you also please send us the information so that we can actually review the proposal.

Thanks

Donna



**Donna Flavell** | Tumu Whakarae – Chief Executive Officer

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**Importance:** High

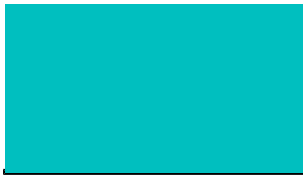
Kia ora Paul

I think a hui will be a lot quicker, so we are just checking on our team availability. In the meantime, can you fire through some options for the next few days that work for you please.

I also think Maniapoto should be involved in this call, because the area overlaps with our respective boundaries.

We are happy to co-ordinate once we finalise the date and time for hui. When do you need to get something up to Ministers please?

Ngaa mihi  
Donna



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Tēnā koe Donna


You may be aware that there has been an application made to the Minister for the Environment to call in resource consent applications by Global Contracting Solutions Limited. These applications were made to Waikato Regional Council and Waipā District Council and relate to a waste-to energy plant in Racecourse Road, Te Awamutu.

I understand that the Minister will be considering that application and the Ministry is doing an initial briefing, which will include informing the Minister of the Waikato River arrangements and commitments.

I have copied in Matthew from MFE who is the manager responsible for this process, if you have any initial views that you would like to convey. We could set up a zoom with Matthew if that is easier.

Ngā mihi

Paul



**Paul Beverley**  
**Partner**  
Aon Centre, 1 Willis Street, PO Box 2694, Wellington 6140  
DDI • +64 4 462 0406 M • +64 21 276 9322  
[paul.beverley@buddlefindlay.com](mailto:paul.beverley@buddlefindlay.com)

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[www.buddlefindlay.com](http://www.buddlefindlay.com)

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---



**From:** [Paul Beverley \[EXTERNAL\] \(Buddle Findlay\)](#)  
**To:** [Donna Flavell \[EXTERNAL\] \(TAINUI\)](#)  
**Cc:** [Taipu Paki](#); [Jamie Ferguson \[EXTERNAL\] \(KAHUILEGAL\)](#); [Matthew Barbati-Ross](#); [Sam Ritchie](#); [Manaaki Nepia \[EXTERNAL\] \(TAINUI\)](#); [Maia Wikaira \[EXTERNAL\] \(WHAIALEGAL\)](#); [Samuel Mikaere](#)  
**Subject:** RE: Waikato-Tainui River Settlement: RMA Application for Call In [BUD-LIVE.FID1046576]  
**Date:** Tuesday, 20 February 2024 7:48:50 pm  
**Attachments:** [image001.png](#)  
[image002.png](#)  
[image003.png](#)

### MFE CYBER SECURITY WARNING

This email originated from outside our organisation. Please take extra care when clicking on any links or opening any attachments.

Kia ora anō Donna, otirā koutou katoa

I have just looked on the council websites and found these links (including in relation to the applications from the councils to call the applications in):

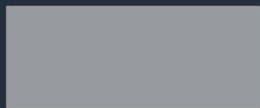
[Global Contracting Solutions Limited – Waste to Energy plant | Waikato Regional Council](#)  
[Waste incineration plant proposal, 401 Racecourse Road, Te Awamutu - Waipa District Council \(waipadc.govt.nz\)](#)

I will ask Matthew if he has any further/updated information to provide.

Meeting invite to follow

Ngā mihi

Paul



**Paul Beverley**  
**Partner**

Aon Centre, 1 Willis Street, PO Box 2694, Wellington 6140  
DDI • +64 4 462 0406 M • +64 21 276 9322  
[paul.beverley@buddlefindlay.com](mailto:paul.beverley@buddlefindlay.com)

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---

**From:** Donna Flavell <Donna.Flavell@tainui.co.nz>  
**Sent:** Tuesday, February 20, 2024 7:08 PM  
**To:** Paul Beverley <paul.beverley@buddlefindlay.com>  
**Cc:** Taipu Paki <Taipu.Paki@tainui.co.nz>; Jamie <Jamie@kahuilegal.co.nz>; Matthew Barbati-Ross <Matthew.Barbati-Ross@mfe.govt.nz>; Sam Ritchie <Sam.Ritchie@mfe.govt.nz>; Manaaki Nepia <manaaki.nepia@tainui.co.nz>; Maia Wikaira <maia@whaialegal.co.nz>; Samuel Mikaere <sam@tnn.co.nz>  
**Subject:** RE: Waikato-Tainui River Settlement: RMA Application for Call In [BUD-LIVE.FID1046576]

Kia ora Paul

Our team are available between **1.15pm-2pm** tomorrow if that works for you all. If possible, can you also please send us the information so that we can actually review the proposal.

Thanks  
Donna



**Donna Flavell** | Tumu Whakarae – Chief Executive Officer

**Mobile:** + 64 21 432 175 | **Tel:** +64 7 838-0988

**Email:** [Donna.Flavell@tainui.co.nz](mailto:Donna.Flavell@tainui.co.nz) | **Web:** [www.waikatotainui.com](http://www.waikatotainui.com)

**Address:** PO Box 648, 4 Bryce Street, Hamilton, 3204, Hamilton



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Please contact Waikato-Tainui for more information.

---

**From:** Donna Flavell <Donna.Flavell@tainui.co.nz>

**Sent:** Tuesday, February 20, 2024 4:24 PM

**To:** Paul Beverley <paul.beverley@buddlefindlay.com>

**Cc:** Taipu Paki <Taipu.Paki@tainui.co.nz>; Jamie <Jamie@kahuilegal.co.nz>; Matthew Barbati-Ross <Matthew.Barbati-Ross@mfe.govt.nz>; Sam Ritchie <Sam.Ritchie@mfe.govt.nz>; Manaaki Nepia <manaaki.nepia@tainui.co.nz>

**Subject:** RE: Waikato-Tainui River Settlement: RMA Application for Call In [BUD-LIVE.FID1046576]

**Importance:** High

Kia ora Paul

I think a hui will be a lot quicker, so we are just checking on our team availability. In the meantime, can you fire through some options for the next few days that work for you please.

I also think Maniapoto should be involved in this call, because the area overlaps with our respective boundaries.

We are happy to co-ordinate once we finalise the date and time for hui. When do you need to get something up to Ministers please?

Ngaa mihi  
Donna

**Donna Flavell** | Tumu Whakarae – Chief Executive Officer

**Mobile:** + 64 21 432 175 | **Tel:** +64 7 838-0988

**Email:** [Donna.Flavell@tainui.co.nz](mailto:Donna.Flavell@tainui.co.nz) | **Web:** [www.waikatotainui.com](http://www.waikatotainui.com)

**Address:** PO Box 648, 4 Bryce Street, Hamilton, 3204, Hamilton



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Please contact Waikato-Tainui for more information.

---

**From:** Paul Beverley <[paul.beverley@buddlefindlay.com](mailto:paul.beverley@buddlefindlay.com)>

**Sent:** Tuesday, February 20, 2024 3:39 PM

**To:** Donna Flavell <[Donna.Flavell@tainui.co.nz](mailto:Donna.Flavell@tainui.co.nz)>

**Cc:** Taipu Paki <[Taipu.Paki@tainui.co.nz](mailto:Taipu.Paki@tainui.co.nz)>; Jamie <[Jamie@kahuilegal.co.nz](mailto:Jamie@kahuilegal.co.nz)>; Matthew Barbati-Ross <[Matthew.Barbati-Ross@mfe.govt.nz](mailto:Matthew.Barbati-Ross@mfe.govt.nz)>; Sam Ritchie <[Sam.Ritchie@mfe.govt.nz](mailto:Sam.Ritchie@mfe.govt.nz)>

**Subject:** Waikato-Tainui River Settlement: RMA Application for Call In [BUD-LIVE.FID1046576]

Tēnā koe Donna

You may be aware that there has been an application made to the Minister for the Environment to call in resource consent applications by Global Contracting Solutions Limited. These applications were made to Waikato Regional Council and Waipā District Council and relate to a waste-to energy plant in Racecourse Road, Te Awamutu.

I understand that the Minister will be considering that application and the Ministry is doing an initial briefing, which will include informing the Minister of the Waikato River arrangements and commitments.

I have copied in Matthew from MFE who is the manager responsible for this process, if you have any initial views that you would like to convey. We could set up a zoom with Matthew if that is easier.

Nga mihi

Paul



**Paul Beverley**  
**Partner**

Aon Centre, 1 Willis Street, PO Box 2694, Wellington 6140  
DDI • +64 4 462 0406 M • +64 21 276 9322  
[paul.beverley@buddlefindlay.com](mailto:paul.beverley@buddlefindlay.com)

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[www.buddlefindlay.com](http://www.buddlefindlay.com)

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---

$s_{9(2)}(h)$









$s_{g(2)(h)}$



**From:** [Sophien Brockbank](#)  
**To:** [Ben Ogilvie \[EXTERNAL\] \(PARLIAMENT\)](#)  
**Cc:** [W&RErequest](#); [Amanda Baldwin](#); [EnvironmentPS@parliament.govt.nz](#)  
**Subject:** RE: WtE Call-in Request, Te Awamutu  
**Date:** Tuesday, 21 June 2022 4:43:45 pm  
**Attachments:** [BRF-1789 Te Awamutu Waste to Energy proposal.docx](#)

---

Kia ora Ben

Please find attached a briefing note for our initial advice on the ZWN Te Awamutu call-in request letter.

Should you have any questions or need anything further on this please let us know.

Ngā mihi  
Soph

---

**From:** Ben Ogilvie <Ben.Ogilvie@parliament.govt.nz>  
**Sent:** Tuesday, 21 June 2022 8:23 am  
**To:** Sophien Brockbank <Sophien.Brockbank@mfe.govt.nz>  
**Subject:** RE: WtE Call-in Request, Te Awamutu

Yes please. It still needn't be more than a page or two long, but I do want to put the advice in front of the Minister.  
Would you also mind listing the letter as an attachment - I can print it and attach it cos I have a copy.

Sent with BlackBerry Work ([www.blackberry.com](http://www.blackberry.com))

---

**From:** Sophien Brockbank <[Sophien.Brockbank@mfe.govt.nz](mailto:Sophien.Brockbank@mfe.govt.nz)>  
**Sent:** 20/06/2022 8:50 pm  
**To:** Ben Ogilvie <[Ben.Ogilvie@parliament.govt.nz](mailto:Ben.Ogilvie@parliament.govt.nz)>  
**Cc:** W&RErequest <[W&RErequest@mfe.govt.nz](mailto:W&RErequest@mfe.govt.nz)>; Amanda Baldwin <[Amanda.Baldwin@mfe.govt.nz](mailto:Amanda.Baldwin@mfe.govt.nz)>; Environment <[EnvironmentPS@parliament.govt.nz](mailto:EnvironmentPS@parliament.govt.nz)>  
**Subject:** RE: WtE Call-in Request, Te Awamutu

Kia ora Ben

Just to clarify, do you want this in a briefing note with a Taku Mahi briefing reference and recommendations?

Apologies, just want to make sure we get you what you need.

Ngā mihi  
Soph

---

**From:** Ben Ogilvie <[Ben.Ogilvie@parliament.govt.nz](mailto:Ben.Ogilvie@parliament.govt.nz)>  
**Sent:** Monday, 20 June 2022 4:39 pm

**To:** Sophien Brockbank <[Sophien.Brockbank@mfe.govt.nz](mailto:Sophien.Brockbank@mfe.govt.nz)>  
**Cc:** W&Rrequest <[W&Rrequest@mfe.govt.nz](mailto:W&Rrequest@mfe.govt.nz)>; Amanda Baldwin <[Amanda.Baldwin@mfe.govt.nz](mailto:Amanda.Baldwin@mfe.govt.nz)>; Environment <[EnvironmentPS@parliament.govt.nz](mailto:EnvironmentPS@parliament.govt.nz)>  
**Subject:** RE: WtE Call-in Request, Te Awamutu

Kia ora Sophien,

Thank you for the content. Can this please be plonked into a briefing note.

Cheers,  
Ben

---

**From:** Sophien Brockbank [<mailto:Sophien.Brockbank@mfe.govt.nz>]  
**Sent:** Monday, 20 June 2022 4:16 PM  
**To:** Ben Ogilvie <[Ben.Ogilvie@parliament.govt.nz](mailto:Ben.Ogilvie@parliament.govt.nz)>  
**Cc:** W&Rrequest <[W&Rrequest@mfe.govt.nz](mailto:W&Rrequest@mfe.govt.nz)>; Amanda Baldwin <[Amanda.Baldwin@mfe.govt.nz](mailto:Amanda.Baldwin@mfe.govt.nz)>  
**Subject:** FW: WtE Call-in Request, Te Awamutu

Kia ora Ben

I am acting in Amandas manager role this week while she is covering for Glenn. Please find below our advice on the attached Zero Waste Network request.

Your office has requested advice about a letter to Hon David Parker from Zero Waste Network (ZWN) requesting he intervene in a waste to energy proposal in Te Awamutu.

ZWN are requesting that the Minister intervenes, under Section 142 of the Resource Management Act 1991, to the consent application of Global Contracting Solutions Limited to the Waipā District Council to build a waste-to-energy incinerator in Te Awamutu.

This is a similar request to that made by ZWN in relation to the Fielding Bioplant proposal for a pyrolysis plant. Our advice to you at that time was that there would be little benefit to intervening under the RMA because the RMA would still have to be applied in a similar way. The exception to this would be greenhouse gas emissions, which could not be considered by a regional council but could be considered by a Board of Inquiry or Environment Court. But in regard to GHG emission, our advice was that this appeared to be well-managed. Subsequently you replied to ZWN that there would be little benefit to using the call in process.

Although the intervention request is similar, the Te Awamutu proposal has several points of difference:

- The base technology - Global Contracting Solutions Limited are proposing the use of incineration technology, not pyrolysis like the Fielding Bioplant.
- Scale/volume - The volume of feedstock proposed to be processed by the Te Awamutu facility is 166,525 tonnes per year - much higher than the Fielding facility which was for 40 tonnes per day (or about up to 15,000 tonnes per year). This means the greenhouse gas emissions may be of much greater significance, but the Waikato Regional Council would be unable to consider this in their consent decision.

Type of feedstock - We understand that they are also proposing a feed stock which would include mixed solid waste, plastics, tyres and floc from metal shredding and separation processes.

In light of this, there may be grounds to call-in the proposal; with a key factor being the emissions aspect as per previous advice. We would need to look at this in more detail alongside the application documents.

We can provide more detailed advice on this should it be needed.

Ngā mihi nui,  
Sophien

**Sophien Brockbank (she/her)**  
**Senior Policy Analyst | Kaitātari Kaupapa Here Matua**  
**Waste and Resource Efficiency**

**Ministry for the Environment | Manatū Mō Te Taiao**  
0223242976 | [sophien.brockbank@mfe.govt.nz](mailto:sophien.brockbank@mfe.govt.nz) | [www.mfe.govt.nz](http://www.mfe.govt.nz)

---

**From:** Ben Ogilvie <[Ben.Ogilvie@parliament.govt.nz](mailto:Ben.Ogilvie@parliament.govt.nz)>  
**Sent:** Wednesday, 15 June 2022 1:21 pm  
**To:** Amanda Baldwin <[Amanda.Baldwin@mfe.govt.nz](mailto:Amanda.Baldwin@mfe.govt.nz)>  
**Cc:** Sam Buckle <[Sam.Buckle@mfe.govt.nz](mailto:Sam.Buckle@mfe.govt.nz)>; Shaun Lewis <[Shaun.Lewis@mfe.govt.nz](mailto:Shaun.Lewis@mfe.govt.nz)>; Arron Cox [EXTERNAL] (PARLIAMENT) <[arron.cox@parliament.govt.nz](mailto:arron.cox@parliament.govt.nz)>; W&RErequest <[W&RErequest@mfe.govt.nz](mailto:W&RErequest@mfe.govt.nz)>; Environment <[EnvironmentPS@parliament.govt.nz](mailto:EnvironmentPS@parliament.govt.nz)>  
**Subject:** WtE Call-in Request, Te Awamutu

Kia ora Amanda,

The attached request to call-in a resource consent application for a waste-to-energy plant has come through from the Zero Waste Network, and rather than initially handling it as ministerial correspondence, could we please have a piece of advice on this.

All the advice needs to do is note:

- That the Minister has received a similar request (Bioplant)
- Any differences between this project and that one which may alter our thinking
- Whether we consequently recommend he treat this one any differently

I don't consider this to need more than a one-pager. Would it be possible to provide the advice by COP Monday?

Ngā mihi nui,

**Ben Ogilvie** ([he/him](#)) | **Private Secretary (Environment)**  
**Waste and Resource Efficiency**  
Office of Hon David Parker

**From:** [Ben Ogilvie \[EXTERNAL\] \(PARLIAMENT\)](#)  
**To:** [Amanda Baldwin](#); [Sophien Brockbank](#)  
**Cc:** [W&RErequest](#); [Environment](#); [Sam Buckle](#); [Glenn Wigley](#); [Arron Cox \[EXTERNAL\] \(PARLIAMENT\)](#); [Caroline Hart](#); [Matthew Barbati-Ross](#); [Environment](#); [Environment](#); [Environment](#)  
**Subject:** RE: WtE Call-in Request, Te Awamutu  
**Date:** Wednesday, 22 June 2022 2:12:01 pm

---

Thanks Manda,

Happy for Tuesday delivery.

Just to stress again as per our discussion that the detailed advice and official recommendation to call in a project is a role for the EPA, and our role with this briefing is to give the Minister the initial steer on whether he seek that advice and recommendation from the EPA.

Cheers,

**Ben Ogilvie** ([he/him](#)) | **Private Secretary (Environment)**

**Waste and Resource Efficiency**

Office of Hon David Parker

6.4 Executive Wing | Parliament Buildings | Wellington

Mobile: 022 517 0086

---

**From:** Amanda Baldwin [<mailto:Amanda.Baldwin@mfe.govt.nz>]  
**Sent:** Wednesday, 22 June 2022 1:52 PM  
**To:** Ben Ogilvie <[Ben.Ogilvie@parliament.govt.nz](mailto:Ben.Ogilvie@parliament.govt.nz)>; Sophien Brockbank <[Sophien.Brockbank@mfe.govt.nz](mailto:Sophien.Brockbank@mfe.govt.nz)>  
**Cc:** W&RErequest <[W&RErequest@mfe.govt.nz](mailto:W&RErequest@mfe.govt.nz)>; Environment <[EnvironmentPS@parliament.govt.nz](mailto:EnvironmentPS@parliament.govt.nz)>; Sam Buckle <[Sam.Buckle@mfe.govt.nz](mailto:Sam.Buckle@mfe.govt.nz)>; Glenn Wigley <[glenn.wigley@mfe.govt.nz](mailto:glenn.wigley@mfe.govt.nz)>; Arron Cox <[Arron.Cox@parliament.govt.nz](mailto:Arron.Cox@parliament.govt.nz)>; Caroline Hart <[Caroline.Hart@mfe.govt.nz](mailto:Caroline.Hart@mfe.govt.nz)>; Matthew Barbati-Ross <[Matthew.Barbati-Ross@mfe.govt.nz](mailto:Matthew.Barbati-Ross@mfe.govt.nz)>; Environment <[EnvironmentPS@parliament.govt.nz](mailto:EnvironmentPS@parliament.govt.nz)>; Environment <[EnvironmentPS@parliament.govt.nz](mailto:EnvironmentPS@parliament.govt.nz)>  
**Subject:** RE: WtE Call-in Request, Te Awamutu

Hi Ben,

As discussed we need to do a bit more work to confirm the recommendations as this was beyond the scope of our initial work.

We discussed the limited time available to get the Minister across this matter. We will have this with you by Tuesday.

Manda

---

**From:** Ben Ogilvie <[Ben.Ogilvie@parliament.govt.nz](mailto:Ben.Ogilvie@parliament.govt.nz)>  
**Sent:** Wednesday, 22 June 2022 9:40 am  
**To:** Sophien Brockbank <[Sophien.Brockbank@mfe.govt.nz](mailto:Sophien.Brockbank@mfe.govt.nz)>  
**Cc:** W&RErequest <[W&RErequest@mfe.govt.nz](mailto:W&RErequest@mfe.govt.nz)>; Amanda Baldwin <[Amanda.Baldwin@mfe.govt.nz](mailto:Amanda.Baldwin@mfe.govt.nz)>; Environment <[EnvironmentPS@parliament.govt.nz](mailto:EnvironmentPS@parliament.govt.nz)>; Sam

Buckle <[Sam.Buckle@mfe.govt.nz](mailto:Sam.Buckle@mfe.govt.nz)>; Glenn Wigley <[glenn.wigley@mfe.govt.nz](mailto:glenn.wigley@mfe.govt.nz)>; Arron Cox [EXTERNAL] (PARLIAMENT) <[arron.cox@parliament.govt.nz](mailto:arron.cox@parliament.govt.nz)>; Caroline Hart <[Caroline.Hart@mfe.govt.nz](mailto:Caroline.Hart@mfe.govt.nz)>; Matthew Barbati-Ross <[Matthew.Barbati-Ross@mfe.govt.nz](mailto:Matthew.Barbati-Ross@mfe.govt.nz)>; Environment <[EnvironmentPS@parliament.govt.nz](mailto:EnvironmentPS@parliament.govt.nz)>; Environment <[EnvironmentPS@parliament.govt.nz](mailto:EnvironmentPS@parliament.govt.nz)>

**Subject:** RE: WtE Call-in Request, Te Awamutu

**Importance:** High

Apologies, I skipped the timeframe;

- Please advise if this cannot be completed by COP today.

Thanks,  
Ben

---

**From:** Ben Ogilvie

**Sent:** Wednesday, 22 June 2022 9:30 AM

**To:** 'Sophien Brockbank' <[Sophien.Brockbank@mfe.govt.nz](mailto:Sophien.Brockbank@mfe.govt.nz)>

**Cc:** W&RErequest <[W&RErequest@mfe.govt.nz](mailto:W&RErequest@mfe.govt.nz)>; Amanda Baldwin <[Amanda.Baldwin@mfe.govt.nz](mailto:Amanda.Baldwin@mfe.govt.nz)>; Environment <[EnvironmentPS@parliament.govt.nz](mailto:EnvironmentPS@parliament.govt.nz)>; Sam Buckle (<[Sam.Buckle@mfe.govt.nz](mailto:Sam.Buckle@mfe.govt.nz)> <[Sam.Buckle@mfe.govt.nz](mailto:Sam.Buckle@mfe.govt.nz)>; 'Glenn Wigley (<[glenn.wigley@mfe.govt.nz](mailto:glenn.wigley@mfe.govt.nz)>' <[glenn.wigley@mfe.govt.nz](mailto:glenn.wigley@mfe.govt.nz)>; Arron Cox <[Arron.Cox@parliament.govt.nz](mailto:Arron.Cox@parliament.govt.nz)>; Caroline Hart <[Caroline.Hart@mfe.govt.nz](mailto:Caroline.Hart@mfe.govt.nz)>; Matthew Barbati-Ross <[Matthew.Barbati-Ross@mfe.govt.nz](mailto:Matthew.Barbati-Ross@mfe.govt.nz)>; Environment <[EnvironmentPS@parliament.govt.nz](mailto:EnvironmentPS@parliament.govt.nz)>

**Subject:** RE: WtE Call-in Request, Te Awamutu

Thanks Sophien,

Having talked to Amanda, I think there is an implicit recommendation in the attached, to the effect of “we consider you might want to seek further advice on whether to call this in”, which is a necessary 1<sup>st</sup> step in the call-in process.

Can you and the RM System team please work together to:

- Provide a couple of short lines describing the next steps in the call-in process
- Check over the recs to ensure they're appropriate

Ngā mihi,

**Ben Ogilvie** ([he/him](#)) | **Private Secretary (Environment)**

**Waste and Resource Efficiency**

Office of Hon David Parker

6.4 Executive Wing | Parliament Buildings | Wellington

Mobile: 022 517 0086

---

**From:** Sophien Brockbank [<mailto:Sophien.Brockbank@mfe.govt.nz>]

**Sent:** Tuesday, 21 June 2022 4:44 PM

**To:** Ben Ogilvie <[Ben.Ogilvie@parliament.govt.nz](mailto:Ben.Ogilvie@parliament.govt.nz)>

**Cc:** W&RErequest <[W&RErequest@mfe.govt.nz](mailto:W&RErequest@mfe.govt.nz)>; Amanda Baldwin



<[Amanda.Baldwin@mfe.govt.nz](mailto:Amanda.Baldwin@mfe.govt.nz)>; Environment <[EnvironmentPS@parliament.govt.nz](mailto:EnvironmentPS@parliament.govt.nz)>

**Subject:** RE: WtE Call-in Request, Te Awamutu

Kia ora Ben

Please find attached a briefing note for our initial advice on the ZWN Te Awamutu call-in request letter.

Should you have any questions or need anything further on this please let us know.

Ngā mihi

Soph

---

**From:** Ben Ogilvie <[Ben.Ogilvie@parliament.govt.nz](mailto:Ben.Ogilvie@parliament.govt.nz)>

**Sent:** Tuesday, 21 June 2022 8:23 am

**To:** Sophien Brockbank <[Sophien.Brockbank@mfe.govt.nz](mailto:Sophien.Brockbank@mfe.govt.nz)>

**Subject:** RE: WtE Call-in Request, Te Awamutu

Yes please. It still needn't be more than a page or two long, but I do want to put the advice in front of the Minister.

Would you also mind listing the letter as an attachment - I can print it and attach it cos I have a copy.

Sent with BlackBerry Work ([www.blackberry.com](http://www.blackberry.com))

---

**From:** Sophien Brockbank <[Sophien.Brockbank@mfe.govt.nz](mailto:Sophien.Brockbank@mfe.govt.nz)>

**Sent:** 20/06/2022 8:50 pm

**To:** Ben Ogilvie <[Ben.Ogilvie@parliament.govt.nz](mailto:Ben.Ogilvie@parliament.govt.nz)>

**Cc:** W&RErequest <[W&RErequest@mfe.govt.nz](mailto:W&RErequest@mfe.govt.nz)>; Amanda Baldwin

<[Amanda.Baldwin@mfe.govt.nz](mailto:Amanda.Baldwin@mfe.govt.nz)>; Environment <[EnvironmentPS@parliament.govt.nz](mailto:EnvironmentPS@parliament.govt.nz)>

**Subject:** RE: WtE Call-in Request, Te Awamutu

Kia ora Ben

Just to clarify, do you want this in a briefing note with a Taku Mahi briefing reference and recommendations?

Apologies, just want to make sure we get you what you need.

Ngā mihi

Soph

---

**From:** Ben Ogilvie <[Ben.Ogilvie@parliament.govt.nz](mailto:Ben.Ogilvie@parliament.govt.nz)>

**Sent:** Monday, 20 June 2022 4:39 pm

**To:** Sophien Brockbank <[Sophien.Brockbank@mfe.govt.nz](mailto:Sophien.Brockbank@mfe.govt.nz)>

**Cc:** W&RErequest <[W&RErequest@mfe.govt.nz](mailto:W&RErequest@mfe.govt.nz)>; Amanda Baldwin

<[Amanda.Baldwin@mfe.govt.nz](mailto:Amanda.Baldwin@mfe.govt.nz)>; Environment <[EnvironmentPS@parliament.govt.nz](mailto:EnvironmentPS@parliament.govt.nz)>

**Subject:** RE: WtE Call-in Request, Te Awamutu

Kia ora Sophien,

Thank you for the content. Can this please be plonked into a briefing note.

Cheers,

Ben

---

**From:** Sophien Brockbank [<mailto:Sophien.Brockbank@mfe.govt.nz>]

**Sent:** Monday, 20 June 2022 4:16 PM

**To:** Ben Ogilvie <[Ben.Ogilvie@parliament.govt.nz](mailto:Ben.Ogilvie@parliament.govt.nz)>

**Cc:** W&RErequest <[W&RErequest@mfe.govt.nz](mailto:W&RErequest@mfe.govt.nz)>; Amanda Baldwin  
<[Amanda.Baldwin@mfe.govt.nz](mailto:Amanda.Baldwin@mfe.govt.nz)>

**Subject:** FW: WtE Call-in Request, Te Awamutu

Kia ora Ben

I am acting in Amandas manager role this week while she is covering for Glenn. Please find below our advice on the attached Zero Waste Network request.

Your office has requested advice about a letter to Hon David Parker from Zero Waste Network (ZWN) requesting he intervene in a waste to energy proposal in Te Awamutu.

ZWN are requesting that the Minister intervenes, under Section 142 of the Resource Management Act 1991, to the consent application of Global Contracting Solutions Limited to the Waipā District Council to build a waste-to-energy incinerator in Te Awamutu.

This is a similar request to that made by ZWN in relation to the Fielding Bioplant proposal for a pyrolysis plant. Our advice to you at that time was that there would be little benefit to intervening under the RMA because the RMA would still have to be applied in a similar way. The exception to this would be greenhouse gas emissions, which could not be considered by a regional council but could be considered by a Board of Inquiry or Environment Court. But in regard to GHG emission, our advice was that this appeared to be well-managed. Subsequently you replied to ZWN that there would be little benefit to using the call in process.

Although the intervention request is similar, the Te Awamutu proposal has several points of difference:

- The base technology - Global Contracting Solutions Limited are proposing the use of incineration technology, not pyrolysis like the Fielding Bioplant.
- Scale/volume - The volume of feedstock proposed to be processed by the Te Awamutu facility is 166,525 tonnes per year - much higher than the Fielding facility which was for 40 tonnes per day (or about up to 15,000 tonnes per year). This means the greenhouse gas emissions may be of much greater significance, but the Waikato Regional Council would be unable to consider this in their consent decision.
- Type of feedstock - We understand that they are also proposing a feed stock which would include mixed solid waste, plastics, tyres and floc from metal shredding and separation processes.

In light of this, there may be grounds to call-in the proposal; with a key factor being the emissions aspect as per previous advice. We would need to look at this in more detail alongside the application documents.

We can provide more detailed advice on this should it be needed.

Ngā mihi nui,  
Sophien

**Sophien Brockbank (she/her)**  
**Senior Policy Analyst | Kaitātari Kaupapa Here Matua**  
**Waste and Resource Efficiency**

**Ministry for the Environment | Manatū Mō Te Taiao**  
0223242976 | [sophien.brockbank@mfe.govt.nz](mailto:sophien.brockbank@mfe.govt.nz) | [www.mfe.govt.nz](http://www.mfe.govt.nz)

---

**From:** Ben Ogilvie <[Ben.Ogilvie@parliament.govt.nz](mailto:Ben.Ogilvie@parliament.govt.nz)>  
**Sent:** Wednesday, 15 June 2022 1:21 pm  
**To:** Amanda Baldwin <[Amanda.Baldwin@mfe.govt.nz](mailto:Amanda.Baldwin@mfe.govt.nz)>  
**Cc:** Sam Buckle <[Sam.Buckle@mfe.govt.nz](mailto:Sam.Buckle@mfe.govt.nz)>; Shaun Lewis <[Shaun.Lewis@mfe.govt.nz](mailto:Shaun.Lewis@mfe.govt.nz)>; Arron Cox [EXTERNAL] (PARLIAMENT) <[arron.cox@parliament.govt.nz](mailto:arron.cox@parliament.govt.nz)>; W&RErequest <[W&RErequest@mfe.govt.nz](mailto:W&RErequest@mfe.govt.nz)>; Environment <[EnvironmentPS@parliament.govt.nz](mailto:EnvironmentPS@parliament.govt.nz)>  
**Subject:** WtE Call-in Request, Te Awamutu

Kia ora Amanda,

The attached request to call-in a resource consent application for a waste-to-energy plant has come through from the Zero Waste Network, and rather than initially handling it as ministerial correspondence, could we please have a piece of advice on this.

All the advice needs to do is note:

- That the Minister has received a similar request (Bioplant)
- Any differences between this project and that one which may alter our thinking
- Whether we consequently recommend he treat this one any differently

I don't consider this to need more than a one-pager. Would it be possible to provide the advice by COP Monday?

Ngā mihi nui,

**Ben Ogilvie** ([he/him](#)) | **Private Secretary (Environment)**  
**Waste and Resource Efficiency**  
Office of Hon David Parker  
6.4 Executive Wing | Parliament Buildings | Wellington  
Mobile: 022 517 0086

**From:** [Hugh Keane](#)  
**To:** [penny.simmonds@parliament.govt.nz](mailto:penny.simmonds@parliament.govt.nz)  
**Cc:** [Shane McGhie](#)  
**Subject:** Request For Call In of Resource Consent Application Under Section 142(2) of the RMA - Global Contracting Solutions - Waste to Energy Plant  
**Date:** Friday, 15 December 2023 11:10:54 am  
**Attachments:** [Letter to the Minister for the Environment S142 Request to Call In APP143988.pdf](#)

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Tena koe

Please find the attached letter that requests a Call In of Resource Consent Application Under Section 142(2) of the RMA - Global Contracting Solutions - Waste to Energy Plant .

The Minister's office can contact me should the Minister require more information on this request.

Ngaa mihi

Hugh

**Hugh Keane** | TEAM LEADER - CONSENTS | Resource Consents - Team 1, Resource Use  
WAIKATO REGIONAL COUNCIL | Te Kaunihera ā Rohe o Waikato  
P: +6478590781  
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Private Bag 3038, Waikato Mail Centre, Hamilton, 3240

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$s_{9(2)(h)}$

**From:** [Valerie Morse](#)  
**To:** [Ross.Copland@tewaihanganga.govt.nz](mailto:Ross.Copland@tewaihanganga.govt.nz); [david.parker@ministers.govt.nz](mailto:david.parker@ministers.govt.nz); [grant.robertson@ministers.govt.nz](mailto:grant.robertson@ministers.govt.nz); [Sam.Buckle](mailto:Sam.Buckle@parliament.govt.nz); [eugenie.sage@parliament.govt.nz](mailto:eugenie.sage@parliament.govt.nz); [james.shaw@parliament.govt.nz](mailto:james.shaw@parliament.govt.nz)  
**Subject:** Response to Rautaki Hanganga o Aotearoa New Zealand Infrastructure Strategy  
**Date:** Monday, 16 May 2022 7:25:46 am  
**Attachments:** [Response to NZ Infrastructure Strategy.pdf](#)

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**MFE CYBER SECURITY WARNING**

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Ata marie,

Please find attached a response from the Zero Waste Network and allied groups to the *Rautaki Hanganga o Aotearoa New Zealand Infrastructure Strategy 2022 – 2052*.

Ngā mihi,  
Valerie

--

Valerie Morse  
(Pākehā & she/her pronouns)  
Communications Officer  
Zero Waste Network

16 May 2022

Hon Grant Robertson  
Minister for Infrastructure

Tēnā koe Minister Robertson,

As you know, the New Zealand Infrastructure Commission Te Waihanga has just published its *Rautaki Hanganga o Aotearoa New Zealand Infrastructure Strategy 2022 – 2052*.

Included in the five objectives is: “Moving to a circular economy by setting a national direction for waste, managing pressure on landfills and waste-recovery infrastructure and developing a framework for the operation of waste-to-energy infrastructure.” The *Strategy* goes on to say that the government should establish a policy position on waste-to-energy infrastructure in the Waste Strategy (6.5. Moving to a circular economy).

We are writing to you as a group of academics and non-governmental organisations with expertise in the areas of zero waste and circularity who are opposed to waste incineration and strongly support the development of genuine circular economy infrastructure, including renewable energy.

We are concerned by the way in which the Infrastructure Commission has centred waste-to-energy in its chapter on the circular economy. Given the scale of the necessary transition over the next decade to keep within 1.5 degrees of global warming, we would have expected greater focus on the critical infrastructure needed to reduce overconsumption of the planet’s raw materials, which is the fundamental purpose of the circular economy.

The creation of waste is *a priori* not circular, thus ‘waste-to-energy’ cannot be regarded as part of a strategy for circular economy infrastructure.

We do not have the time or resources to continue to invest in infrastructure projects that are all about dealing with waste after it’s been produced. This approach perpetuates the linear economy: waste-to-energy (and other downcycling activity, such as plastic waste in roading) is just another disposal option. We have to stop pretending that business-as-usual can continue largely unchanged with a bit of recycling tacked on at the end in the face of unprecedented climate change and ecological collapse. Calling this a “circular economy” is a fundamental misrepresentation. We need to get real about what infrastructure we need, and be serious about building a future that does not create waste. While there will be ongoing need for waste management infrastructure as we make the transition to a low-waste future, major investment can no longer occur at the bottom of the waste hierarchy, especially not investments that create a waste generating lock-in effect.

### **Strategy misses critical Circular Economy gap**

Despite three decades of debate about the goal of zero waste in Aotearoa, there is still a serious infrastructure gap for implementing a circular economy. We lack a robust study by any government agency of the infrastructural needs and legislative settings for a true circular economy: one that operates at the top of the waste hierarchy



incorporating source reduction approaches to waste, including reuse and repair, as well as 'preparation for reuse' activities.

The publication of this new strategy is a major missed opportunity as the Commission has not considered this infrastructure need, or how to fill it. Instead, the *Strategy* proposes to perpetuate failed, harmful, and expensive 'bottom of the waste hierarchy' approaches and presents no new insights, information, or research on the infrastructural needs for a circular economy operating at the top of the zero waste hierarchy. The Waste Strategy is one component of what needs to happen, but on its own it cannot connect up the many necessary areas of work to make the fundamental shifts to a circular economy.

While we would certainly agree with the *Strategy* that, "*Options to reduce waste should be considered before options that require infrastructure,*" the critical issue is that meaningful efforts to reduce waste also require infrastructure, but this document does not advance our understanding of what those might be. Even worse, the only new 'steps' the strategy proposes are infrastructural solutions that would lock-in waste generation, e.g. 'downcycling' and waste incineration, and thus work against options to reduce waste. Furthermore, neither financial resources nor the remaining carbon budget are infinite - if we do not prioritise truly circular infrastructure now, we risk squandering our opportunity to do so by wasting the time and resources we have on false solutions.

### **Unsubstantiated assumptions, unaccounted for effects**

The *Strategy* notes that "*Where waste can't be prevented or dealt with in these ways, then using it to generate energy is preferable to dumping it in a landfill.*" This sweeping generalisation is subjective and has no basis in the facts of any particular waste-to-energy proposal. Alone, among waste management options, waste-to-energy unavoidably creates intractable toxic waste where none existed in the feedstock. This, coupled with the fact that waste-to-energy facilities still require landfills for the toxic ash and other residual materials, means that this assumption is not only inaccurate and misleading, but destructive and dangerous.

Globally, there is increasing recognition that the technologies and products used in a circular economy need to be *safe*, not least because the pillars of the circular economy include the fundamental goals of designing out pollution and regenerating nature. The *Strategy* fails to mention any of the serious and well-documented climate, ecological and human health effects, deleterious economic impacts, and human rights abuses associated with waste-to-energy and downcycling. It is silent on the potential impacts of the acceptance of waste-to-energy for other government policies designed to move us to a zero waste circular economy. Moreover, it does not discuss the implications for New Zealand's greenhouse gas emissions nor the reliance on supplementary fossil fuels as feeder fuels and fossil fuel-based feedstocks in waste-to-energy operations.

### **Dioxin Poisoning of Aotearoa NZ**

Waste-to-energy is a key source of dioxin pollution. There are currently no waste-to-energy technologies in operation in Aotearoa New Zealand. As you know, Aotearoa NZ signed the Stockholm Convention on Persistent Organic Pollutants (POPs) which aims to eliminate emissions of POPs, including dioxins. The few

waste incinerators that had operated in the past have long since closed. Building new infrastructure that increases dioxin contamination risks to workers, communities and ecosystems is not safe or circular.

### **Energy from incineration is not renewable**

The energy captured from waste-to-energy is not renewable and threatens efforts to decarbonise the energy sector. It is neither clean nor cost effective compared with any other renewable energy source such as wind, solar or geothermal. Waste incinerators are dirtier than the rest of the grid: per unit of electricity generated in the US, where renewables are only around 20% of the grid, incinerators emit 3.8 times as much GHGs (1.9 times as much fossil CO<sub>2</sub>, 15 times as much NO<sub>2</sub> & CH<sub>4</sub>, and 66 times as much biogenic CO<sub>2</sub>) as the grid average. They also emit 14 times as much NO<sub>x</sub> and 1.3 times as much SO<sub>2</sub>.<sup>1</sup>

Waste-to-energy facilities are capital intensive and take years to build, and create a perverse incentive for more solid waste to be produced to constantly keep ‘feeding the monster’. Quite aside from the myriad of environmental and health concerns, waste-to-energy does not deliver net economic benefits for communities. Evidence indicates that by comparison with any other activity on the waste hierarchy, including landfill, incineration creates the fewest jobs.<sup>2</sup> Waste reduction systems and resource recovery infrastructure such as zero waste hubs are far more environmentally friendly, more cost-effective options that [create more employment and have substantial positive community impact](#) beyond these obvious measures.

For all these reasons, while we are no proponents of landfill, we would note that landfills are a better transitional technology as we move from a linear to a circular economy because they enable us to work with infrastructure that we already have (rather than having to build more), and they do not require a constant throughput of waste, thereby giving us the ability to reduce our reliance on them over time.

### **Timeframe for consideration way too late**

We are also alarmed at the distant time frame anticipated for the development of a framework, beginning some five years from now (2027-2031).

There are two major incinerator proposals in the resource consent process now, and another major project that has indicated it will be filing for consents later in the year. Public hearings have been notified for a proposed waste-to-energy pyrolysis plant in Feilding that would take 15,000 tonnes/year of mixed solid waste. Applications have been lodged with both the Waikato Regional Council and Waipā District Council for a proposed waste-to-energy incinerator in Te Awamutu that would burn 166,525 tonnes/year comprised of mixed solid waste (78,880 tonnes), plastics (35,058 tonnes), tyres (35,058 tonnes), and flock (waste material from the metal shredding and separation process - 17,529 tonnes). A third project not yet at consenting state in Waimate, South Canterbury indicates it would burn 350,000 tonnes/year of mixed solid waste and other materials.

---

<sup>1</sup> See Tangri, N. (2021). *Waste Incinerators Undermine Clean Energy Goals*. doi: 10.31223/x5vk5x

<sup>2</sup> RREUSE in the EU summarises the job numbers

<http://www.rreuse.org/wp-content/uploads/Final-briefing-on-euse-jobs-website-2.pdf>

In five years' time, the proliferation of waste-to-energy projects across the country, with decades-long consents, will make any central government policy position utterly irrelevant.

The absence of clear leadership and guidance has left under-resourced councils on their own to evaluate these proposals on reasonably narrow grounds that are unable to take into account wider national aspirations and international obligations.

This time frame is an unacceptable delay given the lock-in effect of building these proposed incinerators. If there is to be such a long lead-in to any meaningful advice, then we strongly urge you to institute a moratorium on the technology until such time that the government has a clear direction. The Zero Waste Network has written to Minister David Parker requesting the same.

### **The future is zero waste, let's build for it**

Across Aotearoa NZ, organisations, communities and business are already building a zero waste circular economy. This is occurring in the absence of any strategic guidance or support from central and/or local government, and without support for the rapid rollout of infrastructure at a scale needed for the country to transition to a circular economy.

Allowing new waste-to-energy plants to be built in Aotearoa would be a grave mistake and would undermine already existing, sustainable and effective projects to eliminate wastes.

We would appreciate your response in due course and an opportunity to discuss this with you further.

Ngā mihi,

Zero Waste Network Aotearoa  
Para Kore Marae Incorporated  
Massey University Political Ecology Research Centre  
New Zealand Product Stewardship Council  
Aotearoa Plastic Pollution Alliance  
The Rubbish Trip  
Zero Waste Academy at Massey University  
Feilding Against Incineration

CC: David Parker, Minister for the Environment  
James Shaw, Minister for Climate Change  
Eugenie Sage, MP  
Ross Copland, Te Waihanga Chief Executive Officer  
Sam Buckle, Ministry for the Environment

**From:** [Kim Stretton](#)  
**To:** [Roderick Boys](#)  
**Subject:** Shared Sensitivity classification - WtE report draft V1.0  
**Date:** Wednesday, 8 November 2023 2:39:44 pm  
**Attachments:** [image002.png](#)  
[image003.png](#)  
[image004.png](#)  
[image005.png](#)  
[image006.png](#)  
[Fixed FINAL - WaikatoRC - EfW Technology Implications Research Report v1.0 Clean \(4\).pdf](#)

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Kia ora Rod

Please find the final draft (V1.0) of the Waste to Energy Technology Implications in the Aotearoa Context report by Eunomia Research and Consulting Ltd.

You have been sent a copy as per your request, however please note:

- The report has been through peer review but is still considered a draft as is currently being published. **Hence the report is provided** Sensitivity classification, is not to be shared with other parties, and the findings are not to be quoted or used in anyway without permission.
- Once the report is published it will be publicly available and a copy can be provided.
- Waikato Regional Council is a neutral party and acts as the facilitator of this work and WRC cannot necessarily endorse or support the content.
- The report was commissioned by Waikato Regional Council and Tauranga City Council as part of a larger body of work on waste to energy that was prioritised due to interest from members of the Central North Island Waste Liaison Group (CNIWLG) that Waikato Regional Council co-ordinates.

If you have any queries please let me know.

Nga mihi

Kim

**Kim Stretton** | WASTE PREVENTION COORDINATOR | Business and Education Services, Resource Use  
WAIKATO REGIONAL COUNCIL | Te Kaunihera ā Rohe o Waikato  
P: +6479497583  
M: +6421836420  
F: facebook.com/waikatoregion  
Private Bag 3038, Waikato Mail Centre, Hamilton, 3240

---

**From:** Roderick Boys <Roderick.Boys@mfe.govt.nz>  
**Sent:** Tuesday, November 7, 2023 3:57 PM  
**To:** Kim Stretton <Kim.Stretton@waikatoregion.govt.nz>  
**Subject:** RE: Eunomia WtE report

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guidance, click links, or open attachments unless you recognise the sender and know the content is safe.

Hi again and thanks Kim.

I'm preparing some advice on the broader subject currently. Sorry to keep asking, do you know when the report is likely to be released please?

If not by the end of this week, could I ask for an early release (draft) copy of the report please? I can undertake to not share the draft document any further, except for with one other colleague who is helping prepare the advice, until such time as the final report is released.

No problem if this is not possible, I thought it worth the ask.

Thanks  
Rod

---

**From:** Kim Stretton <[Kim.Stretton@waikatoregion.govt.nz](mailto:Kim.Stretton@waikatoregion.govt.nz)>  
**Sent:** Tuesday, October 31, 2023 11:47 AM  
**To:** Roderick Boys <[Roderick.Boys@mfe.govt.nz](mailto:Roderick.Boys@mfe.govt.nz)>  
**Subject:** RE: Eunomia WtE report

**MFE CYBER SECURITY WARNING**

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Kia ora Roderick

Nice to hear from you.

The report is finalised and we are in the process of publishing it. So within a few weeks we should be able to distribute it.

I'll check that your name is on the distribution list so you will receive a copy.

Nga mihi  
Kim

**Kim Stretton** | WASTE PREVENTION COORDINATOR | Business and Education Services, Resource Use  
WAIKATO REGIONAL COUNCIL | Te Kaunihera ā Rohe o Waikato  
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F: [facebook.com/waikatoregion](https://facebook.com/waikatoregion)  
Private Bag 3038, Waikato Mail Centre, Hamilton, 3240

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**From:** Roderick Boys <[Roderick.Boys@mfe.govt.nz](mailto:Roderick.Boys@mfe.govt.nz)>  
**Sent:** Tuesday, October 31, 2023 10:01 AM  
**To:** Kim Stretton <[Kim.Stretton@waikatoregion.govt.nz](mailto:Kim.Stretton@waikatoregion.govt.nz)>



**Subject:** Eunomia WtE report

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Kiaora Kim,

How's things with you?

We're getting ready for the new government to land and I wondered if the WtE report is close to being finalised and whether it's possible we might be able to refer to it in the coming weeks/months please?

If not, no problem. Just checking in.

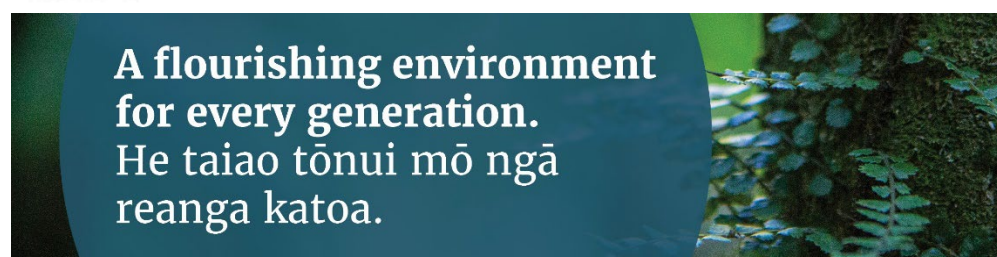
Ngā mihi nui,

,

Rod

**Roderick Boys** ([he/him](#)) - Principal Advisor | Kaitohutohu Mātāmua  
Waste and Resource Efficiency Division  
Ministry for the Environment | Manatū Mō Te Taiao  
022 493 0561 | [roderick.boys@mfe.govt.nz](mailto:roderick.boys@mfe.govt.nz) | [mfe.govt.nz](http://mfe.govt.nz)

*Ministry staff work flexibly by default. For me, I work a nine day fortnight, alternating on Friday*



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$s_{g(2)(h)}$





s 9(2)(f)(iv)

**From:** [Shane McGhie](#)  
**To:** [Matthew Barbati-Ross](#)  
**Subject:** Sensitivity classification Te Awamutu Waste to Energy Waikato-Tainui comms  
**Date:** Wednesday, 14 February 2024 1:27:48 pm  
**Attachments:** [image001.png](#)

---

Kia ora Matthew

Would you please have a look over and comment/amend the below draft letter from the Minister to Waikato Tainui re Te Awamutu W2E and the bullets for Paul Beverley s 9(2)(f)(iv)

[REDACTED]

[REDACTED]

I will send the buletts to Paul as a heads up but note that you are reviewing before anything goes.

Ngā mihi

Shane

Donna Flavell  
Tumu Whakarae – Chief Executive Officer  
Waikato-Tainui

By email: [donna.flavell@tainui.co.nz](mailto:donna.flavell@tainui.co.nz)  
Copy to:

Date

Tēnā koe Donna

**Request to Call-in the proposed Te Awamutu waste-to-energy Plant, as a matter of national significance**

I have received requests from both Waikato Regional Council and Waipā District Council, to call in the resource consent applications made by Global Contracting Solutions Limited to construct and operate a waste-to-energy plant in Racecourse Road Te Awamutu. The plant would burn municipal waste from around the Waikato region to generate approximately 131 GWh of energy per year. I understand that both Councils have been in conversations with you regarding their decision to request a call in.

The Waikato Regional Council noted in their letter to me (attached), that in their view Section 29 of the Waikato-Tainui Raupatu Claims (Waikato River) Settlement Act 2010 is relevant to the application. I would appreciate your view on the applicability of that section.

I am receiving advice from MfE officials on the statutory processes and steps required for the consideration of a call-in and am contacting you to obtain your view of the call-in requests.

Nāku noa, nā

Hon Penny SIMMONDS  
**Minister for the Environment**

**Shane McGhie** ([he/him](#))

*Senior Analyst | Kaitātari Matua*

*RM Implementation | Whakatinanatanga Whakahaere Rawa*

*Resource Management System | Pūnaha Whakahaere Rawa*

Ministry for the Environment | Manatū Mō Te Taiao

027 250 3216 [shane.mcghie@mfe.govt.nz](mailto:shane.mcghie@mfe.govt.nz) | [environment.govt.nz](https://environment.govt.nz)

*Ministry staff work flexibly by default. For me, this means working Monday to Thursday 8am – 4pm.*

s 9(2)(f)(iv)

**From:** [Carmel Rowlands](#)  
**To:** [Stephen Goodman](#); [Kate Ryan](#)  
**Subject:** Updated mail for Janine: Initial MfE advice on call-in request for Te Awamutu waste to energy proposal  
**Date:** Tuesday, 28 June 2022 4:49:21 pm  
**Attachments:** [image001.png](#)  
[image002.png](#)  
[image003.png](#)  
[image004.png](#)  
[image005.png](#)  
[image006.png](#)  
[Request to Minister to call in Te Awamutu applications-2.pdf](#)  
[BRF-1805 Briefing Note.docx](#)

---

Hi Stephen and Kate

Updated email for Janine and final briefing attached.

Hopefully you will have a chance to quickly review this tonight,

Kind regards,

Carmel.

Hi Janine

Cc Melody, Stephen, Kate

I have been asked to prepare a short update on MfE's initial advice on a call-in request to Minister Parker regarding a waste to energy facility in Te Awamutu.

Zero Waste Network has written to Minister Parker requesting that he use the call-in provisions under section 142 of the RMA on the basis of GHG emissions and impacts on air quality.

I attach a copy of the letter from Zero Waste Network and BRF-1805 containing our initial advice sent to Minister Parker's office this afternoon. The advice has been led by the Waste team with input from the Climate Change Transition, RM Systems and Legal teams.

A short summary of the proposal and climate change implications are set out below in case you receive questions directly from Minister Parker on this request. Happy to provide any further detail you may need,

Kind regards,

Carmel.

**Zero Waste Network request to the Minister for the Environment to call-in Global Contracting Solutions Ltd consent application**

- A consent application has been formally lodged with Waipā District Council by Global Contracting Solutions Ltd to develop a waste to energy incineration plant (the Paewira Recycling Plant) in Te Awamutu for the primary purpose of generating electricity.
- The plant would incinerate an estimated 166,525 tonnes of waste per year (456 tonnes per day), to produce electricity for the local and national grid. Feedstocks would include municipal solid waste (~50%), end of life tyres (20%), plastic waste (20%) and shredder flock (10%).
- The consent application has not yet been publicly notified, and one of the follow up actions is to contact

the district and regional councils to determine when a decision will be made on public notification.

- Consents from Waikato Regional Council will also be required if the activity is not prohibited under the National Environmental Standards for Air Quality (NESAQ).
- Regulation 12 of the NESAQ prohibits the burning of hazardous waste in high temperature incinerators - the regional council will need to determine whether the primary purpose of the activity is to burn hazardous waste or to generate electricity. Initial advice from the MfE legal team indicates that it is possible the council could determine electricity generation as the primary purpose and therefore accept the consent application.
- Our initial advice is that the proposal demonstrates some of the factors that the Minister can consider for ministerial call-in as a proposal of national significance under section 142(3) of the RMA . The key points in regard to GHG emissions are that:
  - The level of greenhouse gas emissions may be significant – Zero Waste Network indicates between 65- 150kt CO2e per year may be emitted according to an independent report. By comparison, Climate Impact Assessments are required for government proposals that are likely to emit above 50 kt CO2e per year, and proposed regulation on industrial process heat will target emissions of 500 tonnes (0.5 kt) per year.
  - The proposal is inconsistent with the ERP and the Government’s strategies for renewable, low emission energy production and a circular economy. Waste to energy by incineration of fossil-fuel derived materials is not considered renewable energy because the raw materials are largely derived from fossil fuels.
  - District and regional councils are currently unable to consider GHG emissions in consent applications until the statutory bars in the RMA are removed on 30 November 2023.
- We are also advising that MfE should seek further information from the councils on when and if they will notify the applications. If the councils give consent to the application without notification, then it cannot be called-in (section 144(b)). We note that this is unlikely, however if this is the intention of the councils we recommend that the Minister takes the first step in the call-in process and seeks advice on the proposal from the EPA.
- If the councils do intend to notify the applications we recommend waiting for the notification before seeking advice from the EPA because this will confirm that the regional council has accepted the application as not prohibited under the NESAQ, and the application may have been amended information to ensure it is not a prohibited activity.
- Further decisions can then be taken by the Minister on whether to refer the applications to either the Environment Court or Board of Inquiry for consideration. A resource consent application can be called-in at any time in the process after it has been notified, until five days before the first hearing.

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