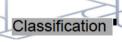


# Climate Change Chief Executives Board

## **Meeting papers**

Wednesday 24 July 2024



### Classification



### Karakia

### Karakia timatatanga: opening

Tuia i runga Unite above

Tuia i raro Unite below

Tuia i roto Unite without

Tuia i waho Unite within

Tuia i te here tangata Listen to the night

Ka rongo te pō Listen to the world

Ka rongo te ao Now we come together

Haumi ē, Hui ē, Tāiki ē As one.

### Karakia whakakapi: closing

Kia whakairia te tapu Restrictions are moved aside

Kia wātea ai te ara So the pathway is clear

Kia turuki whakataha ai To return to everyday activities.

Haumi ē, hui ē, tāiki ē



### **Climate Change Chief Executives Board AGENDA**

	Wednesday 24 July 2024, 2:30–4:30pm Room 2.04 Pipitea, MfE Offices, 8 Willis Street, Wellington / Online via MS Teams								
Attendees  James Palmer (Chair, MfE), Audrey Sonerson (MoT), Caralee McLiesh (TSY), Carolyn Tremain (MBIE), Dave Gawn (NEMA), Penny Nelson (DoC), Paul James (DIA), Ray Smith (MPI), Aaron Martin (CL), Victoria Hallum (MFAT)									
Invited Martin Kessick (Public Service Commission); Item 2 - Jo Hendy (Climate Change Commission)									
In su	pport		, Bryan Smith, Sam Buckle, Hemi Smiler, Mark el Church (CCIEB Unit)	Vink (MfE), Lisa Daniell,					
Previ	ous mee	ting: 14 June 2024	Current meeting: 24 July 2024	Next meeting: 30 August 2024					
Context sharing updates     Adaptation Framework update     ERP2 update     International Climate Strategy     Noting items:     Upcoming reporting deliverables     Corporate Health dashboard     Update on MfE change proposal			<ul> <li>Context sharing updates</li> <li>Climate Change Commission's report on NAP1</li> <li>Adaptation Framework oral update; Adaptation priorities ahead of upcoming CCC report and CPMG adaptation discussion;</li> <li>NDC update</li> <li>Delivering on Government Target 9, including oral updates on ERP2 and ETS settings</li> <li>Noting items: Update on CCC Emissions Reduction Monitoring report</li> </ul>	External engagement: OAG presentation on draft climate assessment     Climate Leaders Coalition engagement (tbc)     CPMG preparation – likely Adaptation Framework and priorities; ERP2 post-consultation; other items to be confirmed					
			Board-only time						
			Chair's opening comments / karakia tīmatan	ga					
#	Time	Item		Recommended actions					
1	15 mins 1430- 1445	Lead: Chair / All	only context sharing updates  ion for sharing any updates on ministerial related context.						
			External engagement						
2	30 mins 1445- 1515	Lead: Jo Hendy, St Sally Garden (Clima The Climate Chang preliminary findings Adaptation Plan, wh Finance and Expen	be provided to the Minister of Climate	Note the preliminary findings of the Commission's progress report on NAP1 implementation which have been publicly provided to the Finance and Expenditure Committee  Discuss any implications for the Board's governance and monitoring role.					
			Climate adaptation						
3	20 mins 1515- 1535	Lead: Nadeine Don The purpose of this the Adaptation Fran	daptation Framework nmisse / Bryan Smith (MfE) item is to provide an update to the Board on nework work programme, including the ork and cost sharing pillars.	Provide comments on the oral update on the Adaptation Framework work programme.					
		Climate Change Co discussion Lead: Lisa Daniell (	daptation priorities ahead of upcoming ommission report and CPMG adaptation  CCIEB Unit) / Nadeine Dommisse (MfE) ty to discuss the proposed approach to	Provide comments on the proposed approach to discussing adaptation priorities with CPMG.					
		discussing adaptation	on priorities with CPMG in September tion Framework). 9(2)(f)(iv)						

### Classification

		Climate mitigation	
4	20 mins 1535- 1555	NDC update Lead: Victoria Hallum (MFAT) / Sam Buckle (MfE)  This item seeks the Board's feedback on how to walk Ministers through the sequence of decisions needed for NDCs, to ensure we meet our international obligations.  Supporting paper: Paper 4.1: Memo – Update on the approach to Ministerial decisions on	Discuss and provide feedback on the role the Climate Change Chief Executives Board can take to support the Ministers making decisions on steps towards NDC1 and setting NDC2.
5	20 mins 1555-1615	5.1 Delivering Government Target 9 Lead: Lisa Daniell / Jane White (CCIEB Unit)  The purpose of this item is to ensure the Board has visibility of the final Target 9 Report that has been provided to DPMC.  Supporting paper: Paper 5.1: Target 9 quarterly report	Note the final Target 9 Report has been signed off by the Minister of Climate Change and delivered to DPMC.  Note that the Climate IEB Unit is working with MfE and agencies to prepare a simple technical annex and communications to accompany the Target 9 Report.  Note that the next Target 9 Report format will be incorporated into the Board's September Quarterly Report.  Note that the Climate IEB Unit is working with MfE and other agencies to ensure robust quality assurance processes are in place to support the ongoing data and modelling work required for the Target 9 reports, and we will report back to the Board on
		5.2 Oral update: ERP2 (Required in 2024, and representing the delivery plan for Target 9/EB2) Lead: Sam Buckle (MfE) This item provides the Board with an update on ERP2 consultation, highlighting any key themes emerging.  5.3 Oral update: ETS settings Lead: Sam Buckle / Mark Vink (MfE) This item will provide the Board with an update on the ETS settings review ahead of the Cabinet paper being lodged in August.	Note the oral update on ERP2.  Note the oral update on ETS settings.
		Monitoring and reporting / noting paper	rs
6	10 mins 1615- 1625	Monitoring and reporting updates 6.1 Update on Climate Change Commission's Emissions Reduction monitoring report Lead: Lisa Daniell (CCIEB Unit)  This item provides the Board with an outline of the key findings from the Commission's report on ERP1, and initial high-level observations.  Supporting paper: Paper 6.1: CCC first annual ERM report, overview of key findings	Provide any feedback on the initial high-level observations from the Commission's Emissions Reduction monitoring Report.
		6.2 Meeting administration Lead: Chair / Lisa Daniell (CCIEB Unit)  The Board is asked to approve the minutes of the previous meetings, held on 10 May and 14 June 2024, and note the actions register.  Supporting papers: Paper 6.2a: Minutes of previous meeting, 14 June 2024 Paper 6.2b: Minutes of previous meeting, 10 May 2024 Paper 6.2c: Actions register as at 17 July 2024	Approve the minutes of the meeting held on 10 May 2024.  Approve the minutes of the meeting held on 14 June 2024.  Note the actions register.
		Chair's closing comments / karakia whakamut	unga



Item 2

COVERSHEET: Item 2							
То	Climate (	Climate Change Chief Executives Board					
Meeting date	24 July 2	024					
Agenda item name	Climate	Change Commissio	n's report on I	NAP1			
Item lead	Jo Hendy	,					
Lead agency	Climate 0	Change Commission	1				
Verbal update	Yes⊠	No□		Supporting paper	Yes□	No⊠	
Reason for Board's consideration	findings been pul The repo required	of their 2024 progra blicly provided to the ort is due to be relea by 2 February 2025	ess report on to ne Finance and ased on 2 Aug 5. The Commis	ride an overview of the the National Adaptatior I Expenditure Committe ust, with the Governme sion will provide a mon ng a comprehensive rep	n Plan, whi ee. ent Respon itoring rep	ch have use port on	
	9(2)(f)(	iv)				ř	
Recommendations	• Discus	<b>s</b> the key findings o	f the Commiss	ion's report on NAP1 im	nplementa	tion and	

any implications for the Board's governance and monitoring role.



	C	OVERSHEET: Ite	em 3.1			
То	Climate Ch	nange Chief Executives Boar	·d			
Meeting date	24 July 202	24				
Agenda item name	Oral updat	te: Adaptation Framework				
Item lead	Nadeine D	ommisse				
Lead agency	MfE					
Verbal update	Yes⊠	No□	Supporting pap	er Yes□	No⊠	
Reason for Board's consideration		The purpose of this item is to provide an update to the Board on the Adaptation Framework work programme, including the investment framework and cost sharing pillars.				
Key focus areas	<ul> <li>The Independent Reference Group (IRG) has now considered 3 of the 4 workstreams of the Adaptation Framework (information sharing, investment in infrastructure, and cost-sharing pre- and post-event) at a high level. The next discussion, on 7 August, will be on the 4<sup>th</sup> workstream – roles and responsibilities.</li> <li>The policy teams anticipate needing to return to the IRG with more detail – informed by the Finance and Expenditure Committee (FEC) inquiry.</li> <li>9(2)(f)(iv)</li> </ul>				e next	
	hearin inquin	EC held hearings all day on ngs to still get through. The y discussions are informing b	y have a very heavy w	orkload aside fro		
Recommendations	• Provide program	comments on oral update one.	on the Adaptation Fra	mework work		
Has the Board	Yes⊠	No 🗆	Date 14	June 2024		
previously considered this item, if so, when?  At its meeting on 14 June, the Board:  • noted the key design choices for the Adaptation Framework, as outling paper, and provided feedback on options to support decision-making.  • noted it is likely that the next CPMG meeting, expected to be in Septement include an item on Adaptation.  • noted that a further update on the Adaptation Framework will be proposed and the property of				cision-making. o be in Septembe	er, will	
Has this item been	Yes⊠	No 🗆	Date 17	July 2024		
considered/endorsed by Climate DCEs?	DCEs recei	ved an oral update on the A	Adaptation Framewor	k on 17 July.		
Will this item be going	Yes⊠	No□	Date Sep	otember 2024 (tb	oc)	
to CPMG or Cabinet?	It is anticip meeting.	Dated that the Adaptation F	ramework will be disc	ussed at the nex	t CPMG	



	C	COVERSHEET: Item	1 3.2			
То	Climate Cl	hange Chief Executives Board				
Meeting date	24 July 20	24				
Agenda item name		nte: Adaptation priorities ahead d CPMG adaptation discussion	of upcoming	g Climate C	hange Cor	mmission
Item lead	Jane White	e				
Lead agency	CCIEB Unit	CCIEB Unit				
Verbal update	Yes⊠	No□	Supporting	g paper	Yes□	No⊠
Reason for Board's consideration	9(2)(f)(iv					ŀ
	The Commission's report will be provided to the Minister of Climate Change on 2 August, with a response required by February 2025.  9(2)(f)(iv)					
Key focus areas	<ul> <li>Getting Ministers sufficiently briefed on adaptation priorities, including the status of their NAP1 actions, ahead of CPMG and the role of DCEs and CEs in supporting this</li> <li>Positioning of material for CPMG</li> </ul>					
Recommendations	• Provide with CPI	comments on the proposed app	proach to dis	cussing ad	aptation p	riorities
Has the Board	. <sub>–</sub>	. 5	Dete			
previously considered this item, if so, when?	Yes□	No ⊠	Date			
Has this item been considered/endorsed by Climate DCEs?	Yes□	No ⊠	Date			
Will this item be going	Yes⊠	No□	Date	Septemb	per 2024	
to CPMG or Cabinet?		CPMG meeting in September is li n priorities.	kely to inclu	de a discus	sion item o	on
Relevant Cabinet decisions and dates	N/A					



	(	COVERSHEET: Iter	n 4			
То	Climate Ch	Climate Change Chief Executives Board				
Meeting date	24 July 20	24				
Agenda item name	NDC upda	te				
Item lead	Victoria Ha	allum / Sam Buckle				
Lead agency	MFAT / M	fE				
Verbal update	Yes□	No⊠	Supporting	g paper	Yes⊠	No□
Reason for Board's consideration		seeks the Board's feedback on h of decisions needed for NDCs, to s				
Key focus areas	• 9(2)(	•				
Recommendations	• 9(2)(f)	(iv)				
Has the Board previously considered	Yes⊠	No □	Date	14 June 2	2024	
this item, if so, when?	9(2)(f)(i\	<b>/</b> )				
Has this item been	Yes⊠	No 🗆	Date	17 July 2	024	
considered/endorsed by Climate DCEs?	An oral update was provided to DCEs on 17 July 2024.					
Will this item be going to CPMG or Cabinet?	Yes⊠	No□	Date	9(2)(f)(	iv)	
	9(2)(f)(i\	<b>v</b> )				
Relevant Cabinet decisions and dates	9(2)(f)(iv	/)				
	TI NDC	1 111 ( .1 8) 117	-		1	
Comments		vork will inform the Biennial Tra t the end of the year.	nsparency Re	eport, whic	ch is due to	be











	COVERSHEET: Item 5.1				
То	Climate Change Chief Executives Board				
Meeting date	24 July 2024				
Agenda item name	Delivering Government Target 9 Report				
Item lead					
	Lisa Daniell / Jane White				
Lead agency	CCIEB Unit				
Verbal update	Yes□ No⊠ Supporting paper Yes⊠ No□				
Reason for Board's consideration	The Board is responsible for preparing and delivering the Target 9 Report to the Minister of Climate Change. The Minister, as Lead Minister, signs out the report.				
Key focus areas	<ul> <li>The first Target 9 Report has been signed-out by the Minister of Climate Change.</li> <li>Note that the final version had RAG status of EB2 as probable, and reflected further minor agency feedback.</li> </ul>				
Recommendations	<ul> <li>Note the final Target 9 Report has been signed off by the Minister of Climate Change and delivered to DPMC.</li> <li>Note that the Climate IEB Unit is working with MfE and agencies to prepare a simple technical annex and communications to accompany the Target 9 Report.</li> <li>Note that the next Target 9 Report format will be incorporated into the Board's September Quarterly Report</li> <li>Note that the Climate IEB Unit is working with MfE and other agencies to ensure robust quality assurance processes are in place to support the ongoing data and modelling work required for the Target 9 reports, and we will report back to the Board on this in August.</li> </ul>				
Has the Board previously considered this item, if so, when?	Yes⊠ No □ Date 14 June 2024  At its meeting on 14 June, the Board:  noted that there is a new quarterly reporting deliverable – Target 9  noted the Board will be the responsible governance body for delivering Target 9 reports  noted the first Target 9 report is due end of July 2024				
	<ul> <li>noted the next quarterly progress report across ERP1 and NAP1 actions is due in September. This will incorporate Target 9 reporting and also be used for the proposed responses to the CCC's two monitoring reports.</li> </ul>				
Has this item been	<b>Yes</b>				
considered/endorsed by Climate DCEs?	DCEs noted that the CCIEB Unit has been working with key agencies to prepare the draft Target 9 report. Feedback was invited from DCEs and has been incorporated in the final version of the report provided to the Minister.				
Will this item be going to CPMG or Cabinet?	Yes⊠ No□ Date 5 August 2024				
Relevant Cabinet decisions and dates	The first Target 9 report will be considered at the Cabinet Strategy Committee on 31 July 2024 and Cabinet on 5 August, and proactively released 2 weeks after that.				
Comments	Board Chief Executives may be invited to attend the STR discussion on Target 9, given the Board's collective responsibility for delivery of this target. We will seek ministerial guidance on this before asking the Board to attend.				



### **Target Quarterly Report**

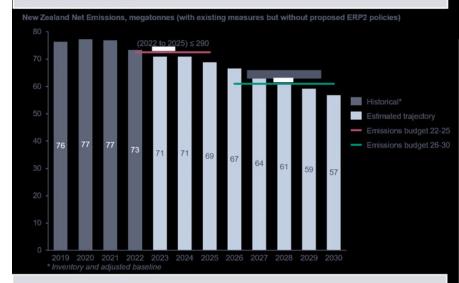
### Target 9 - Reduced net greenhouse gas emissions

On track to meet New Zealand's 2050 net zero climate change targets with total net emissions of no more than 290 megatonnes from 2022 to 2025 and 305 megatonnes from 2026 to 2030.

Quarter ending 30 June 2024

# Current Target Performance Status EB1 & EB2 Target EB1 Current Performance Net emissions ≤ 290 Mt CO₂-e Net emissions ≤ 305 Mt target quarterly report

#### Trajectory towards target



### What are the key issues and risks?

Projections are inherently uncertain and can change based on external factors (e.g. dry/wet years and hydro inflows, significant climate events, decisions by major industries, commodity prices, economic conditions - such as inflation, unanticipated global developments); improvements in measuring emissions (methodology); and successful implementation of policies.

The ETS is intended to play the key role in achieving Target 9, and future decisions will be made by the Government. The large existing stockpile (144m New Zealand Units (NZUs) as at June 2024, or 4 x annual ETS surrenders) of banked NZUs, which can be used at any time, creates uncertainty around achieving timebound emissions targets like Target 9.

### **Action and Insights**

### What is driving changes in performance vs. last period?

Current interim projections give confidence that Target 9 can be achieved. We are on track to achieve EB1 with our existing measures. Our central projection shows that EB2 is achievable, assuming the strategies proposed in the ERP2 Discussion Document are implemented as planned. Delivery of the actions within ERP2 and the Government's Climate Change Strategy will be key to meeting EB2.

### What is the progress of key initiatives that support target delivery?

The Government has published its Climate Change Strategy. This sets out the Government's approach to achieving its mitigation and adaptation goals.

The Government's overall approach is centered on taking a price-led, net-based, and least cost approach that involves restoring confidence in the NZ Emissions Trading Scheme (ETS)

The Government will finalise the second emissions reduction plan (ERP2) by the end of the year. This is the Government's plan for meeting Emissions Budget 2 (EB2) and hence the second half of the Target 9 period (2026-30).

Government will consult on the ERP2 from July, before taking final decisions on ERP2 by December 2024. ERP2 policies and/or proposals include:

- · Energy policies Electrify NZ and incentivising Carbon Capture, Utilisation and Storage.
- Transport policies 10,000 public EV charge points by 2030, Clean Car Standards, and supporting public transport in our main cities.
- Agriculture and forestry policies agricultural emissions pricing and mitigation technologies, limits
  to land use change to forestry on high value land uses; and Crown Land afforestation.
- Waste policies the Waste Minimisation Fund, organic waste and landfill gas capture

The modelling of new ERP2 policies is preliminary, and estimates are expected to change as the modelling is improved and policies are further specified, with additional modelling occurring before ERP2 is finalised.

Annual NZ ETS unit supply/price control settings is a key vehicle for the Government to set direction for the NZ ETS.

#### What decisions and actions are required from Ministers?

Cabinet must determine ETS unit supply/price control settings for 2025-2029, with decisions required in time to publish amended regulations before 30 September 2024. Cabinet must determine NZ ETS unit supply/price control settings for 2025-2029, with decisions required in early August 2024

The Minister of Climate Change must respond to the Climate Change Commission's first emissions monitoring report by 17 October 2024.

Final decisions on direction and content for ERP2 by December 2024, including complementary or enabling policies that may arise following ERP2 consultation.

Setting of New Zealand's second Nationally Determined Contribution (NDC) - February 2025

### [IN-CONFIDENCE]

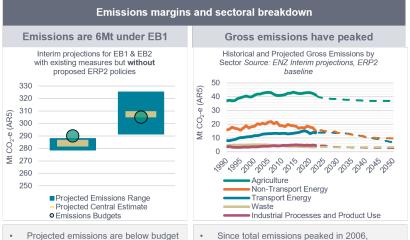
### Target 9 - Supporting Indicators

proposed ERP2 policies are included,

with wide uncertainty.

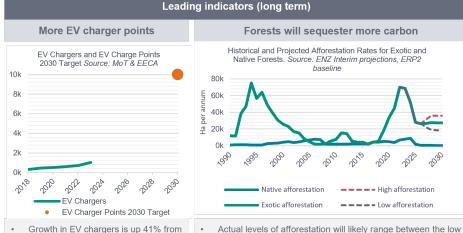
Based on current interim projections, we are on track to achieve EB1 with our existing measures. Our central projections shows that EB2 is probable, assuming the strategies proposed in the ERP2 Discussion Document are implemented as planned. Sectoral emissions numbers can fluctuate but are projected to drop over time. System indicators show that the economy is decarbonising. Looking ahead to the next quarter, leading indicators suggest there may be more coal consumption emissions in the short term, but lower emissions from decreasing livestock numbers. Slower than usual economic growth could limit short term emissions (as has been experienced historically).

Quarter ending 30 June 2024





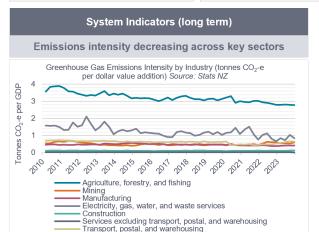
Emissions from transport and IPPU are trending downwards



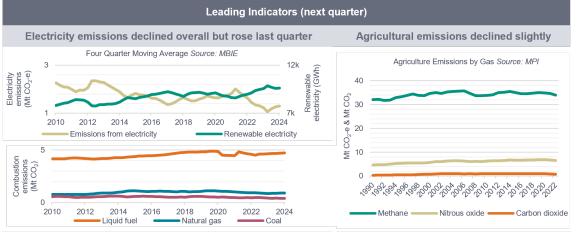
- Growth in EV chargers is up 41% from 2022.

  Actual levels of afforestation will likely range between the low and high scenarios.

  Older forests contribute significantly to EB1 and EB2, while
  - Older forests contribute significantly to EB1 and EB2, while projected afforestation will contribute more to subsequent EBs.



- The economy is slowly decarbonising, including in key sectors
   With declining emissions intensity, there is greater economic
- With declining emissions intensity, there is greater economic efficiency, and GDP relative to emissions.



 Electricity generation emissions declined since 2020 but recently increased due to coal combustion.

of July '24.

- Long term renewable generation has risen.
- Natural gas emissions declined since 2019 and liquid fuels increased post COVID.
- From 2014 2022, agricultural emissions decreased 4%, mainly due to reductions in cattle and sheep populations.
- SOPI 2024 projects a decline in all livestock.



		OVERSHEET: Item	5.2			
		OVERSHEET. Hell	5.2			
То	Climate Ch	nange Chief Executives Board				
Meeting date	24 July 202	24				
Agenda item name	Oral updat	te: ERP2				
Item lead	Sam Buckl	e / Hemi Smiler				
Lead agency	MfE	ИfE				
Verbal update	Yes⊠	No□	Supporting par	per Yes[		No⊠
Reason for Board's consideration		This item provides the Board with an update on the development of ERP2, highlighting any key themes emerging.				
Key focus areas	Key tr	ends emerging from the early pl	nase of consultati	ion		
	LUC re	LUC restrictions in particular)				
	plan f	or Target 9)				
	<u> </u>					
Recommendations	• Note the	e oral update provided on ERP2.				
Has the Board	Yes⊠	No 🗆	Date 14	June 2024		
previously considered	An update was provided to the Board on 14 June. At this meeting, the Board:					
this item, if so, when?	<ul> <li>noted the new modelling conducted using ENZ and discussed its implications for the Government's mitigation response</li> </ul>					ons for
	<ul> <li>discussed and agreed the Chief Executives Board's role in helping Ministers to make efficient decisions on ERP2 so as to achieve statutory deadlines in 2024</li> </ul>					
<ul> <li>agreed that Climate DCEs should prepare and consider a gov assurance process for modelling, including independent peer modelling is as robust as possible (anticipated to come back August)</li> </ul>						
	modellir	ng is as robust as possible (antici				
Has this item been	modellir	ng is as robust as possible (antici	pated to come b			
Has this item been considered/endorsed by Climate DCEs?	modellir August) Yes⊠	ng is as robust as possible (antici	pated to come b	ack to the B July 2024		
considered/endorsed by	modellir August) Yes⊠	ng is as robust as possible (antici	pated to come b	ack to the B July 2024		



	C	COVERSHEET: Item	i 5.3			
То	Climate Cl	hange Chief Executives Board				
Meeting date	24 July 20	24				
Agenda item name	Oral upda	te: ETS settings				
Item lead	Sam Buck	le / Mark Vink				
Lead agency	MfE	MfE				
Verbal update	Yes⊠	Yes⊠ No□ Supporting paper Yes□ No⊠				
Reason for Board's consideration		This item will provide the Board with an update on the annual ETS auction settings process ahead of the Cabinet paper being lodged in August.				
Key focus areas	<ul> <li>The annual process to update ETS auction settings is on track to progress to Cabinet in early August following the close of public consultation on 14 June 2024. Expect Ministerial consultation to commence in week of 22 July.</li> <li>Ministers will be presented with a range of options to consider, within the legal framework of the Climate Change Response Act, that are associated with a range of risks.</li> </ul>					
Danaman dations	. N l-	Lundaka masidadan FTC				
Recommendations	• Note th	e oral update provided on ETS se	ettings.			
Has the Board	Yes□	No ⊠	Date			
previously considered this item, if so, when?		1				
Has this item been	Yes⊠	No 🗆	Date	17 July 2	024	
considered/endorsed by Climate DCEs?	An oral up	odate was provided to DCEs on 1	7 July.			
Will this item be going	Yes⊠ No□ Date August 2024					
to CPMG or Cabinet?						
Relevant Cabinet decisions and dates		It is intended that the ETS settings paper be considered by the Cabinet Economic Committee on 7 August.				
Comments		Cabinet paper has been circulate				



	C	COVERSHEET: Iten	n 6.1			
То	Climate C	Climate Change Chief Executives Board				
Meeting date	24 July 20	24				
Agenda item name	Update o	n Climate Change Commission'	s Emissions R	eduction N	/lonitoring	Report
Item lead	Lisa Danie	ell .				
Lead agency	CCIEB					
Verbal update	Yes□	No⊠	Supporting	g paper	Yes⊠	No□
Reason for Board's consideration	Commissi	This item provides the Board with an outline of the key findings from the Commission's monitoring report on emissions reductions, and initial high-level observations.				
Key focus areas	<ul> <li>The data used by the Commission and by the Government in recent reporting differs and is explained in the attached slide pack.</li> <li>The Minister is required to table the Report by 30 July, and to table and publish a response to the Report by 16 October.</li> </ul>					
Recommendations		e any feedback on the initial hig ssion's Emissions Reduction mo			n the	
Has the Board	Yes□	No ⊠	Date			
previously considered this item, if so, when?	This has b	peen included in the list of statu eetings.	tory deliveral	oles due thi	s year pro	vided in
Has this item been	Yes⊠	No 🗆	Date	17 July 2	024	
considered/endorsed by Climate DCEs?	On 17 July, the CCC provided an overview to Climate DCEs of the Emissions Reduction Monitoring Report, the approach it took, their latest emissions projections and opportunities for future emissions reductions and removals.					
Will this item be going	Yes□	No⊠	Date			
to CPMG or Cabinet?	The Minister is required to table the CCC report in the House of Representatives within 10 days of receiving the report.					
Comments	16 July 20	nission's Emissions Reduction N 124. The Commission will make etween 23-25 July).	_			





# Climate Change Commission's first annual emissions reduction monitoring report

Overview of the key findings

July 2024

## What is the report the Commission has recently delivered?

The Climate Change Response Act requires the Climate Change Commission to independently monitor and report annually on the Government's progress towards meeting the 2050 target, progress against emissions budgets and emissions reduction plans (s5ZK).

The first of these reports was delivered to the Minister of Climate Change on 16 July. The Commission will make the report public after the Minister tables it in the House.

The Commission's Report addresses the required components by posing four questions that inform the key findings. The four key findings are presented in these slides, along with our initial observations.\*

More detailed analysis of the findings will be undertaken over the coming weeks.

The Minister of Climate Change is required to provide a response to the report within three months. The CCIEB Unit will lead the development of this response working with agencies.

<sup>\*</sup>Noting this paper was prepared 1 day following receipt of the report.

## Commission's approach to the report

The Commission developed its monitoring approach after reviewing international research, how other countries report on emissions reductions and policy progress, and reviewing available data and information on emissions reductions (including the GHG Inventory and government projections) and the effects of government policy and action.

To assess emissions reductions progress, the Commission used its 2022 demonstration path as a benchmark – consistent with the approach taken to inform the first ERP, and other government benchmarks where available (such as in ERP1 for the transport sector). The Commission used data and publicly available policies up until April 2024.

To assess progress across sectors, the Commission:

- developed 'Sector monitoring maps' to set the intervention logic between outcomes and policies
- undertook a 'Scorecard assessment' to assess strength of policies and plans (based on the UK CCC approach)
- used a wide-range of indicators to measure real-world progress in sectors.

The assessment of the implementation progress of the current ERP was also informed by the CCIEB March quarterly report. In the initial observations, this is why we refer largely to that report, rather than the May report.

Note that CCC only present projected emissions figures for EB1. For subsequent periods they do not show figures, but rather use a scorecard approach.

## What progress have we seen in emissions reductions to date?

Key finding 1: Gross emissions have declined each year since 2019, in response to policy efforts combined with external factors.

- This aligns with the 2024 Greenhouse Gas Inventory release in April this year.
- The 2024 Inventory release states that gross emissions peaked in 2006 and have been declining since 2019.
- The Commission report that, based on the 2024 Inventory, gross emissions fell in 2022 to the lowest levels since 1999, and that gross emissions fell in every sector from 2021 to 2022 with the largest drop being in the energy and industry sectors.
- The Commission's assessment is that 94% of the overall reduction in gross emissions in 2022 were influenced by external factors (for example, the Marsden Point Oil Refinery closure, and increased hydroelectricity due to higher inflows into hydro lakes). Some of these factors are likely to be temporary.

# How is the country tracking towards meeting the first emissions budget for 2022–2025?

Key finding 2: Available emissions data and projections are consistent with the first emissions budget (2022–2025) being met. This is, however, highly uncertain. Risk factors such as deforestation levels, dry years and rising transport emissions, could result in net emissions exceeding the budget. Further action to reduce emissions would decrease the risk of missing the budget.

- This aligns with the Government's interim projections that EB1 can be met (EB1=290 Mt CO<sub>2</sub>-e).
- The CCIEB March quarterly report stated that emissions projections (Dec 2023, based on settings as at July 2023) indicated we are on track to meet EB1, with the central estimate at 277 Mt CO<sub>2</sub>-e (±7Mt).
- Updated interim net emissions projections used to inform the Target 9 report and the ERP2 discussion document still have NZ on track to achieve EB1, with the central estimate of 284 Mt CO<sub>2</sub>-e (±4 Mt).
- Like the Commission's findings, the Board has previously advised in its reports that projections carry inherent uncertainty and external factors can also impact on certainty.
- The Commission notes that limited time remains for new policies to be able to have a sizeable impact within the
  first budget period. It identifies addressing ongoing delays and discontinuation of actions and actions to sustain
  momentum in emissions reductions as a way of decreasing the risk of missing the budget.

# How is the country tracking towards meeting EB2 (2026–2030) and EB3 (2031–2035) and the 2050 target, under current emissions reduction policies and plans?

Key finding 3: There are significant risks to meeting the second and third emissions budgets and the 2030 biogenic methane target under current policies.

- This somewhat aligns with Government reporting to date.
- The CCIEB March quarterly report stated that our ability to meet EB2 (305 Mt CO2-e) and EB3 (240 Mt CO2-e) is considerably more
  uncertain.
- Interim modelling demonstrates that with the additional measures proposed in the ERP2 discussion document, emissions are projected
  to be between a range of 285-321 Mt, with a central scenario of 303 Mt. There is greater uncertainty about our ability to achieve EB3,
  but modelling shows it is possible to achieve the budget with proposed policies from the ERP2 discussion document.
- The Commission report that the agriculture and transport sectors show the largest risk of not achieving the reductions anticipated against
  the demonstration path benchmark.
- The Commission's assessment for the agriculture and waste sectors shows significant risk that the legislated 2030 biogenic methane target will not be met under current policies and plans.
- As the Commission only had access to data available until April 2024, the ERM report doesn't account for all policies and strategies
  related to reducing biogenic methane and nitrous oxide from livestock and fertilisers (which are not covered by the NZ ETS) and
  reducing biogenic methane emissions in the waste sector. The Government has committed to providing an up-to-date evidence base for
  biogenic methane and commenced an independent review of the methane science and targets for consistency with 'no additional
  warming'.

# What is needed for Aotearoa New Zealand to be on track for future emissions budgets and the 2050 target?

Key finding 4: Our assessment shows an urgent need to strengthen policies and strategies to put Aotearoa New Zealand on track to meet future emissions budgets and the 2050 target, including the 2030 biogenic methane target. We identify a range of opportunities to work towards these climate goals.

- This somewhat aligns with Government reporting to date.
- The CCIEB March Quarterly report stated that "several new initiatives are also in the process of being implemented, and their abatement potential will be modelled as part of ERP2 development.
   More broadly, ERP2 will provide the updated pathway for meeting future emissions budgets, and an opportunity to consider reducing the NDC1 abatement shortfall through more domestic action.
- The ERM report also identifies ERP2 as the opportunity for a clear and coherent plan for future budgets, and that, while there is flexibility for how to meet these, there are real-world constraints and barriers that need to be addressed/considered.

## Does the data line up with Government data?

The CCC ultimately was only able to use data and publicly available government policies up until April 2024 whereas government has been able to use data up until July 2024 in the ERP2 Discussion Document (DD).

Differences in the modelling approach and inputs used include:

- CCC used Inventory 2024 while the Government's ERP2 Discussion Document uses Inventory 2024 but adjusted for new information on livestock and fertiliser numbers. This new information will be included in Inventory 2025.
- CCC considered Stats NZ quarterly emissions to Q4 2023. Those were calibrated to Inventory 2023. CCC made their own adjustments to those figures, to allow for changes in Inventory 2024.
- CCC made some use of Projections 2023, which had policies as at 1 July 2023. The ERP2 discussion document includes
  policy changes under the Coalition Government and information up to July 2024.
- Land Use, Land-use Change and Forestry (LULUCF) Target Accounting was not in Inventory 2024. To obtain net emissions
  from gross emissions, CCC used LULUCF Target Accounting from Projections 2023. The ERP2 discussion document uses
  newer information provided by MPI in 2024.
- CCC made assumptions different to the Projections 2023 modelling, for example, related to the closure of the aluminum smelter.
- While both CCC and the ERP2 discussion document used ENZ for projections, they did so using independent assumptions.
   CCC may have used ENZ for only part of the EB1 projection period, whereas the ERP2 discussion document has used ENZ for the entire period.



COVERSHEET: Item 6.2							
То	Climate (	Climate Change Chief Executives Board					
Meeting date	24 July 2	024					
Agenda item name	Meeting	Meeting administration					
Item lead	Chair / Li	Chair / Lisa Daniell					
Lead agency	MfE / CC	MfE / CCIEB Unit					
Verbal update	Yes□	No⊠	Supporting paper	Yes⊠	No□		
Recommendations  • Approve the minutes of the meeting held on 10 May 2024  • Approve the minutes of the meeting held on 14 June 2024  • Note the actions register							
Comments	Due to time constraints, the minutes of the meeting held on 10 May have not yet been approved. These are included in the meeting pack for formal approval.						



		Climate Change Chief Everytives B	a a wal				
		Climate Change Chief Executives Bo	pard				
		Friday 14 June 2024, 12:30-2:00pm					
		Online via MS Teams					
Atter	Attendees  James Palmer (Chair, MfE), Caralee McLiesh (TSY), Carolyn Tremain (MBIE), Dave Gawn (NEMA), Paul James (DIA), Penny Nelson (DoC), Aaron Martin (CL), Victoria Hallum (MFAT)						
Dele	Charlotte Denny (MPI)						
In su	pport	Alice Revell (MFAT), Nadeine Dommisse, Sam Buckle, Bryan Sn Stephen Goodman, Simon Mandal-Johnson, Daniel Rimmer (Mfl Jeremy Webb, Rachael Church (CCIEB Unit)					
Apol	ogies	Audrey Sonerson (MoT), Ray Smith (MPI)					
#	Item		Actions				
		Chair's opening comments / karakia tīmatanga					
1	Welcome Lead: Ch	e / context sharing updates – Board only time air / All					
	The Chair delegates It was not bilateral not ERP2 approval. It was agr	r opened the meeting and acknowledged apologies received and stattending.  ted that the Minister of Climate Change (MCC) has upcoming neetings to help with Ministerial alignment, particularly in relation chapters and the direction of ERP2 leading up to Cabinet	Board to support MCC on NBS workstream, including discussion on collective advice 9(2)(f)(iv)  Lead: DoC / MfE / CCIEB Unit (with agencies)				
2	Adaptatio	on Framework update deine Dommisse / Bryan Smith (MfE)					
	Acknowle together I the indep	edgement was given for the work agencies have done to bring key decision choices for the Adaptation Framework. Work with endent reference group is proceeding well, and has good ration from the banking and insurance sectors, and iwi/Māori.					
	9(2)(f)(iv)						

### Discussion points:

- Welcomed the update, proposals viewed as moving in the right direction.
- 9(2)(f)(iv)
- 9(2)(f)(iv)

- Importance of cross-party consensus was noted, to provide a longterm solution for building resilient communities and enabling people to make informed decisions.
- The Adaptation Framework is made up of various components that all intersect and mutually reinforce each other, with good information the foundation for all components.

### The Board:

- 2.1 noted the key design choices for the Adaptation Framework, as outlined in the paper, and provided feedback on options to support decision-making.
- 2.2 **noted** it is likely that the next CPMG meeting, expected to be in September, will include an item on Adaptation.
- 2.3 noted that a further update on the Adaptation Framework will be provided to the Board ahead of discussion at CPMG.

### 3 ERP2 update

Lead: Chair / Sam Buckle (MfE)

Acknowledgement was given to agencies for their work on the discussion document, which has had positive support from sector Ministers. The discussion document and draft ERP2 plan are in good shape for upcoming public consultation.

Sufficiency data updates have shown a more favourable direction. Modelling estimates showing the impact of the government's proposed, intended, or introduced new policies have been undertaken; this has generated approximately four megatonnes of additional abatement during the second emissions budget period.

Timeframes for the discussion document to go to Cabinet promptly to meet statutory timeframes for the end of 2024 are currently the biggest challenge. Ministers will need support from Chief Executives in this process, to understand that any gaps or issues they want to explore further can be considered after public consultation.

### Discussion points:

- 9(2)(f)(iv)
- Understanding trends outside of government policy and how likely they are to continue, and whether these can be included in the modelling. This would include better understanding potential challenges and volatility and what could negatively impact targets.

Governance process for modelling, 9(2)(f)

(iv) , to be prepared and considered by DCEs to ensure modelling is as robust as possible.

Lead: CCIEB Unit / MfE (with

agencies)

Ministers will need support with responses to the CCC reports on ERP1 and NAP1. The Board: 3.1 noted the new modelling conducted using ENZ and discussed its implications for the Government's mitigation response discussed and agreed the Chief Executives Board's role in helping 3.2 Ministers to make efficient decisions on ERP2 so as to achieve statutory deadlines in 2024 3.3 agreed that Climate DCEs should prepare and consider a governance and assurance process for modelling, to ensure modelling is as robust as 9(2)(f)(iv) possible. 4 International Climate Strategy Lead: Victoria Hallum (MFAT) / Sam Buckle (MfE) New Zealand's first biennial transparency report, including on progress towards meeting our first nationally determined contribution (NDC1), needs to be tabled later this year. Advice is being prepared for the MCC 9(2)(f)(iv)The work is being led by MfE and MFAT, with input from other agencies. Discussion points NDC1 had been agreed with the knowledge that it would be achieved through a mixture of domestic and international mitigation. 9(2)(f) (iv) 9(2)(i)The Board: 4.1 **noted** the update provided and the need for a more substantive Board conversation on these issues ahead of providing advice to Ministers. 5 Upcoming reporting deliverables for the Board, including the new quarterly report on Government Target 9 Lead: Lisa Daniell (CCIEB Unit) The Chair noted that the Climate IEB Unit is subject to the MfE change Climate IEB Unit to coordinate the Government's response to process and staffing reductions are proposed for the unit. the CCC's reports on ERP1 and Officials are preparing the September Quarterly Report to CPMG, which NAP1 through the normal will include the regular update on the Government's climate priorities, agency data request channels. Target 9, and a six-monthly update on the implementation of ERP1 and Lead: CCIEB Unit (with NAP1 actions (which will also be used for the two responses on the CCC's agencies) reports on ERP1 and NAP1). It is proposed that the Board supports the governance of the Government's new Target 9 report; the first report is due in July. The Climate IEB Unit is working with DPMC on material for this report.

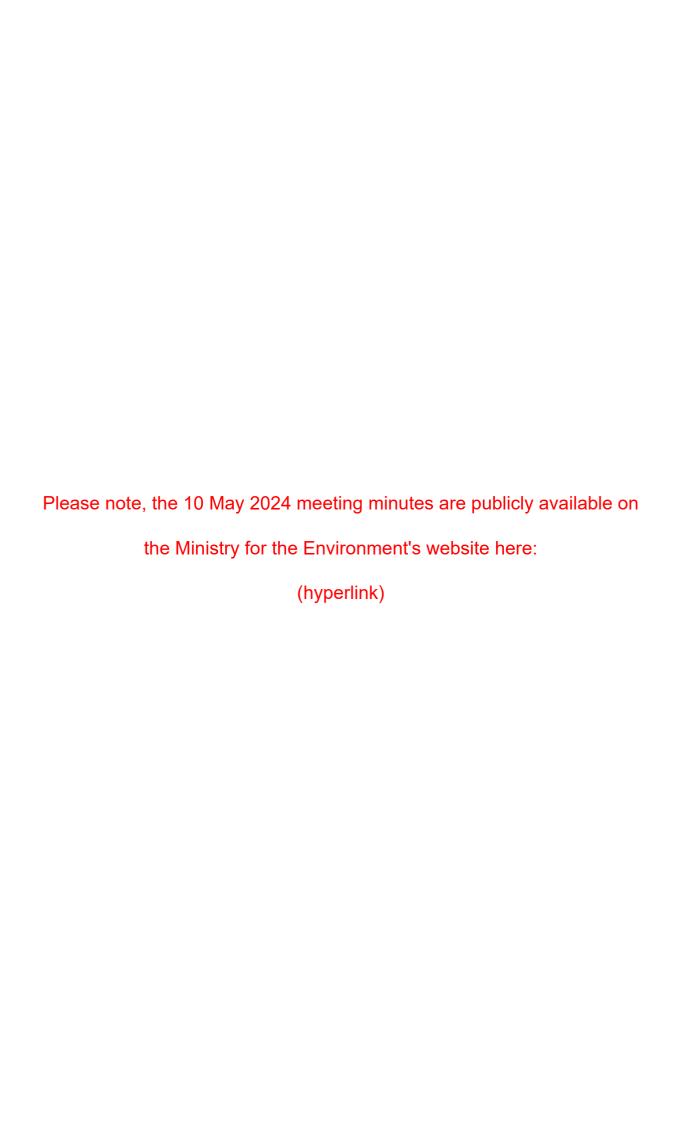
The MCC needs to have the report signed off by 17 July, ahead of it going to STR on 30 July and to Cabinet in early August. The report includes an update on tracking and outlines key risks and indicators. Information already provided by agencies will be used to prepare the report and a first draft will be provided to DCEs prior to Board consideration. The MCC is required to table a response to the CCC's first report on ERP1 by October. The Climate IEB Unit will coordinate the response with agencies through the normal data request channels. The Chair noted the need to ensure the CCC and the Board are using the same forecasts. The Chair noted that Board Chief Executives may be invited to attend the STR discussion on Target 9, given the Board's collective responsibility for delivery of this target. The Board: 5 1 **noted** that there is a new quarterly reporting deliverable – Target 9 5.2 noted the Board will be the responsible for delivering Target 9 5.3 noted the first Target 9 report is due end of July 2024 5.4 **noted** the next quarterly progress report across ERP1 and NAP1 actions is due in September. This will incorporate Target 9 reporting and be used for the proposed responses to the CCC's monitoring reports. Meeting administration: Corporate Health Dashboard; update on MfE change proposal; minutes of previous meeting Lead: Chair / Lisa Daniell (CCIEB Unit)

Chair's closing comments / karakia whakamutunga

The Chair thanked attendees for their time and the useful feedback provided.

Due to time constraints, agenda item 6 was not discussed.

The meeting closed at 1:59pm.



### **Climate Change Chief Executives Board - actions register**

Paper 6.2c

Action #	Meeting Date	Discussion item	Minutes	Action	Responsible	Status
08-5	17/08/2023	Draft six-monthly ERP and NAP progress report	The Board <b>noted</b> that a one-page diagram to show how the Board's role fits alongside other government architecture for resilience, response and recovery work would be useful	IEB Unit to coordinate an outline showing how the Board's role fits alongside other government architecture for resilience, response, and recovery work	IEB Unit	Open
24-10	3/04/2024	External engagement - CBAG	The Board <b>noted</b> that the Climate IEB Unit will arrange further engagement with the Climate Business Advisory Group following finalisation of the Sapere report	Climate IEB Unit to arrange further engagement with the CBAG following finalisation of the Sapere report	IEB Unit	CBAG to forward final Sapere report to Board; further engagement scheduled for October
24-13	10/05/2024	Review and positioning of material for CPMG	The Board <b>agreed</b> that quality assurance of modelling 9(2)(f)(iv) should be undertaken to show credibility of the approach used	9(2)(f)(iv)	MfE / IEB Unit	In hand with Climate Directors
24-14	14/06/2024	Context sharing - Board- only time	It was agreed that the Board has a key role in supporting the MCC on the nature-based solutions workstream, $9(2)(f)$ (iv)	Board to support MCC on NBS workstream, including discussion on collective advice to $9(2)(f)(iv)$	DOC / CCIEB Unit (with agencies)	In hand with DCEs
24-15	14/06/2024	ERP2 update	The Board <b>agreed</b> that Climate DCEs should prepare and consider a governance process for modelling, 9(2)(f)(iv) to ensure modelling is as robust as possible.	Governance process for modelling, 9(2)(f)(iv), to be prepared and considered by DCEs to ensure modelling is as robust as possible	CCIEB Unit / MfE (with agencies)	In hand with DCEs
24-16	14/06/2024	International Climate Strategy	The Board <b>noted</b> the update provided and the need for a more substantive Board conversation on these issues ahead of providing advice to CPMG	9(2)(f)(iv)	MfE / MFAT (with agencies)	On agenda for 24 July
24-17	14/06/2024	Upcoming reporting deliverables for the Board, including the new quarterly report on Government Target 9	The Board <b>noted</b> the next quarterly progress report across ERP1 and NAP1 actions is due in September. This will incorporate Target 9 reporting and be used for the proposed responses to the CCC's monitoring reports.	Climate IEB Unit to coordinate the Government's response to the CCC's reports on ERP1 and NAP1 through the normal agency data request channels	CCIEB Unit (with agencies)	In hand